

SPECIAL MEETING OF COUNCIL

Notice is hereby given of a Special Meeting of Council to be held in the Council Chamber, 15 Stead Street, Ballan on Wednesday 12 June 2013, commencing at 7:00 p.m.

Members:

Cr. Pat Toohey (Mayor)
Cr. Allan Comrie
Cr. David Edwards
Cr. John Spain
Cr. Tonia Dudzik
Cr. Paul Tatchell
Cr. Tom Sullivan

Woodlands Ward
East Moorabool Ward
East Moorabool Ward
Central Ward
West Moorabool Ward

Officers:

Mr. Rob Croxford Chief Executive Officer
Mr. Shane Marr General Manager Corporate Services
Mr. Phil Jeffrey General Manager Infrastructure
Mr. Satwinder Sandhu General Manager Growth and Development

Mr. Danny Colgan General Manager Community Services

Rob Croxford Chief Executive Officer

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- 1. OPENING OF MEETING
- 2. PRESENT
- 3. APOLOGIES

4. DISCLOSURE OF INTERESTS OR CONFLICTS OF INTEREST

Under the Local Government Act (1989), the classification of the type of interest giving rise to a conflict is; a direct interest; or an indirect interest (section 77A and 77B). The type of indirect interest specified under Section 78, 78A, 78B, 78C or 78D of the Local Government Act 1989 set out the requirements of a Councillor or member of a Special Committee to disclose any conflicts of interest that the Councillor or member of a Special Committee may have in a matter being or likely to be considered at a meeting of the Council or Committee.

Definitions of the class of the interest are:

- a direct interest
 - (section 77A, 77B)
- an indirect interest (see below)
 - indirect interest by close association (section 78)
 - indirect financial interest (section 78A)
 - indirect interest because of conflicting duty (section 78B)
 - indirect interest because of receipt of gift(s) (section 78C)
 - indirect interest through civil proceedings (section 78D)

Time for Disclosure of Conflicts of Interest

In addition to the Council protocol relating to disclosure at the beginning of the meeting, section 79 of the Local Government Act 1989 (the Act) requires a Councillor to disclose the details, classification and the nature of the conflict of interest immediately at the beginning of the meeting and/or before consideration or discussion of the Item.

Section 79(6) of the Act states:

While the matter is being considered or any vote is taken in relation to the matter, the Councillor or member of a special committee must:

- (a) leave the room and notify the Mayor or the Chairperson of the special committee that he or she is doing so; and
- (b) remain outside the room and any gallery or other area in view of hearing of the room.

The Councillor is to be notified by the Mayor or Chairperson of the special committee that he or she may return to the room after consideration of the matter and all votes on the matter.

There are important reasons for requiring this disclosure <u>immediately before</u> the relevant matter is considered.

- Firstly, members of the public might only be in attendance for part of a meeting and should be able to see that all matters are considered in an appropriately transparent manner.
- Secondly, if conflicts of interest are not disclosed immediately before an item
 there is a risk that a Councillor who arrives late to a meeting may fail to
 disclose their conflict of interest and be in breach of the Act.

5. PRESENTATIONS/DEPUTATIONS

The Council has made provision in the business of the Special Meeting of the Council for the making of presentations or deputations to Council in relation to matters presented on the agenda for Council consideration.

Presentations or deputations are required to be conducted in accordance with the requirements contained within the **Presentation/Deputations Protocols and Procedural Guidelines**.

Persons wishing to make a presentation or deputation to the Council on a matter included in the agenda shall inform Council by 1pm on the Friday prior to the meeting by contacting the Chief Executive Officer's Office and registering their name and agenda item being spoken to.

At the meeting the Mayor will invite the persons wishing to make a presentation or delegation to address the Council on the agenda item.

The person making the presentation or deputation is to stand and address the Council on the item. No debate on the item is permitted between the person making the presentation or delegation and the Council.

A maximum of three minutes per presentation or delegation will be allocated. An extension of time may be granted at the discretion of the Mayor.

Councillors, through the Mayor, may ask the person making the presentation or delegation for clarification of matters presented.

The Mayor may direct that a member of the gallery ceases speaking if the above procedure is not followed.

List of Persons making Presentations/Deputations other than in relation to a planning item listed on the agenda:

As listed.

