



ORDINARY MEETING OF COUNCIL

Notice is hereby given of the
Ordinary Meeting of Council to be held at
Council Chamber, 15 Stead Street, Ballan on
Wednesday 03 July 2019,
commencing at 6:00 p.m.

Members:

Cr. Paul Tatchell (Mayor)	Central Moorabool Ward
Cr. John Keogh (Deputy Mayor)	East Moorabool Ward
Cr. David Edwards	East Moorabool Ward
Cr. Tonia Dudzik	East Moorabool Ward
Cr. Jarrod Bingham	East Moorabool Ward
Cr. Tom Sullivan	West Moorabool Ward
Cr. Pat Toohey	Woodlands Ward

Officers:

Mr. Derek Madden	Chief Executive Officer
Mr. Ewen Nevett	Acting General Manager Community Assets and Infrastructure
Mr. Satwinder Sandhu	General Manager Community Planning
Ms. Sally Jones	General Manager Community Development

Derek Madden
Chief Executive Officer

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1. OPENING OF MEETING AND PRAYER

**Almighty God be with us as we work for the people of the Shire of Moorabool.
Grant us wisdom that we may care for the Shire as true stewards of your creation.
May we be aware of the great responsibilities placed upon us.
Help us to be just in all our dealings and may our work prosper for the good of all.
Amen.**

2. ACKNOWLEDGEMENT TO COUNTRY

We respectfully acknowledge the traditional owners of this land, their spirits and ancestors.

3. RECORDING OF MEETING

In accordance with Moorabool Shire Council's Meeting Procedure Local Law, the Council will be recording this meeting. The following organisations have been granted permission to make an audio recording also:

- **The Moorabool News; and**
- **The Star Weekly**

4. PRESENT**5. APOLOGIES****6. CONFIRMATION OF MINUTES**

6.1 Ordinary Meeting of Council – Wednesday 05 June 2019

6.2 Special Meeting of Council – Wednesday 26 June 2019

Recommendation:

That Council confirms the Minutes of the Ordinary Meeting of Council held on Wednesday 05 June 2019, and the Special Meeting of Council held on Wednesday 26 June 2019.

7. DISCLOSURE OF CONFLICT OF INTEREST

Under the Local Government Act (1989), the classification of the type of interest giving rise to a conflict is; a direct interest; or an indirect interest (section 77A and 77B). The type of indirect interest specified under Section 78, 78A, 78B, 78C or 78D of the Local Government Act 1989 set out the requirements of a Councillor or member of a Special Committee to disclose any conflicts of interest that the Councillor or member of a Special Committee may have in a matter being or likely to be considered at a meeting of the Council or Committee.

Definitions of the class of the interest are:

- a direct interest
 - (section 77A, 77B)
- an indirect interest (see below)
 - indirect interest by close association (section 78)
 - indirect financial interest (section 78A)
 - indirect interest because of conflicting duty (section 78B)
 - indirect interest because of receipt of gift(s) (section 78C)
 - indirect interest through civil proceedings (section 78D)
 - indirect interest because of impact on residential amenity (section 78E)

Time for Disclosure of Conflicts of Interest

In addition to the Council protocol relating to disclosure at the beginning of the meeting, section 79 of the Local Government Act 1989 (the Act) requires a Councillor to disclose the details, classification and the nature of the conflict of interest immediately at the beginning of the meeting and/or before consideration or discussion of the Item.

Section 79(6) of the Act states:

While the matter is being considered or any vote is taken in relation to the matter, the Councillor or member of a special committee must:

- (a) leave the room and notify the Mayor or the Chairperson of the special committee that he or she is doing so; and
- (b) remain outside the room and any gallery or other area in view of hearing of the room.

The Councillor is to be notified by the Mayor or Chairperson of the special committee that he or she may return to the room after consideration of the matter and all votes on the matter.

There are important reasons for requiring this disclosure immediately before the relevant matter is considered.

- Firstly, members of the public might only be in attendance for part of a meeting and should be able to see that all matters are considered in an appropriately transparent manner.
- Secondly, if conflicts of interest are not disclosed immediately before an item there is a risk that a Councillor who arrives late to a meeting may fail to disclose their conflict of interest and be in breach of the Act.

8. PUBLIC QUESTION TIME

The aim of Public Question Time is to provide an opportunity for the public to ask general questions at Council Meetings requiring routine responses. Public Question Time is conducted in accordance with Section 6.9 of the Council's Meeting Procedure Local Law No. 9.

Questions must be in writing on the form provided by the Council and submitted by 5.00pm on the day before the meeting. Members of the public can contact a Councillor and raise a question which the Councillor will submit on their behalf.

A question will only be read to the meeting if the Chairperson or other person authorised for this purpose by the Chairperson has determined that:

- i) the person directing the question is present in the gallery;
- ii) the question does not relate to a matter of the type described in section 89(2) of the Act (for confidential matters);
- iii) the question does not relate to a matter in respect of which Council has no power to act;
- iv) the question is not defamatory, indecent, abusive or objectionable in language or substance;
- v) the question is not a repetition of a question already asked or answered (whether at the same or an earlier meeting); and
- vi) the question is not asked to embarrass a Councillor, member of Council staff or member of the public.

A Councillor or Council officer may:

- i) immediately answer the question asked; or
- ii) elect to have the question taken on notice until the next Ordinary meeting of Council; at which time the question must be answered and incorporated in the Agenda of the meeting under Public Question Time; or
- iii) elect to submit a written answer to the person asking the question within 10 working days.

Responses to public questions answered at the meeting, will be general in nature, provided in good faith and should not exceed two minutes. These responses will be summarised in the minutes of the meeting.

Public Question Time does not substitute for other forms of communication with or other formal business procedures of the Council.

9. PETITIONS

No petitions have been made to Council for consideration as part of this Agenda.

10. PRESENTATIONS / DEPUTATIONS

The Council has made provision in the business of the Ordinary Meetings of the Council for the making of presentations or deputations to Council in relation to matters presented on the agenda for Council consideration.

Presentations or deputations are required to be conducted in accordance with the requirements contained within the **Presentation/Deputations Protocols and Procedural Guidelines**.

Persons wishing to make a presentation or deputation to Council on a matter included in the agenda shall inform Council prior to the meeting by contacting the Chief Executive Officer's office and registering their name and agenda item being spoken to.

At the meeting the Mayor will invite the persons wishing to make a presentation or delegation to address the Council on the agenda item.

The person making the presentation or deputation is to stand and address Council on the item. No debate on the item is permitted between the person making the presentation or delegation and the Council.

A maximum of three minutes per presentation or delegation will be allocated. An extension of time may be granted at the discretion of the Mayor.

Councillors, through the Mayor, may ask the person making the presentation or delegation for clarification of matters presented.

The Mayor may direct that a member of the gallery ceases speaking if the above procedure is not followed.

List of Persons making Presentations/Deputations other than in relation to a planning item listed on the agenda:

Item No	Description	Name	Position
-	-	-	-

List of Persons making Presentations/Deputations to a planning item listed on the agenda:

Individuals seeking to make a presentation to the Council on a planning item listed on the agenda for consideration at the meeting will be heard by the Council immediately preceding consideration of the Council Officer's report on the planning item.

Item No	Description	Name	Applicant/ Objector
-	-	-	-

11. OFFICER'S REPORTS

11.1 CHIEF EXECUTIVE OFFICER

11.1.1 Consideration of the Proposed 2019/20 Annual Budget

Introduction

Author: Steven Ivelja
CEO: Derek Madden

In accordance with Section 130 of the Local Government Act 1989 (the Act) Council is required to formally adopt the 2019/20 Annual Budget by 30 June 2018.

As resolved by Council on 15 May 2019, the proposed Budget was placed on public exhibition from Tuesday 21 May 2019 to Tuesday 18 June 2019 inclusive, calling for submissions as required under Section 223 of the Act. This was advertised in The Moorabool News on 21 May 2019 and the Ballarat Courier on 18 May 2019.

Section 223 of the Act requires Council to follow a process of enabling submissions to be received. There were 24 written submissions received by 18 June 2019. Council considered submissions at the Special Meeting of Council on 26 June 2019 and resolved as follows:

1. *That the 24 submissions be received;*
2. *That Council takes into consideration the matters raised within the submissions in consideration of the 2019/20 Annual Budget at the Special Meeting of Council on 26 June 2019; and*
3. *That following the adoption of the 2019/20 Annual Budget, responses are provided to each Submitter.*

Having completed all statutory requirements, the 2019/20 Annual Budget can now be considered for adoption.

Background

The Proposed 2019/20 Annual Budget recognises the importance of setting a clear direction for the future, achieving measurable objectives, encouraging community input and consultation, and being financially responsible. It is part of a financial plan that aims to secure a viable and sustainable path to achieve the Shire's objectives.

The budget includes a rate increase of 2.50%, which is in line with the Fair Go Rates System (FGRS) which has capped rates increases by Victorian Councils. Despite the cap on rates, Council has been able to minimise the rate burden on residents through the use of stringent budget and fiscal controls.

Policy Implications

The Council Plan 2017-2021 provides as follows:

Strategic Objective 1: Providing Good Governance and Leadership

Context 1C: Our Business and Systems

The proposal Consideration of the Proposed 2019/20 Annual Budget is consistent with the Council Plan 2017 – 2021.

Budget Submissions

Council commenced statutory procedures for the 2019/20 Annual Budget at the Special Meeting of Council held on Wednesday, 15th May 2019. At that meeting Council resolved to put on public display the Proposed 2019/20 Annual Budget that was considered at the meeting.

A public notice was published in The Moorabool News on Tuesday 21st May, 2019 and also in The Courier in Ballarat on Saturday 18th May, 2019. These public notices called for submissions to the proposed budget.

As a result of this advertising process, a total of 24 written submissions were received by the stated cut-off date of 18th June 2019. Of the 24 submissions made, 10 related to supporting the proposed Arts and Culture Officer, and 9 were in support of the proposed pavilion works at Masons Lane Recreation Reserve.

The table below shows the Council responses and recommendations for the submissions received.

Table 1.1 - Council Responses to Budget Submissions

No	SUBMISSION	RECEIVED FROM	COUNCIL RESPONSE
1	Proposed Masons Lane Pavilion Upgrade	Maria Downes, Karen Stewart, Paul Miesen, Samantha Goodman, Kate Simmins, Victor Banigo, Jennifer Banigo, Leanne Fergusson, and Alli Grant	<i>Council funding of \$350,000 has been included in the proposed Budget for 2019/20 for the Western Pavilion Extension.</i>
2	Proposed Arts and Culture Officer	John Spain, Ri Van Veen, Georgia Vlassopoulos, Adrian & Jenifer Rowell, Kylie Burton, David Leach, Kenneth Angelo, Bruce Carboon, Kimberly Shea, and Alan Morton	<i>An Arts & Culture Officer is currently included as part of the proposed 2019/20 budget. The position is initially proposed to be employed for only part of the 2019/20 year, with the option of moving to full time after that.</i>
3	Maddingley Park Netball Court Proposal	Russ Hendry – Maddingley Park Committee of Management	<i>Council does not support the proposal at this stage. No detailed cost estimates or quotations have been provided for the project. Also, matching funding (or other sources of funding) and club contributions have not been confirmed.</i>

			<p><i>The submission does not request a specific allocation from Council.</i></p> <p><i>The concept of a joint use facility does have merit, however advice from Netball Victoria shows that they do not support the use of synthetic grass as a suitable surface for competition netball. Finding a compatible surface type for cricket and netball will be problematic.</i></p> <p><i>The 2019/20 draft budget includes an allocation to undertake a Master Plan at Maddingley Park. The Master Plan will provide the strategic justification for capital improvement projects at the reserve over the next 5 – 10 years. It is suggested that the project be considered during the development of the Master Plan for further scoping and investigation for consideration in the 2020-21 financial year.</i></p>
4	Parks and Outdoor Recreation Areas - Darley	Matthew Taylor	<p><i>Council acknowledges the importance and benefits of the provision of both active and passive open spaces for its growing community and the proposed 2019/20 Capital Improvement Program seeks to commit significant funding towards the development of recreation and open space within the Shire.</i></p> <p><i>Within the Darley area specifically an allocation has been made in the proposed 2019/20 budget for the replacement of the existing play equipment at Beresford Crescent Recreation Reserve, in addition to a further allocation of \$75,000 to implement other improvements at the reserve as part of that project. The development of a masterplan of the Darley Recreation Reserve and design of a pavilion has also been included as part of the proposed 2019/20 program, which would consider items such as play spaces.</i></p> <p><i>New subdivisions require developers to provide open space for the enjoyment of residents. The Grantleigh Estate in Darley has provision for a new playground, shelter, seats and passive recreation on the land to the east adjoining the Lerderderg River. These works are expected to be completed in the Spring of 2019.</i></p>

			<p><i>Other projects proposed throughout the Shire includes design and/or construction of a range of indoor and outdoor, active and passive open space improvements and in addition to this, an ongoing Forward Design Program has been proposed to provide the capacity to continue open space improvements across the Shire in future years.</i></p>
5	Special Use Zone	Robert & Christine Levy	<p><i>After review and consideration of your budget submission, Council would like to confirm that after consultation with our contract valuers, we can confirm that the zoning and its limitations have been taken into consideration when setting the valuations assigned to the properties within this area and zoning. It is noted that the reduction is to the site value, whilst the Capital Improved Value does not significantly differ from other lower density residential properties due to the existing use rights for the dwelling at the property.</i></p> <p><i>As rates are calculated based on each properties valuation, as the valuation has had appropriate adjustment for the zoning associated with your property, Council do not believe an alternative differential rate needs to be further considered.</i></p> <p><i>From a land use planning perspective, the Bacchus Marsh Urban Growth Framework (UGF) acknowledges that the Maddingley Brown Coal site is operating as a State-significant Waste and Resource Recovery Hub, in addition to its role as a coal mine.</i></p> <p><i>The UGF identifies the need for a Maddingley Planning Study to:</i></p> <ul style="list-style-type: none"> <i>• Determine appropriate zone and overlay controls for the Maddingley Waste and Resource Recovery (WRR) Hub site (i.e. the Maddingley Brown Coal site) and surrounds (including your property); and</i> <i>• Investigate options for new land uses, compatible with existing buffers and site locational attributes.</i> <p><i>The Maddingley Planning Study project has commenced, and the community will be consulted at various stages. It is anticipated there will be:</i></p>

			<ul style="list-style-type: none"> • An initial engagement with stakeholders (including landowners within the study area) on the background report in late August/September 2019; and • Public consultation of the draft study which will commence in 2020.
6	Unsealed Road Network Funding and Asset Management Processes for Resheeting	Robin Gregson	<p>The proposed 2019/20 unsealed roads program comprises a total \$807K of gravel road projects, including a minor allocation (approx. \$35K) for sealing to provide an improved safety outcome, support heavy vehicle movements and reduce ongoing maintenance requirements on some road segments. The allocation represents approx. 8.7% of the total road renewal program. To help accurately inform future funding requirements for renewal of transport assets, a number of scenarios have been developed as part of Council's updated Transport Asset Management Plan and will be presented to Councillors in late 2019 for consideration, including the proposed split of funding across all transport related assets for the next ten-year period.</p> <p>Council manages an ongoing program of condition audits for its assets, with roads being assessed on average every three years. In relation to unsealed roads, the audit process provides a high-level assessment of the road material, ride quality and presence of defects for each road segment and applies a condition score to assist in the planning of future capital works programs.</p> <p>Acknowledging that the condition of gravel roads is dynamic and can change with altered traffic or environmental conditions, and that cyclical maintenance activities occur across the Shire throughout the year, a number of other factors are taken into consideration in the development of the capital program. These include traffic volume, heavy vehicle movements, transport connections, maintenance impact and safety considerations, and the proposed projects included in the draft 2019/20 unsealed roads program have been recommended on this basis.</p>

			<p><i>Council manages and maintains its road network in accordance with the Road Management Plan (RMP), which outlines inspection frequencies, defect intervention levels and maximum rectification timeframes.</i></p> <p><i>To assist in improving the condition and rideability of Morrisons Lane, the road was ripped and graded in April 2019, earlier than would have been completed under the annual maintenance grading program and with additional works completed. A recent follow up inspection has identified minor corrugations, however these are not outside the intervention levels outlined in Council's RMP. Morrisons Lane has been listed on Council's Long-Term Capital Improvement Program for future consideration, along with other priority projects within the Shire.</i></p> <p><i>In the interim, the culvert identified will be inspected and works undertaken as required, and the road will continue to be inspected and maintained in accordance with Council's RMP.</i></p>
7	Darley Park Lighting Project	Ray Newton – Darley Football Netball Club	<p><i>Council Officers recommend including an additional \$89,000 towards the Darley Park Lighting Upgrade in the 2019/20 Budget.</i></p>

Budget Amendments and related matters

Since the Proposed Budget was presented to Council there are some suggested amendments to the Operating budget. New or updated information has become available and these amendments are highlighted below.

Indicative Financial Assistance Grant Allocations for 2019/20

On 22 May 2019, Council was advised by the Victorian Grants Commission of its indicative Financial Assistance Grants for 2019/20. As a result of this preliminary advice, it is likely that Council will receive \$118,750 more than the level estimated in the 2019/20 Proposed Budget. The increase is made up of;

Table 1.2 - Changes to Grants Commission Funding

	Proposed Budget	Indicative	
	2019/20	2019/20	Change
General Purpose Grant	4,590,695	4,695,904	105,209
Local Roads Grant	2,006,553	2,020,094	13,541
Total	6,597,248	6,715,998	118,750

Other Financial Adjustments

Other adjustments include the following;

- Insurance Premiums – At the June OMC, Council resolved to enter into a new contract for the provision of Insurance Broking and Risk Management Services. The impact of the new contract is an increase of \$129,080.
- Employee Costs – A few minor changes have been made since the proposed budget was presented to Council, which has slightly increased employee costs overall by \$24,769.
- Fees and Charges and Other Income – A recent review of some line items has resulted in a few minor increases to; User Fees (\$15,500), Statutory Fees & Fines (\$5,000), and Other Income (\$4,657).
- Maternal and Child Health – Officers have been informed of estimated increases to grant funding, the total amount of the increase being \$21,287.