6. BUSINESS

6.1 Consideration of Public Submissions for the Proposed 2013-2017 Council Plan

Introduction

File No.: 02/02/002
Author: Shane Marr
Chief Executive: Rob Croxford

This report is presented to Council for consideration of public submissions in relation to the proposed 2013-2017 Council Plan, including the Strategic Resource Plan.

On Wednesday 1 May 2013, Council resolved to place the draft 2013-2017 Council Plan, inclusive of the Strategic Resource Plan, on public exhibition, seeking submissions in accordance with Section 223 of the Local Government Act (1989) (the Act). Notices to advertise the public exhibition period were placed with the regional newspaper, the (Ballarat) Courier, the local newspaper on Council's weekly page in the Moorabool News and via Council's *Have Your Say* online community engagement forum.

In accordance with Section 223 of the Act, Council is required to formally consider any submissions and allow the submitter should they request to, to address Council in relation to their submission.

Background

Part 6, Section 125 of the Local Government Act 1989 determines that Council must prepare and approve a Council Plan within the period of 6 months after each general election or by the next 30 June, whichever is later.

At the conclusion of the public submission period at 5pm on Tuesday 4 June 2013, Council received three submissions (as attached). One of the three submissions was received after the submission closure deadline has been included.

The following is a summary of the submissions that were received including advice to Council from officers:

No.	Submission From	Main Points	Response
1.	Rob Salt	Concerned that the Shire would not be able to sustain an aquatic centre.	Council is continuing to undertake Business modeling to ensure it can sustain and operate an Indoor Aquatic Facility in Bacchus Marsh.
		Items to be included in future plans:	The design process undertaken considers all requirements of relevant acts and regulations in regards to accessibility to ensure that the facility constructed will
		 access for people with a disability 	be accessible for all abilities.
		 family rooms so people can assist those in need – inclusive of change table to adults and children 	
		that all toilets are accessible – not segregated into male/female/disabled	
		 have a section of the pool with a ramp and not steps. 	
2.	Jeremy Maddox	Supportive of Advocacy priorities of Gordon – would like to see extension of sewerage in Gordon	The sewerage provision is based on provision of approximately an extra 150-190 connections. This represents around a doubling of the size of Gordon. The Gordon Structure Plan, which is being exhibited until 5 July 2013 as part of Planning Scheme Amendment C53, provides strategic direction to guide the future development the town. Should the town grow very rapidly and sewerage capacity reaching capacity, it would then be timely to revise the Gordon Structure Plan including articulating the preferred future direction of town growth and sewerage provision.
		Would like Council to consider construction of a Wind Farm Policy supporting construction of more wind turbines in Moorabool.	There is an existing Council Wind Energy Facility Policy. This policy does not preclude the construction of 'wind farms' in the municipality. Rather, it outlines Council's preferred development approach so that all community and stakeholder interests are taken into account.

 Rejects the implication under "Community Wellbeing" that wind turbines are a threat to residents' health & well-being:- there is scant evidence for this.

Taken in conjunction with "Review Council's wind farm policy in line with Council policy". Reads this as support for an anti-turbine position and suggests can only be a response to the agitation of a very small minority of residents.

- States that residents who live in close proximity to proposed turbines should have their interests considered and protected to a reasonable degree, but the phrase "impacted by the effects of wind farms" presupposes adverse effects.
- Suggests that the statement "Review Council's wind farm policy in line with Council policy", is not an honest, clear statement of position or intent; it implies but does not expose a discrepancy between the two.
- Suggests that the strategy to pursue initiatives to reduce greenhouse gases could be strengthened to "support initiatives to reduce greenhouse gases or prevent their

Council has four wind farms approved within its Municipality. At this stage, regardless of forming any policy for Wind Energy Facilities the requirements under the State Government guidelines, specifically regarding not within 2km of a dwelling without consent, means there would be very few new wind farm locations available within the Shire that have not already received a permit.

The series of points point regarding "Community Wellbeing" are noted.

	 Suggests that Council not advocate but "give consideration to the wellbeing of residents living near proposed wind farms". 	
Margaret Scarff Items 1 - 11	1. Road infrastructure in the centre of Bacchus Marsh, especially Grant Street and Gisborne Road, cannot accommodate any new growth especially an increase in cars coming from the new estate in Maddingley. Halletts Way on/off ramps have not yet been funded by State government and traffic has to come into town to get to the new estate West of Bacchus Marsh. It is not correct therefore to say Bacchus Marsh has established infrastructure to accommodate growth.	The Moorabool 2041 Growth Strategy Framework will incorporate an integrated approach to long term infrastructure planning, including consideration of traffic and transport issues. A Traffic and Transport Study is proposed in 2014. Bacchus Marsh does have an array of infrastructure and services that can be built upon as the town grows. However, this growth will need to be carefully planned and managed so that infrastructure gaps — such as road capacity issues — can be accommodated. The Moorabool 2041 Framework seeks to achieve this outcome.

	2. "We will value our people, providing them with learning opportunities, leadership development, a safe and functional workplace and a sense of wellbeing." Who are "our people"? If they are staff why not say so.	The term 'our people' refers to staff and is an acknowledged turn of phrase.
	3. Relations between Council and other levels of government deteriorated during the previous Council, and continues to deteriorate. A concerted effort is needed to build relations between Council and other levels of government.	This key result area states that "Council will build mutually beneficial partnerships with federal and state governments"
	4. Under Advocacy Priorities - "Resources for our growing community" What do 'resources' cover?	Resources cover all services and facilities to support the needs of our growing community.
	5. Undertake training of staff in the use of Council's Community Engagement" Include all Councillors in the Community Engagement Framework training.	The Councillors are committed to Community Engagement and the adopted Community Engagement Framework and are well equipped to undertake community engagement.

 "Advocate for the health and wellbeing of our residents impacted by the effects of wind farms".

The same advocacy needs to happen for the potential effects of new coal mines on the health and wellbeing of residents. Council should give equal importance to the development of policy on coal mining as it does to wind farms.

At its meeting of Wednesday 15 May 2013, Council resolved the following:

- 1. To note the many legitimate concerns regarding the exploration for and extraction of coal and coal seam gas and calls on the Victorian Government to address these concerns including the impacts of coal and coal seam gas extraction on:
 - a. The sustainability of water resources including aquifers;
 - b. Productive farmland and local food security;
 - c. Local community health and wellbeing over the long term;
 - d. Natural biodiversity; and
 - e. Levels of greenhouse gas emissions.
- 2. To write to the State and Federal Ministers responsible for energy and earth resources requesting that Council be advised of:
 - a. Progress on discussions with the Federal Government on the National Harmonisation Regulation Framework for Coal Seam Gas;
 - b. Any potential changes to legislation relating to mineral exploration or extraction of coal and coal seam gas, and
 - c. The potential impact of the draft framework and legislative and policy changes on Moorabool Shire.
- 3. To call on the Victorian Government to institute a moratorium on all new coal and on-shore unconventional gas operations until there has been a thorough, independent investigation into the likely impacts of this industry on water resources, farmland and food security, local communities, natural biodiversity and greenhouse emissions.

7. "Support police and other community safety initiatives and programs." Council needs to consider what it can do to improve safety for women including exploring ways to include safety concerns into all town planning activities and initiatives like walking tracks and new estates. All town planning proposals should have to say how they have considered the safety of women e.g. natural surveillance and lighting.	The planning scheme is based on policy, zones, overlays, particular and general provisions and incorporated documents. Policies are intended to be considered in every exercise of discretion (PSA or permit). There are several state policies relating to "community safety" in the wider sense (safer by design, healthy, flood / fire / landslip/ contamination/ buffers etc. These are often reinforced in zones decision guidelines, specific overlays and in particular provisions and incorporated documents. To use the example given - safety of women / lighting / surveillance, there is state policy on urban design, neighbourhood design and design for safety.
8. "Pursuing efficiencies in managing sporting facilities in partnership with Section 86" What initiatives are being considered? As with many of the statements throughout this plan they are vague and lacking detail or even a hint of what is to come.	Council will be reviewing its policies and procedures in the management of recreation reserves and the support of Section 86 Committees of Management. These include the Appointment and Delegations Policy, Sports ground Management processes and procedures and the Reserve Funding Policy. Council will continue to advocate to State and Federal Government for financial support toward the development of reserve infrastructure and facilities.
9. "Number of groups assisted by community grants" How can this number increase past 45 when the amount of grant money hasn't increased? This indicator would result in selectors favouring small grants so they can approve more.	The Community Grants Program is currently under review, with a revised program to be implemented for the Winter round 2013. This review will consider a broad range of issues with the aim of improving the equity and accessibility of the grant program. Number of groups assisted by the community grants refers to increasing the number of applicants to the grant program to ensure that a range of both projects and community groups from across the Shire are considered each round, not the number of grants funded.