Summary of Adjustments

Overall the changes will impact the Comprehensive Income Statement by \$11,000. The table below shows these amendments and the impact on the overall surplus for the 2019/20 Budget.

Table 1.3 - Changes to Comprehensive Income Statement

Comprehensive Income Statement			
	Proposed Budget	Adjusted Budget	Variance
	2019/20 \$'000	2019/20 \$'000	2019/20 \$'000
Income			
Rates and charges	36,170	36,170	0
Statutory fees and fines	1,269	1,274	5
User fees	3,103	3,118	16
Grants - Operating (recurrent)	9,674	9,814	140
Grants - Operating (non-recurrent)	205	205	0
Grants - Capital (recurrent)	1,282	1,282	0
Grants - Capital (non-recurrent)	2,667	2,667	0
Contributions - monetary	1,053	1,053	0
Contributions - non-monetary assets	4,858	4,858	0
Other income	1,013	1,018	5
Interest received	623	623	0
Total income	61,917	62,082	165
Expenses			
Employee costs	21,838	21,863	(25)
Materials and services	16,974	17,103	(129)
Depreciation and amortisation	10,326	10,326	0
Finance costs	657	657	0
Other expenses	550	550	0
Loss on disposal of property, infrastructure, plant and equipment	1,484	1,484	0
Total expenses	51,830	51,983	(154)
Surplus (deficit) for the year	10,087	10,098	11

Loan Borrowings

The proposed budget document that was presented to Council on 15 May 2019 included borrowings of \$10,736,014 for 2019/20. It also included borrowings in the 2018/19 forecast of \$2,500,000. The borrowings in the forecast for 2018/19 were originally intended to be refinanced in the 2019/20 year, and this increased the amount of debt being redeemed in 2019/20. This is shown below in Table 1.3.

Table 1.4 – Statement of borrowings from the proposed budget document.

	2018/19	2019/20
	\$	\$
Amount borrowed as at 30 June of the prior year	12,247,382	13,626,838
Amount proposed to be borrowed	2,500,000	10,736,014
Amount projected to be redeemed	(1,120,544)	(4,145,779)
Amount of borrowings as at 30 June	13,626,838	20,217,073

Since the Proposed Budget was approved for public consultation, it is now known that the borrowings of \$2,500,000 will no longer be taken up in the 2018/19 financial year. This will not impact the total amount being borrowed in 2019/20, however, it will decrease the amount of debt being redeemed in 2019/20. Also, the overall total amount of borrowing debt at 30 June 2020 will remain the same at \$20,217,073.

Table 1.5 below shows the new statement of borrowings that will be presented in the Adopted Budget document.

Table 1.5 - Statement of borrowings proposed for the Adopted Budget.

	2018/19	2019/20
	\$	\$
Amount borrowed as at 30 June of the prior year	12,247,382	11,126,838
Amount proposed to be borrowed	0	10,736,014
Amount projected to be redeemed	(1,120,544)	(1,645,779)
Amount of borrowings as at 30 June	11,126,838	20,217,073

Capital Improvement Program

Since the 2019/20 Proposed Budget was released for public consultation, there has been one change proposed as a result of a budget submission. The budget submissions were heard at the Special Meeting of Council on 26 June 2019, and it is recommended that a further \$89,426 be added to the Darley Park Lighting Upgrade Project. The table below shows the impact on the Statement of Capital Works for 2019/20 and how it will be presented in the Adopted Budget.

Table 1.6 – Changes to Statement of Capital Works

Statement of Capital Works			
	Proposed Budget 2019/20 \$'000	Adjusted Budget 2019/20 \$'000	Variance 2019/20 \$'000
Property			
Land	1,270	1,270	0
Buildings	2,086	2,086	0
Building improvements	0	0	0
Total property	3,356	3,356	0
Plant and equipment			
Plant, machinery and equipment	1,805	1,805	0
Computers and telecommunications	874	874	0
Library books	105	105	0
Total plant and equipment	2,783	2,783	0
Infrastructure			
Roads	10,410	10,410	0
Bridges	666	666	0
Footpaths	1,059	1,059	0
Drainage	0	0	0
Recreational, leisure and community facilities	8,314	8,403	89
Parks, open space and streetscapes	250	250	0
Other infrastructure	20	20	0
Total infrastructure	20,719	20,809	89
Total capital works expenditure	26,858	26,948	89
Represented by:			
Asset renewal expenditure	13,143	13,143	0
New asset expenditure	8,802	8,802	0
Asset upgrade expenditure	4,913	5,002	89
Total capital works expenditure	26,858	26,948	89

In addition to the above change, Council also has updated information on the Capital Improvement Program for the Strategic Resource Plan (SRP), out to 2022/23. The Proposed Budget Document contained an estimate of where capital funds would be spent in the SRP, and we now have updated the information contained in those future years. The total capital spend in each year will not change. Amendments have been made to the allocation of Renewal, New and Upgrade spend, and also Roads, Buildings, Footpaths etc. The Strategic Resource Plan Projections will now be shown in the Adopted Budget document as follows;

Table 1.7 – Changes to Statement of Capital Works – SRP Projections

Statement of Capital Works					
For the four years ending 30 June 2023					
	Forecast	Budget	Strategic Resource Plan		
	Actual		Projections		
	2018/19	2019/20	2020/21	2021/22	2022/23
	\$'000	\$'000	\$'000	\$'000	\$'000
Property					
Land	0	1,270	0	0	0
Buildings	862	2,086	2,322	4,283	2,538
Total property	862	3,356	2,322	4,283	2,538
Plant and equipment					
Plant, machinery and equipment	2,366	1,805	1,768	1,819	1,872
Computers and telecommunications	529	874	877	131	135
Library books	105	105	108	111	115
Total plant and equipment	3,000	2,783	2,753	2,061	2,122
Infrastructure					
Roads	9,297	10,410	9,561	10,677	10,895
Bridges	326	666	349	594	604
Footpaths	1,410	1,059	349	594	545
Drainage	0	0	72	119	121
Recreational, leisure and community facilities	3,529	8,403	6,529	7,562	2,966
Parks, open space and streetscapes	0	250	217	357	362
Other infrastructure	262	20	0	0	0
Total infrastructure	14,824	20,809	17,078	19,903	15,493
Total capital works expenditure	18,685	26,948	22,153	26,247	20,153
Represented by:					
Asset renewal expenditure	13,206	13,143	11,903	13,947	14,203
New asset expenditure	3,622	8,802	4,850	11,350	5,000
Asset upgrade expenditure	1,858	5,002	5,400	950	950
Total capital works expenditure	18,685	26,948	22,153	26,247	20,153

Financial Implications

The 2019/20 Annual Budget has been prepared within the adopted five-year Strategic Financial Plan. This will allow Council to improve its financial sustainability and balance the building of new infrastructure with maintaining our existing infrastructure.

Communications and Consultation Strategy

In accordance with Section 223 of the Act, Council considered submissions on 26 June 2019. Council received 24 written submissions, with the following people requesting to speak to their submission:

- John Spain
- Russ Hendry
- Matthew Taylor
- Robert and Christine Levy
- Robin Gregson

The following outlines the timetable for the communication and adoption of the 2019/20 Annual Budget:

Timetable for the Proposal and Adoption of the 2019/20 Annual Budget	
Proposed 2019/20 Annual Budget presented for Council adoption and Public Notification	15 May 2019
Advertise Proposed 2019/20 Annual Budget, inviting public inspection and submissions according to Section 223 of the Local Government Act 1989, in Council's nominated newspapers	21 May to 18 June 2019
Consider public submissions per Section 223(1)(b) of the Local Government Act 1989 for the Proposed 2019/20 Annual Budget	26 June 2019
Formally adopt 2019/20 Annual Budget	03 July 2019
Submit 2019/20 Budget to the Minister for Local Government	04 July 2019
Public Notice – Adoption of 2019/20 Annual Budget	09 July 2019

Victorian Charter of Human Rights and Responsibilities Act 2006

In developing this report to Council, the officer considered whether the subject matter raised any human rights issues. In particular, whether the scope of any human right established by the Victorian Charter of Human Rights and Responsibilities is in any way limited, restricted or interfered with by the recommendations contained in the report. It is considered that the subject matter does not raise any human rights issues.

Officer's Declaration of Conflict of Interests

Under section 80C of the Local Government Act 1989 (as amended), officers providing advice to Council must disclose any interests, including the type of interest.

Chief Executive Officer – Derek Madden

In providing this advice to Council as the CEO, I have no interests to disclose in this report.