10. "Number of library items borrowed" This is only one indicator. Suggest others such as the number of people using the bank of computers to access the Internet; the number of people attending events like book readings and children's programs. These add value to the library. To only record book borrowings is an old fashioned indicator and doesn't represent the many services offered at our library.	The Council has adopted a Library Strategic Plan that contains a number of key performance indicators that encompass a wide variety of functions of the library, including participation in library programs, use of the library website and people using the library. The Library Strategic Plan contains a number of key actions aimed to achieve these key performance indicators. The draft Council Plan has reflected one of these key performance indicators; however the library service will be measured on all key performance indicators contained in the Library Strategic Plan
11. Councillors and management rely heavily on reports written by staff to help the decision making process. They must be well researched, rigorous and less biased toward working to Council's 'desired' outcome. There is room for more credible data and analysis. An indicator for this may see improvement.	Council Officers are skilled and knowledgeable in their areas of expertise and conduct research according to all legislative acts and regulations inclusive of obtaining data and analysis relevant to the matter for consideration.

In line with Section 223 of the Local Government Act, none of the submitters indicated that they wish to speak to Council in relation to their submission.

Policy Implications

The 2009–2013 Council Plan provides as follows:

Key Result AreaContinuous Improvement in Council Services

Objective Effective strategic and business planning for a

growing community.

Strategy Develop, implement and maintain relevant

strategic and business plans

The proposal to consider public submissions in relation to the draft 2013-2017 Council Plan is consistent with the 2009-2013 Council Plan.

Financial Implications

This four-year forecast is Council's accountability to the community in the way it will deliver on the 3 key result areas as set out in the 2013-2017 Council Plan being:

- 1. Representation and Leadership of our Community
- Community Wellbeing
- Enhanced Infrastructure and Natural and Built Environment

The Strategic Resource Plan for each financial year is subject to final determination as part of Council's Annual Budget Process.

Communications Strategy

Community consultation and engagement is essential in preparing a new Council Plan. In line with Section 223 of the Local Government Act advertisements were placed in regional and local papers to notify the community of an opportunity to provide submissions to the Draft Council Plan either in writing or via Council's 'Have your Say' web page. This public submission period was conducted over a four weeks from May 4 closing on June 4, 2013. Results from the website indicated that the 'Have Your Say' page received 218 page views, 74 visitors and 43 document downloads. One of the 3 submissions was received via this online portal.

In accordance with the Local Government Act 1989, the 2013-2017 Council Plan and Strategic Resource Plan will progress through the following adoption process:

Timetable for the Proposal and Adoption of Council Plan and Strategic Resource Plan		
Consider Public Submissions as per Section 223 (1)(b) of the	12 June 2013	
Local Government Act 1989 for draft 2013-2017 Council Plan		
and Strategic Resource Plan at a Special Meeting of Council.		

Formally adopt 2009-2013 Council Plan and Strategic Resource Plan	19 June 2013
Public Notice - Adoption of 2009-2013 Council Plan and Strategic Resource Plan	22 June 2013
Submit 2009-2013 Council Plan and Strategic Resource Plan to Minister for Local Government by:	27 June 2013

Victorian Charter of Human Rights and Responsibilities Act 2006

In developing this report to Council the officer considered whether the subject matter raised any human rights issues. In particular, whether the scope of any human right established by the Victorian Charter of Human Rights and Responsibilities is in any way limited, restricted or interfered with by the recommendations contained in the report. It is considered that the subject matter does not raise any human rights issues.

Officer's Declaration of Conflict of Interests

Under section 80C of the Local Government Act 1989 (as amended), officers providing advice to Council must disclose any interests, including the type of interest.

Chief Executive Officer - Rob Croxford

In providing this advice to Council as the Chief Executive Officer, I have no interests to disclose in this report.