Author – Steven Ivelja

In providing this advice to Council as the Author, I have no interests to disclose in this report.

Conclusion

The budget presents Council's immediate and longer-term financial strategy and links the actions set out in the Council Plan. It also identifies the capital works and services the community can expect from Council during the 2019/20 financial year and beyond.

Recommendation:

1.1 That Council adopts the responses and recommendations in Table 1.1. Specifically;

No	SUBMISSION	RECEIVED FROM	COUNCIL RESPONSE
1	Proposed Masons Lane Pavilion Upgrade	Maria Downes, Karen Stewart, Paul Miesen, Samantha Goodman, Kate Simmins, Victor Banigo, Jennifer Banigo, Leanne Fergusson, and Alli Grant	<i>Council funding of \$350,000 has been included in the proposed Budget for 2019/20 for the Western Pavilion Extension.</i>
2	Proposed Arts and Culture Officer	John Spain, Ri Van Veen, Georgia Vlassopoulos, Adrian & Jenifer Rowell, Kylie Burton, David Leach, Kenneth Angelo, Bruce Carboon, Kimberly Shea, and Alan Morton	<i>An Arts & Culture Officer is currently included as part of the proposed 2019/20 budget. The position is initially proposed to be employed for only part of the 2019/20 year, with the option of moving to full time after that.</i>
3	Maddingley Park Netball Court Proposal	Russ Hendry – Maddingley Park Committee of Management	<p><i>Council does not support the proposal at this stage. No detailed cost estimates or quotations have been provided for the project. Also, matching funding (or other sources of funding) and club contributions have not been confirmed. The submission does not request a specific allocation from Council.</i></p> <p><i>The concept of a joint use facility does have merit, however advice from Netball Victoria shows that they do not support the use of synthetic grass as a suitable surface for competition netball. Finding a compatible surface type for cricket and netball will be problematic.</i></p> <p><i>The 2019/20 draft budget includes an allocation to undertake a Master Plan at Maddingley Park. The Master Plan will provide the strategic justification for capital improvement projects at the reserve over the next 5 – 10 years. It is suggested that the project be considered during the development of the Master Plan for further scoping and investigation for consideration in the 2020-21 financial year.</i></p>

<p>4</p>	<p>Parks and Outdoor Recreation Areas - Darley</p>	<p>Matthew Taylor</p>	<p><i>Council acknowledges the importance and benefits of the provision of both active and passive open spaces for its growing community and the proposed 2019/20 Capital Improvement Program seeks to commit significant funding towards the development of recreation and open space within the Shire.</i></p> <p><i>Within the Darley area specifically an allocation has been made in the proposed 2019/20 budget for the replacement of the existing play equipment at Beresford Crescent Recreation Reserve, in addition to a further allocation of \$75,000 to implement other improvements at the reserve as part of that project. The development of a masterplan of the Darley Recreation Reserve and design of a pavilion has also been included as part of the proposed 2019/20 program, which would consider items such as play spaces.</i></p> <p><i>New subdivisions require developers to provide open space for the enjoyment of residents. The Grantleigh Estate in Darley has provision for a new playground, shelter, seats and passive recreation on the land to the east adjoining the Lerderderg River. These works are expected to be completed in the Spring of 2019.</i></p> <p><i>Other projects proposed throughout the Shire includes design and/or construction of a range of indoor and outdoor, active and passive open space improvements and in addition to this, an ongoing Forward Design Program has been proposed to provide the capacity to continue open space improvements across the Shire in future years.</i></p>
<p>5</p>	<p>Special Use Zone</p>	<p>Robert & Christine Levy</p>	<p><i>After review and consideration of your budget submission, Council would like to confirm that after consultation with our contract valuers, we can confirm that the zoning and its limitations have been taken into consideration when setting the valuations assigned to the properties within this area and zoning. It is noted that the reduction is to the site value, whilst the Capital Improved Value does not significantly differ from other lower density residential properties due to the existing use rights for the dwelling at the property.</i></p> <p><i>As rates are calculated based on each properties valuation, as the valuation has had appropriate adjustment for the zoning associated with your property, Council do not</i></p>

			<p>believe an alternative differential rate needs to be further considered.</p> <p>From a land use planning perspective, the Bacchus Marsh Urban Growth Framework (UGF) acknowledges that the Maddingley Brown Coal site is operating as a State-significant Waste and Resource Recovery Hub, in addition to its role as a coal mine.</p> <p>The UGF identifies the need for a Maddingley Planning Study to:</p> <ul style="list-style-type: none"> • Determine appropriate zone and overlay controls for the Maddingley Waste and Resource Recovery (WRR) Hub site (i.e. the Maddingley Brown Coal site) and surrounds (including your property); and • Investigate options for new land uses, compatible with existing buffers and site locational attributes. <p>The Maddingley Planning Study project has commenced, and the community will be consulted at various stages. It is anticipated there will be:</p> <ul style="list-style-type: none"> • An initial engagement with stakeholders (including landowners within the study area) on the background report in late August/September 2019; and • Public consultation of the draft study which will commence in 2020.
<p>6</p>	<p>Unsealed Road Network Funding and Asset Management Processes for Resheeting</p>	<p>Robin Gregson</p>	<p>The proposed 2019/20 unsealed roads program comprises a total \$807K of gravel road projects, including a minor allocation (approx. \$35K) for sealing to provide an improved safety outcome, support heavy vehicle movements and reduce ongoing maintenance requirements on some road segments. The allocation represents approx. 8.7% of the total road renewal program. To help accurately inform future funding requirements for renewal of transport assets, a number of scenarios have been developed as part of Council’s updated Transport Asset Management Plan and will be presented to Councillors in late 2019 for consideration, including the proposed split of funding across all transport related assets for the next ten-year period.</p> <p>Council manages an ongoing program of condition audits for its assets, with roads being assessed on average every three years. In relation to unsealed roads, the audit process provides a high-level assessment of the road material, ride quality and presence of defects for each road segment and applies a condition</p>

			<p>score to assist in the planning of future capital works programs.</p> <p>Acknowledging that the condition of gravel roads is dynamic and can change with altered traffic or environmental conditions, and that cyclical maintenance activities occur across the Shire throughout the year, a number of other factors are taken into consideration in the development of the capital program. These include traffic volume, heavy vehicle movements, transport connections, maintenance impact and safety considerations, and the proposed projects included in the draft 2019/20 unsealed roads program have been recommended on this basis.</p> <p>Council manages and maintains its road network in accordance with the Road Management Plan (RMP), which outlines inspection frequencies, defect intervention levels and maximum rectification timeframes.</p> <p>To assist in improving the condition and rideability of Morrisons Lane, the road was ripped and graded in April 2019, earlier than would have been completed under the annual maintenance grading program and with additional works completed. A recent follow up inspection has identified minor corrugations, however these are not outside the intervention levels outlined in Council's RMP. Morrisons Lane has been listed on Council's Long-Term Capital Improvement Program for future consideration, along with other priority projects within the Shire.</p> <p>In the interim, the culvert identified will be inspected and works undertaken as required, and the road will continue to be inspected and maintained in accordance with Council's RMP.</p>
7	Darley Park Lighting Project	Ray Newton – Darley Football Netball Club	<p>Council Officers recommend including an additional \$89,000 towards the Darley Park Lighting Upgrade in the 2019/20 Budget.</p>

- 1.2 That following the adoption of the 2019/20 Annual Budget, responses are provided to each Submitter.
- 1.3 That Council adopts the amendments to the budget related to Financial Assistance Grants based on preliminary advice received from the Victorian Grants Commission as appended in Table 1.2
- 1.4 That Council adopts all other proposed amendments discussed that comprise the net movement in Councils surplus as appended in Table 1.3.

- 1.5 That Council adopts the proposed amendments to loan borrowings in Table 1.5.**
- 1.6 That Council adopts the proposed amendments to the Statement of Capital Works as seen in Table 1.6 and Table 1.7.**
- 1.7 That having considered the details of the 2019/20 recurrent and capital budget appended to this report, which includes:**
- 1.7.1 – Link to the Council Plan**
 - 1.7.2 – Services and Service Performance Indicators**
 - 1.7.3 – Financial Statements**
 - 1.7.4 – Notes to the Financial Statements**
 - 1.7.5 – Financial Performance Indicators**
 - 1.7.6 – Appendix A – Fees and Charges Schedule**

the proposed operating and capital budget 2019/20 be the budget prepared for the purposes of section 127 of Act.

- 1.8 That in accordance with Regulation 8 of the Regulations, Council declares its intention to borrow \$10.736m. Loan redemption for 2019/20 will be \$1.646m.**

1.9 General Rates

- 1.9.1 That in accordance with Section 158 of the Local Government Act 1989, Council declares a General Rate for the rating period commencing 1 July 2019 and ending 30 June 2020.**

- 1.9.2 It be further declared that the general rate be raised by the application of differential rates.**

- 1.9.3 A differential rate be declared for rateable land having the respective characteristics specified in the Schedule to this resolution, which characteristics will form the criteria for each differential rate so declared:**

Category	Cents/\$CIV
Commercial & Industrial Rate	0.005307
Commercial & Industrial Vacant Land	0.007876
Extractive Industry Rate	0.010683
Farm Rate	0.002671
General Rate	0.003424
Vacant Land General	0.007191
Vacant Land FZ and RCZ	0.003424
Vacant Land GRZ	0.007876
Residential Retirement Villages	0.003082

- 1.9.4 Each differential rate will be determined by multiplying the Capital Improved Value (CIV) of each rateable land (categorised by the characteristics described in the Schedule to this Resolution) by the relevant percentages.**

- 1.9.5 It be recorded that Council considers that each differential rate will contribute to the equitable and efficient carrying out of Council functions, and that:**

- 1.9.5.1 the respective objectives of each differential rate be those specified in the Schedule to this Resolution; and**

- 1.9.5.2** the respective types or classes of land which are subject to each differential rate be those defined in the Schedule to this Resolution; and
- 1.9.5.3** the respective uses and levels of each differential rate in relation to those respective types or classes of land be those described in the Schedule to this Resolution; and
- 1.9.5.4** the relevant
 - (a) uses of;
 - (b) geographical locations of; and
 - (c) Planning Scheme zonings of; and
 - (d) types of buildings on the respective types or classes of land be those identified in the Schedule to this Resolution.

1.10 Municipal Charge

- 1.10.1** It be confirmed that no municipal charge is declared in respect of the 2019/20 Financial Year.

1.11 Annual Service Charge

- 1.11.1** An annual service charge be declared in respect of the 2019/20 Financial Year.

- 1.11.1.1** The annual service charge be declared in respect of the period 1 July 2019 to 30 June 2020.

- 1.11.1.2** The annual service charge be declared for the collection and disposal and management of refuse from land.

- 1.11.1.3** The annual service charge be in the sum of, and be based on the criteria, set out below:

- (i)** \$187 per annum for each property that is within the defined urban service area to which a domestic waste collection service is available;
 - (ii)** \$187 per annum for each property that is within the defined rural service area to which a domestic waste collection service is available;
 - (iii)** \$187 per annum for each property that is not within a defined service area, to which a domestic waste collection service is provided;
 - (iv)** \$85 per annum for all rateable properties in all Wards including:
 - (a)** each rateable land that is "farm land" within the meaning of section 2(1) of the Valuation of Land Act 1960 and is a 'single farm enterprise' within the meaning of Section 159(8) of the Local Government Act 1989; and
 - (b)** each other rateable land, from which there is capable of being generated waste which can be deposited by a ratepayer or resident at a landfill or waste transfer station or any other litter facility.

- (v) **\$36 per annum for all rateable properties in all Wards including:**
 - (a) **each rateable land that is "farm land" within the meaning of section 2(1) of the Valuation of Land Act 1960 and is a 'single farm enterprise' within the meaning of Section 159(8) of the Local Government Act 1989; and**
 - (b) **each other rateable land, from which there is capable of being generated waste which can be deposited by a ratepayer or resident at a landfill or waste transfer station or any other litter facility.**
- (vi) **\$77 per annum non-compulsory and optional charge within the urban (residential and low density residential) areas of Bacchus Marsh and Ballan for kerbside greenwaste collection service.**

The defined service areas outlined above and the designated routes are defined on a plan, which can be viewed at the Council offices.

1.12 Rebates & Concessions

- 1.12.1 **It be recorded that Council grants to each owner of rateable land who is an "eligible recipient" within the meaning of the State Concessions Act 1986, a rebate of an amount determined by the Department of Human Services in respect of their principal place of residence. The criterion for "eligible recipient" is also determined by the Department of Human Services.**

1.13 Payment

- 1.13.1 **All rates and charges to be paid in four instalments, in accordance with Section 167 (1) and (2) of the Local Government Act 1989.**
- 1.13.2 **Unless Council resolves otherwise, a person may only pay rates and charges as a lump sum if payment is made on or before 15 February 2020.**

1.14 Consequential

- 1.14.1 **It be confirmed that, subject to sections 171 and 172 of the Local Government Act 1989, Council will require a person to pay interest on any rates and charges which:**
 - 1.14.1.1 **that person is liable to pay;**
 - 1.14.1.2 **have not been paid by the date specified for their payment.**

- 1.15 **That it is proposed that an amount of \$36,170,000 be declared as the amount Council intends to raise from the general rates and charges (including Supplementary and Special Rates) for the period from 1 July 2019 to 30 June 2020.**
- 1.16 **That in accordance with Section 158 of the Act and Regulation 8 of the Regulations, detailed information concerning General Rates and Special Rates and charges is appended to this report.**

- 1.17 That as part of the public presentation process for the proposed budget, the following actions were undertaken in accordance with:**
- 1.17.1 Sections 127 and 129 of the Act and Regulation 9 of the Regulations – that the proposed 2019/20 budget was made available for public inspection.**
 - 1.17.2 Section 129 of the Act and Regulation 9 of the Regulations – that the Chief Executive Officer be authorised to give public notice that the Proposed 2019/20 Annual Budget has been prepared and was available for public inspection.**
 - 1.17.3 Sections 158 to 162 of the Act and Regulation 9 of Regulations - that Council gave public notice and provided for public inspection all prescribed information to be available from 21 May 2019 until 18 June 2019.**
- 1.18 That Council resolved to allow 28 days for submissions to be made by members of the public and that all submissions are to be made in the prescribed manner. Council heard submissions on Wednesday 26 June 2019 at the Council Chambers, Ballan.**
- 1.19 That in accordance with Section 130 of the Act, Council resolved to notify and place on public notice its intention to adopt the 2019/20 Annual Budget on 3 July 2019 at the Ordinary Meeting of Council to be held at the Ballan Council Chamber, Ballan.**
-

SCHEDULE

Differential Rating Categories

General Land

Definition:

General Land is any land:

- on which a dwelling is lawfully erected and occupied for the principal purpose of physically accommodating persons; and
- which does not have the characteristics of:
 - Commercial and Industrial Land;
 - Vacant Commercial and Industrial Land;
 - Extractive Industry Land;
 - Farm Land;
 - Residential Retirement Villages Land;
 - Vacant General Land;
 - Vacant Farming Zone or Rural Conservation Zone; and
 - General Residential Zone Land within the Moorabool Planning Scheme.

Objective:

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the –

1. Construction and maintenance of public infrastructure; and
2. Development and provision of health and community services; and
3. Provision of general support services.

Use and Level of Differential Rate:

The differential rate will be used to fund those items of expenditure described in the Budget adopted by Council. The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

Geographic Location:

Wherever located within the municipal district.

Use of Land:

Any use permitted under the Moorabool Planning Scheme.

Planning Scheme Zoning:

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Moorabool Planning Scheme.

Types of Buildings:

All buildings which are lawfully erected on the land.

Residential Retirement Villages

Definition:

Residential Retirement Land is any land within the meaning of 'retirement village land' under section 3 of the *Retirement Villages Act 1986*.

Objective:

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the –

1. Construction and maintenance of public infrastructure; and
2. Development and provision of health and community services; and
3. Provision of general support services.

To ensure that the Residential Retirement Land rate is lower than the General Land rate in recognition of the services and infrastructure undertaken by the retirement village sector.

Use and Level of Differential Rate:

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

Geographic Location:

Wherever located within the municipal district.

Use of Land:

Any use permitted under the Moorabool Planning Scheme.

Planning Scheme Zoning:

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Moorabool Planning Scheme.

Types of Buildings:

All buildings which are now constructed on the land or which are constructed prior to the end of the Financial Year.

Commercial/Industrial Land

Definition:

Commercial/Industrial Land is any land which is lawfully used:

- for the principal purpose of carrying out the manufacturing or productions of goods;
- or
- for the principal purpose of carrying out trade in goods or services.

Objective:

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the –

- 1. Construction and maintenance of public infrastructure; and**
- 2. Development and provision of health and community services; and**
- 3. Provision of general support services.**

To ensure that such rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, having regard to the capacity of such land to be used to yield income and the demands such land make on Council's infrastructure. The differential rate also recognises that Council rates and charges may be claimed as a tax deduction.

Types and Classes:

Rateable land having the relevant characteristics described in the above definition.

Use and Level of Differential Rate:

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

Geographic Location:

Wherever located within the municipal district.

Use of Land:

Any use permitted under the Moorabool Planning Scheme.

Planning Scheme Zoning:

The zoning applicable to rateable land within this category, as determined by consulting maps referred to in the Moorabool Planning Scheme.

Types of Buildings:

All buildings which are lawfully erected on the land.

Vacant Commercial/Industrial Land

Definition:

Vacant Commercial/Industrial land is any land:

- located within an Industrial or Business zone under the Moorabool Planning scheme; and
- which is vacant; or
- not lawfully developed for the principal purpose of carrying out the manufacturing or production of goods or trade in goods or services; and
- which does not have the characteristics of Vacant General Land, Vacant Farming Zone or Rural Conservation Zone Land or General Residential Zone Land.