Author - Shane Marr

In providing this advice to Council as the Author, I have no interests to disclose in this report.

Conclusion

Council's consideration of Council Plan submissions is a statutory requirement necessary to formally adopt the 2013-2017 Council Plan for Moorabool Shire Council and forward it to the Minister.

As a result of the public submission process, in accordance with section 223 of the Local Government Act 1989, to place on public exhibition inviting public submissions during the prescribed period of 28 days as required under the Act, the three submissions received in relation to the draft 2013-2017 Council Plan and Strategic Resource Plan are presented for Council's consideration

Recommendation:

- 1. That Council acknowledge the receipt of submissions from:
 - Rob Salt
 - Jeremy Maddox
 - Margaret Scarff

- 2. That having considered the public submissions, the adoption of the 2013-2017 Council Plan, including any amendments required, is referred to the Ordinary Meeting of Council of Wednesday 19 June 2013 to be held at 7.00pm in the James Young Room, Lerderderg Library, 215 Main Street, Bacchus Marsh.
- 3. That following the adoption of the 2013-2017 Council Plan, a response be provided to each of the Submitters.

Report Authorisation

Authorised by:

Name: Shane Marr

Title: General Manager Corporate Services

Date: Wednesday 6 June 2013

Attachment Item 6.

	Attach your
	comments/submission or
Your comments on the Draft	supporting material from
2013-2017 Council Plan	your own files.

There a couple of concerns re: MSC Plan 2013 - 2017, I am concerned that the Aquatic Centre is still in the plan, I have seen a number of council's build aquatic centres at a cost of \$45k I do not believe we will be able to sustain an aquatic centre and I am sure we don't have 45K to build one. If it does go through then make sure that; * there is access for people with a disability, * family rooms so people can assist those in need without worrying about boys getting changed in a girls change room and vise versa * that all toilets are accessible and not boy, girl and disabled * when fitting the family room have a change table for adults as well as children, * have a section of the pool with a ramp nd not steps. *If you are going to do it then Do It Properly

login	survey taken on	Your Full Name	Postal Address	Suburb	Email
	Fri May 10 2013 at 05:04 PM	Rob Salt	2/125 Gisborne Road	Darley	rsalt

Draft Council Plan 2013-17 - submission of opinions - Jeremy Maddox

From: "Jeremy Maddox" <

To: <info@moorabool.vic.gov.au>
Subject: Draft Council Plan 2013-17
Date: Tuesday, 04 June 2013 12:23 PM

I strongly support the Advocacy Priorities for Gordon= town gas & railway station; would also like to see "extension of sewerage in Gordon".

I would like to see Council adopt a wind farm policy which supports the construction of more wind turbines in Moorabool. I reject the implication under "Community Wellbeing" that wind turbines are a threat to residents' health & well-being:- there is scant evidence for this. Taken in conjunction with "Review Council's wind farm policy in line with Council policy", I read that as support for an anti-turbine position which can only be a response to the agitation of a very small minority of residents. Of course residents who live in close proximity to proposed turbines should have their interests considered and protected to a reasonable degree, but the phrase "impacted by the effects of wind farms" presupposes adverse effects. As for "Review Council's wind farm policy in line with Council policy", that is not an honest, clear statement of position or intent; it implies but does not expose a discrepancy between the two. Under "Enhanced ... Environment" there is a strategy to pursue initiatives to reduce greenhouse gases:- that could be strengthened to "support initiatives to reduce greenhouse gases or prevent their increase". The number of people directly affected by wind farms (including those approved but not yet built) is surely too small to warrant particular mention in a 4-year plan! If you decide on such an inclusion under "Community Wellbeing", I suggest not advocate but "give consideration to the wellbeing of residents living near proposed wind farms".

Moorabool Shire Council Plan 2013 – 2017

Comments from Margaret Scarff, 1A Rivergum Place, Maddingley.