Objective:

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the –

1. Construction and maintenance of public infrastructure; and
2. Development and provision of health and community services; and
3. Provision of general support services.

To encourage the development of land for commercial and industrial purposes.

To discourage land banking and ensure an adequate supply of Commercial and Industrial zoned land to meet market demand.

Use and Level of Differential Rate:

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

Geographic Location:

Wherever located within the municipal district.

Use of Land:

Any use permitted under the Moorabool Planning Scheme.

Planning Scheme Zoning:

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Moorabool Planning Scheme.

Types of Buildings:

Any buildings that are not lawfully erected on the land.

Extractive Industry Land

Definition:

Extractive Industry Land is any land:

- which is used primarily for the purpose of extraction, removal or treatment of minerals, earth or stone; or
- on which activities of the extraction, removal or treatment of minerals, earth or stone has been discontinued but which has not yet been rehabilitated to environmental standards as required by law.

Objective:

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the –

1. Construction and maintenance of public infrastructure; and
2. Development and provision of health and community services; and
3. Provision of general support services.

To ensure that such rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, having regard to the capacity of such land to be used to yield income and the demands such land make on Council's infrastructure. The differential rate also recognises that Council rates and charges may be claimed as a tax deduction.

Use and Level of Differential Rate:

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

Geographic Location:

Wherever located within the municipal district.

Use of Land:

Any use permitted under the Moorabool Planning Scheme.

Planning Scheme Zoning:

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Moorabool Planning Scheme.

Types of Buildings:

All buildings which are now constructed on the land or which are constructed prior to the end of the Financial Year.

Farm Land

Definition:

Farm Land is any rateable land within the meaning of 'farm land' as defined by section 2(1) of the *Valuation of Land Act 1960*.

Objective:

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the –

1. Construction and maintenance of public infrastructure; and
2. Development and provision of health and community services; and
3. Provision of general support services.

To provide economic support and relief to farmers.

To encourage further development and appropriate use of Farm Land, as defined under the *Valuation of Land Act 1960*.

To encourage persons engaged in farming activities (as referred to in the definition of 'farm land' in the Act) to further develop farm land and value-add to their products in the local community to create more employment opportunities in the industry.

Use and Level of Differential Rate:

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

Geographic Location:

Wherever located within the municipal district.

Use of Land:

Any use permitted under the Moorabool Planning Scheme.

Planning Scheme Zoning:

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Moorabool Planning Scheme.

Types of Buildings:

All buildings which are now constructed on the land or which are constructed prior to the end of the Financial Year.

Vacant General Land

Definition:

Vacant General Land is any land;

- **on which no building is lawfully erected; and**
- **which does not have the characteristics of:**
 - **Vacant Commercial/Industrial Land; or**
 - **Vacant Farming Zone, Rural Conservation Zone; or**
 - **Vacant General Residential Zone Land in the Moorabool Planning Scheme.**

Objective:

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the –

- 1. Construction and maintenance of public infrastructure; and**
- 2. Development and provision of health and community services; and**
- 3. Provision of general support services.**

To encourage development of Vacant General Land.

To discourage land banking and ensure an adequate supply of appropriately zoned land to meet market demand.

Use and Level of Differential Rate:

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

Geographic Location:

Wherever located within the municipal district.

Use of Land:

Any use permitted under the Moorabool Planning Scheme.

Planning Scheme Zoning:

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Moorabool Planning Scheme.

Types of Buildings:

Any buildings that are not lawfully erected on the land.

Vacant Farming Zone or Rural Conservation Zone Land

Definition:

Vacant Farming Zone or Rural Conservation Zone land within the Moorabool Planning Scheme is any land;

- on which no building is lawfully erected; and
- which is located within the Farm Zone or Rural Conservation Zone under the Moorabool Planning Scheme; and
- which does not have the characteristics of Farm Land.

Objective:

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the –

1. Construction and maintenance of public infrastructure; and
2. Development and provision of health and community services; and
3. Provision of general support services.

Specifically, the objective of the vacant Farming Zone or Rural Conservation Zone rate category is to recognize the lower likelihood of development on this type of land as a result of planning and development restrictions or other encumbrances which limit the development opportunities and use of the land.

Use and Level of Differential Rate:

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is set at 1.00 and is the level which Council considers is necessary to achieve the objectives specified above.

Geographic Location:

Wherever located within the municipal district.

Use of Land:

Any use permitted under the Moorabool Planning Scheme.

Planning Scheme Zoning:

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Moorabool Planning Scheme.

Types of Buildings:

Any buildings that are not lawfully erected on the land.

Vacant General Residential Zone Land**Definition:**

Vacant General Residential Zone Land is any land:

- on which no dwelling is lawfully erected; and
- which is located within the General Residential Zone under the Moorabool Planning Scheme.

Objective:

To ensure that all rateable land makes an equitable financial contribution to the cost of carrying out the functions of Council, including the –

1. Construction and maintenance of public infrastructure; and
2. Development and provision of health and community services; and
3. Provision of general support services.

To encourage the development of land for residential purposes.

To discourage land banking, and ensure an adequate supply of residential zoned land to meet the market demand.

Use and Level of Differential Rate:

The differential rate will be used to fund some of those items of expenditure described in the Budget adopted by Council.

The level of the differential rate is the level which Council considers is necessary to achieve the objectives specified above.

Geographic Location:

Wherever located within the municipal district.

Use of Land:

Any use permitted under the Moorabool Planning Scheme.

Planning Scheme Zoning:

The zoning applicable to each rateable land within this category, as determined by consulting maps referred to in the Moorabool Planning Scheme.

Types of Buildings:

Any buildings that are not lawfully erected on the land.

Report Authorisation

Authorised by:



Name: Derek Madden
Title: Chief Executive Officer
Date: Friday 28 June 2019

11.1.2 Adoption of the 2017-2021 Council Plan (2019 Revision) inclusive of Strategic Resource Plan

Introduction

Author: Yvonne Hansen
General Manager: Sally Jones

The following report is presented to Council for consideration to adopt the 2017-2021 Council Plan (2019 Revision) inclusive of the Strategic Resource Plan.

Background

On Wednesday 15 May 2019, Council resolved to place the draft 2017-2021 Council Plan (2019 Revision) on public exhibition to seek submissions in accordance with section 223 of the *Local Government Act 1989* (the Act).

A communications plan was developed to advise the community via Council's website, local and regional newspapers, Council's community consultation website: haveyoursay.com.au and with hard copies available at all Council offices. The public submission period commenced on Friday 17 May 2019 and closed on Tuesday 18 June 2019.

At a Special Meeting of Council held on Wednesday 26 June 2019, Council was presented with a summary of the two submissions received by Council and resolved to receive a further report to consider any amendments to the Strategic Resource Plan as a result of any changes to the 2019/20 Annual Budget.

Proposal

In view of the responses provided to the submissions as presented to Council at the Special Council Meeting of Wednesday 26 June 2019, there are no further recommended amendments to the 2017-2021 Council Plan (2019 Revision).

Further, Council is to consider the adoption of the Annual Budget in Agenda Item 11.1.1. Any changes to the Budget as resolved by the Council at this meeting will be incorporated into the Strategic Resource Plan section of the adopted Council Plan.

With the incorporation of the adopted Strategic Resource Plan and having completed all statutory requirements, it is now recommended that Council adopts the 2017-2021 Council Plan (2019 Revision) and gives public notice as required under the Act that the Council Plan 2017-2021 (2019 Revision) has been adopted.

Policy Implications

The 2017-2021 Council Plan provides as follows:

Strategic Objective 1: Providing good governance and leadership

Context 1C: Our business and systems

The proposal to consider submissions in relation to the draft 2017-2021 Council Plan (2019 Revision) is consistent with the 2017-2021 Council Plan.

Financial Implications

In accordance with Section 126 of the *Local Government Act* 1989, Council has prepared the Strategic Resource Plan that details the resources required to achieve the objectives and strategies outlined in the 2017-2021 Council Plan (2019 Revision).

The Strategic Resource Plan includes the following information in respect of the four year period of the Council Plan that concludes 30 June 2021.

- the standard statements describing the required financial resources in the form and containing the information required by the regulations as amended by the adoption of the 2019/20 Annual Budget; and
- statements describing the required non-financial resources, including human resources, in the form and containing the information required by the regulations.

The figures will be amended to reflect any budget changes resolved by the Council in the adoption of the 2019/20 Annual Budget report presented prior to this report in the Agenda.

Communications Strategy

In accordance with the Act the 2017-2021 Council Plan (2019 Revision) will progress through the final adoption process.

Timetable for the Adoption of the 2017-2021 Council Plan (2019 Revision) inclusive of the Strategic Resource Plan	
Formally adopt the Council Plan 2017-2021(2019 Revision) and Strategic Resource Plan	Wednesday 3 July 2019
Submit 2017-2021 Council Plan (2019 Revision) and Strategic Resource Plan to the Minister for Local Government	Friday 5 July 2019
Copies for public inspection at Council offices	Friday 5 July 2019
Public Notice of Adoption of Council Plan and Strategic Resource Plan	Saturday 6 July 2019 (Courier) Tuesday 8 July 2019 (Moorabool News)

Victorian Charter of Human Rights and Responsibilities Act 2006

In developing this report to Council, the officer considered whether the subject matter raised any human rights issues. In particular, whether the scope of any human right established by the Victorian Charter of Human Rights and Responsibilities is in any way limited, restricted or interfered with by the recommendations contained in the report. It is considered that the subject matter does not limit, restrict or interfere with any human rights issues.

Officer's Declaration of Conflict of Interests

Under section 80C of the Local Government Act 1989 (as amended), officers providing advice to Council must disclose any interests, including the type of interest.

General Manager – Sally Jones

In providing this advice to Council as the General Manager Community Development, I have no interests to disclose in this report.

Author – Yvonne Hansen

In providing this advice to Council as the Author, I have no interests to disclose in this report.

Conclusion

Having completed all statutory requirements in accordance with Part 6 Section 125 and Section 223 of the Act, the 2017-2021 Council Plan (2019 Revision) inclusive of the Strategic Resource Plan, as amended at this meeting as required, is now presented to Council for adoption and for its placement on public notice as required under the Act.


Recommendation:

That Council, having advertised the proposed Council Plan 2017-2021 (2019 Revision) inclusive of the Strategic Resource Plan and having considered the submissions received, resolves to:

- 1. Adopt the 2017-2021 Council Plan (2019 Revision) inclusive of the Strategic Resource Plan ensuring it is in accordance with the adopted 2019/20 Annual Budget.**
- 2. Place on public notice its decision to adopt the 2017-2021 Council Plan (2019 Revision) inclusive of the Strategic Resource Plan in accordance with Section 125 of the Act.**
- 3. Submit a copy of the Council Plan 2017-2021 (2019 Revision) inclusive of the Strategic Resource Plan to the Minister for Local Government in accordance with Section 125 of the Act.**

Report Authorisation

Authorised by:


Name: Sally Jones
Title: General Manager Community Development
Date: Thursday 27 June 2019

Attachment Item - 11.1.2



MOORABOOL 2017-2021
**MOORABOOL SHIRE
COUNCIL PLAN**

2019 REVIEW





Moorabool Vision 2021

VIBRANT AND RESILIENT COMMUNITIES
WITH UNIQUE IDENTITIES



INTRODUCTION

Our Shire

Moorabool Shire is a fast-growing peri-urban municipality nestled between Melbourne, Geelong and Ballarat. It offers residents picturesque surrounds with the vibrancy of an active, growing community.

The Shire's landscape provides an array of living options. Residents can enjoy an urban lifestyle in towns like Bacchus Marsh (45km west of the Melbourne CBD) and Ballan (70km west of the Melbourne CBD) or take advantage of Moorabool's small towns and hamlets, rural open spaces and natural surrounds.

A stunning Shire spanning more than 2,110 square kilometres, Moorabool is made up of 64 localities, hamlets and towns. More than 74% of the Shire comprises of water catchments, state forests and national parks. Moorabool boasts breathtaking landscapes, national parks, forests, gorges, mineral springs and tourism attractions.

Some of its key attractions include the Wombat State Forest, Brisbane Ranges National Park, Lerderderg State Park, Werribee Gorge State Park and the Bacchus Marsh Avenue of Honour.

Moorabool Shire is positioned along the major road and rail transport corridors between Melbourne and Adelaide.

Moorabool's eastern boundary is located just 40km west of Melbourne's CBD and extends westwards to the City of Ballarat municipal boundary. The Shire straddles Victoria's Western Highway and has excellent transport access to Melbourne, Ballarat and Geelong. Bacchus Marsh is equi-distant to Melbourne and Avalon airports and close to the sea ports of Geelong and Melbourne.

Our History

The district was settled by Europeans from the 1830s and the character of our towns and surrounding areas reflect this era. Gold was discovered in the region and a timber industry quickly developed. The availability of water attracted many people and resulted in pastoral and agricultural development led by pioneers such as Sir William Henry Bacchus, who in 1836 settled on the fertile soil of what is now the township of Bacchus Marsh.

Our Traditional Owners

We acknowledge the Indigenous history of Moorabool Shire. The land was traditionally occupied by, and connected to, a number of Aboriginal communities, most notably the Wathaurung Tribe in the south and west, the Djadja Wurrung Tribe in the northern ranges and the Wurundjeri Tribe in the east. In February 2015, the Council formally adopted a Statement of Commitment to Indigenous People.



OUR CHALLENGE

Moorabool Shire is growing ... fast.

Moorabool Shire has faster population growth than the national and Victorian average, and between 2016-2017 Moorabool's population grew by 2.4%. Bacchus Marsh's and surrounds population grew by 3.1%.

Part of the Peri-Urban Group of Rural Councils, Moorabool Shire faces the significant financial challenge in funding the growth from its rates base.

For instance, Moorabool is responsible for maintaining and building a road network that stretches the equivalent distance from Melbourne to Newcastle. However Moorabool has less than one third of the rates revenue that regional city Councils can access to fund its road construction and maintenance requirements.

The financial challenge will be exacerbated in Peri-Urban Shires like Moorabool, as the burden of service provision will fall disproportionately on them in the future.

To 2031, the peri-urban region is forecast to grow by an average of 45.3%. In comparison the better funded regional councils, with larger revenue streams, will experience growth of 26.7%.¹

The Shire's unprecedented and sustained growth presents significant infrastructure challenges for both existing gap funding and new infrastructure to cater to the growing population's needs and expectations.

Our Population

Moorabool Shire is a popular tree change destination, growing as fast as any other local government area in inland regional Victoria. The forecast population of Moorabool in 2019 is 34,839. The population of the Shire is forecast to increase by 53% between 2019 and 2041 to 53,270².

More than half the population lives in Bacchus Marsh and surrounds (18,835) (2016). The Shire's second largest population can be found in and around Ballan (3,052).

The remaining population is distributed throughout the large number of small towns, hamlets and farming areas within the Shire. The majority of people who relocate to Moorabool Shire are young families seeking a semi-rural lifestyle. Moorabool's demographic reflects this trend.

¹ <http://pugrc.vic.gov.au/key-priorities/> (last accessed 29/01/2019)

² <https://forecast.id.com.au/moorabool>



GROWING OUR ECONOMY

BUSINESS PROFILE

Traditional economic drivers such as agriculture, timber, wool and beef production and mineral, stone and water extraction remain extremely important to Moorabool's economy.

Construction, health care and social assistance, education and training, retail and service industries, transport, postal and warehousing, public administration are emerging factors of growth and how potential development locations like Parwan and Ballan will attract investment and cater for job growth.

An analysis of the jobs held by the resident population in Moorabool Shire in 2016 showed the top ranking industry sectors were:

- Construction (1,789 people or 12.2%)
- Health care and social assistance (1,555 people or 10.6%)
- Education and training (1,355 people or 9.3%)
- Retail (1,251 people or 8.5%)
- Transport, postal and warehousing (1,018 people or 7.9%)
- Public administration and safety (1,074 people or 7.3%)
- Manufacturing (1,001 people or 6.8%)
- Accommodation and food services (764 people or 5.2%)
- Professional, scientific and technical services (764 people or 5.2%)
- Agriculture, forestry and fishing (624 people or 4.3%)

More industry and commercial development is required to meet the rising populations' employment needs.

To meet this need, Council has developed a plan for economic development over the next 10 years and investigated the future demand and supply for industrial land and how potential development locations like Parwan and Ballan will attract investment and cater for job growth.

Moorabool Shire is well positioned to capture new business opportunities from the digital economy with the early rollout of the National Broadband Network which delivers faster, more reliable broadband speeds than that available in most metropolitan areas.

OPEN FOR BUSINESS

Council will be proactive in facilitating investment and development opportunities. A key mechanism to drive investment and development will be through the establishment of a high level economic development taskforce.

Economic development has a pivotal role in connecting local people to jobs, identifying infrastructure priorities to leverage future investment (such as in Parwan), branding the experiences for visitors in accessing Shire attractions and partnering with local business interests to foster growth.

Significant opportunities exist for economic growth in education, health care and service industries along with tourism into the future. More local jobs to increase local economic resilience and opportunities will be pursued.



OUR REGIONAL CONNECTIONS

OUR TRANSPORT CONNECTIONS

Moorabool Shire is well connected to Melbourne, Geelong and Ballarat, with easy access to major highways. Improvements to the Western Highway, the main arterial road between Melbourne and Adelaide, including the Deer Park Bypass and realignment of Anthony's Cutting, makes Moorabool increasingly accessible to Melbourne by road.

In 2017 the Council, with assistance of grant and developer contributions, completed the Halletts Way/O'Leary Way western bypass of Bacchus Marsh.