3 June 2013

Page	Section	Comments
7	Population Growth	"When considering future growth of Moorabool Shire, Council has identified three key residential locations for the majority of that growth to occur. These three towns – Bacchus Marsh, Ballan and Gordon – already have established infrastructure to accommodate new growth. The estimated population for the Shire by 2031 is 41,662." The road infrastructure in the centre of Bacchus Marsh, especially Grant Street and Gisborne Road, cannot accommodate any new growth especially an increase in cars coming from the new estate in Maddingley. Similarly, Hallet's Way on/off ramps have not yet been funded by State government and traffic has to come into town to get to the new estate West of Bacchus Marsh. It is not correct therefore to say Bacchus Marsh has established infrastructure to accommodate growth.
12	Representation and Leadership	"We will value our people, providing them with learning opportunities, leadership development, a safe and functional workplace and a sense of wellbeing." Who are "our people"? If they are staff why not say so. "Council will build mutually beneficial partnerships with Federal and State governments" Relations between Council and other levels of government deteriorated during the previous Council, and continues to deteriorate. For example, in regard to the Eastern Interchange, the Aquatic Centre and Hallets Way (State government haven't committed yet). The recent article (Moorabool News) by a Councillor 'sending up' The Premier of Victoria confirms that nothing has changed in this regard. A concerted effort is needed to built relations between Council and other levels of government.

P17	Advocacy priorities	"Resources for our growing community" What do 'resources' cover?
14	Projects	"Undertake training of staff in the use of Council's Community Engagement" Include all councillors in the same training. It is just as important that Councillors understand the benefits to be gained from good engagement as it is staff.
16	Community wellbeing	"Advocate for the health and wellbeing of our residents impacted by the effects of wind farms". The same advocacy needs to happen for the potential effects of new coal mines on the health and wellbeing of residents. Council should give equal importance to the development of policy on coal mining as it does to wind farms.
		"Support police and other community safety initiatives and programs." Council needs to consider what it can do to improve safety for women including exploring ways to include safety concerns into all town planning activities and initiatives like walking tracks and new estates. All town planning proposals should have to say how they have considered the safety of women e.g. natural surveillance and lighting. There is much emphasis on a walking/riding link between the railway station and Main Street, via the Activity Centre and there needs to be an emphasis on lighting along such tracks so the cost is built into budgets. There is currently no lighting along the walking path between the railway Station and Taverner Street, via Maddingley Park pathway. Safety of women in the community is not only the responsibility of the police, but also a responsibility of Council. Another example of poor planning for recreation is the lack of natural surveillance along Peppertree Park walking path. The path is hidden by trees and bushes and the fences of houses backing onto the path are wood paling. A 15 year old school girl was sexually assaulted a few years ago when walking in Peppertree Park next to the river. Women should be able to move about our shire and feel safe. All town planning should consider this need.
16		"Pursuing efficiencies in managing sporting facilities in partnership with Section 86"

		What initiatives are being considered? As with many of the statements throughout this plan they are vague and lacking detail or even a hint of what is to come.
17	Strategic Indicators	"Number of groups assisted by community grants" How can this number increase past 45 when the amount of grant money hasn't increased. This indicator would result in selectors favouring small grants so they can approve more.
		"Number of library items borrowed" This is only one indicator. Others have to be the number of people using the bank of computers to access the Internet, the number of people attending events like book readings and children's programs. These add value to the library. To only record book borrowings is an old fashioned indicator and doesn't represent the many services offered at our library.
24		"Effective use of data, knowledge etc" Councillors and management rely heavily on reports written by staff to help the decision making process. They must be well researched, rigorous and less biased toward working to Council's 'desired' outcome. There is room for more credible data and analysis. An indicator for this may see improvement.
Thank you for considering these comments.		

7. FURTHER BUSINESS AS ADMITTED BY UNANIMOUS RESOLUTION OF COUNCIL

8. CLOSED SESSION OF THE MEETING TO THE PUBLIC

Recommendation:

That pursuant to the provisions of the Local Government Act 1989, the meeting now be closed to members of the public to enable the meeting to discuss matters, which the Council may, pursuant to the provisions of Section 89(2) of the Local Government Act 1989 (the Act) resolve to be considered in Closed Session, being a matter contemplated by Section 89(2) of the Act, as follows:

- (a) personnel matters;
- (b) the personal hardship of any resident or ratepayer;
- (c) industrial matters;
- (d) contractual matters;
- (e) proposed developments;
- (f) legal advice;
- (g) matters affecting the security of Council property;
- (h) any other matter which the Council or special committee considers would prejudice the Council or any person;
- (i) a resolution to close the meeting to members of the public.

9. MEETING CLOSURE