The establishment of a heavy vehicle bypass east of Bacchus Marsh, in particular an alternative heavy vehicle north-south route, would dramatically increase the amenity of the town.

The regular train link between Ballarat and Melbourne services Moorabool residents with scheduled stops at Ballan and Bacchus Marsh. In 2016 the State Government announced a \$513M investment in the Ballarat rail line, which will see an investment in facilities and passing loops in Moorabool. Further

investment in stages 2 and 3 is needed to increase timetabling for our residents.

Public Transport Victoria recently announced an expansion to bus services and bus shelters in Bacchus Marsh, adding increased frequency, new routes and improved co-ordination and amenity with the train network. Furthermore, both stations are included as part of the metropolitan public transport ticketing system, providing public transport access to metropolitan Melbourne.

Access to public transport still proves quite difficult for many of Moorabool's smaller communities, isolating them from major services. Council has implemented Transport Connections projects to provide practical solutions that relieve transport issues in many of Moorabool's smaller communities.

A trial V/Line bus service which served the communities between Daylesford and Ballan, and Mt Egerton and Gordon to Ballan was extended to the end of 2018.

MOORABOOL IN A REGIONAL

CONTEXT

Moorabool Shire Council borders the local government areas of Hepburn Shire, Melton City Council, Macedon Ranges Shire, Golden Plains Shire, City of Wyndham, City of Greater Geelong and City of Ballarat.

Council works strategically with local, State and Federal governments in regional planning processes and projects through membership of bodies like the Central Highlands Mayors and CEOs Forum and the Peri-Urban Group of Councils.

In 2016 the Minister approved a closer working relationship between the Victorian Planning Authority (VPA) and Council to develop a framework plan for Bacchus Marsh. This is in addition to the significant strategic work that Council has completed for the development of its small towns across the Shire.

The Peri-Urban Group of Rural Councils aims to promote a comprehensive vision for the Peri-Urban region focussed on the Melbourne metropolitan fringe.



OUR 2041 JOURNEY

Identified as a growth area in the Plan Melbourne and Central Highlands Regional Growth Strategy, and working in partnership with the Victorian Planning Authority (VPA), it is vital that Moorabool adopts a whole-of-Shire long term approach to planning.

Council is planning for the long term direction of our communities and has commenced Moorabool 2041, which is a framework aimed at documenting the opportunities, pressures and challenges facing Moorabool, and which sets the vision for the type of community and places Moorabool Shire will be in 2041.

This will lead to a long term vision to guide the development of Moorabool to retain its character and the places we love to ensure change provides appropriate services and opportunities for our residents.

M2041 will be a high order document developed following detailed supporting work and will provide a more holistic framework focussed on the integration of land use planning, social planning and development, infrastructure, environmental sustainability, service planning and delivery and community engagement.

Much of the foundation work that supports our journey to 2041 has been completed or is well underway. As mentioned, the Victorian Planning Authority is working in partnership with Council to complete the strategic work and produce specific framework plans for both our urban and more rural communities.



OUR CONSULTATION WITH OUR COMMUNITIES

Over the past two years the Council has undertaken engagement with its many and diverse communities. Examples include:

- Timing of the Proposed Indoor Aquatic Centre
- Splash Parks Feasibility Study
- Ballan Recreation Reserve Masterplan
- Indoor Recreation Facility Feasibility Study
- Small Towns and Settlement Strategy
- Ballan Strategic Directions
- Gordon Infrastructure Study
- Bacchus Marsh Urban Growth Framework Plan
- Bacchus Marsh Integrated Transport Strategy
- Major strategies including Economic Development, Retail, Industrial and Parwan Precinct
- Multiple Planning Scheme Amendments
- Age Well Live Well Plan & Access and Inclusion Plan
- Youth Strategy

The feedback received from this strategic work has

directly informed the Council Plan.

Each year through our Annual Report process we will be providing an update on progress and recognise that the people and communities of Moorabool will hold us accountable for outcomes set out in this plan.

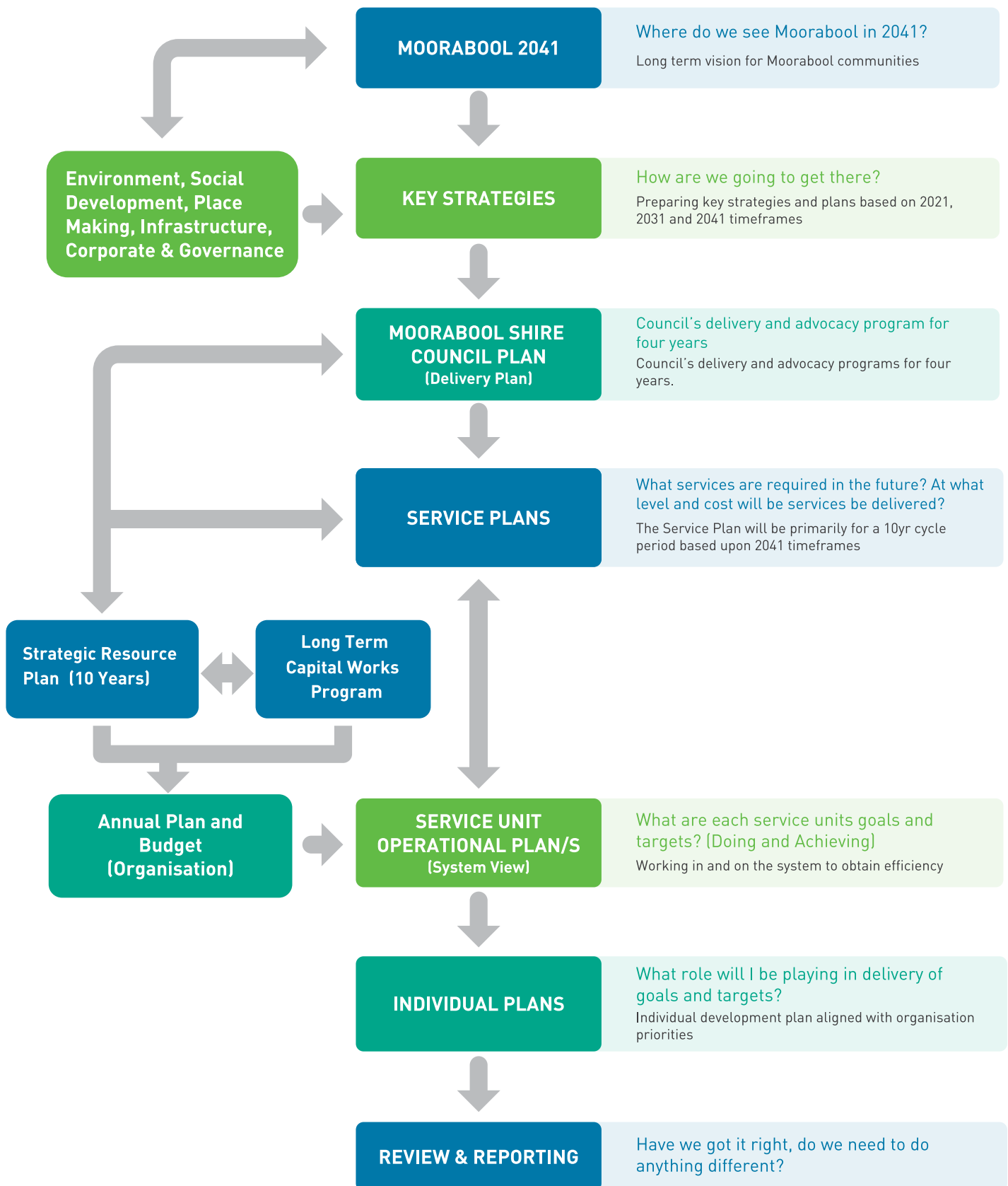


COUNCIL PLAN 2017 – 2021

The Council Plan sits within the Council’s planning framework **(p.10)** and identifies the main priorities and expectations for the next four years. The Council Plan has taken into account where the Shire is currently situated in relation to the 2041 journey and what needs to be undertaken in the coming four-year period to remain on track.

Along with the adoption of the Council Plan, the Council must also adopt a resourcing strategy, service plans and operational plans to guide and support implementation.

INTEGRATED PLANNING & DELIVERY FRAMEWORK (IPDF)





STRATEGIC FRAMING

Our Vision

Vibrant and resilient communities with unique identities

Our Purpose

1. The Moorabool Shire Council exists to co-design local solutions that enable the Moorabool communities to prosper now and into the future. We do this by:
 - » Providing good governance and leadership
 - » Minimising environmental impact
 - » Stimulating economic development
 - » Improving social outcomes
2. The Council exists to be in service to the communities of the Moorabool Shire.
3. The Council is accountable to the community and has legislative responsibilities

Strategic Framework

The strategic framework can be shown diagrammatically in greater detail as follows.

1 Providing Good Governance and Leadership		
<p>1A Our Assets and Infrastructure</p> <p>1B Our People</p> <p>1C Our Business and Systems</p>		
2 Minimising Environmental Impact	3 Stimulating Economic Development	4 Improving Social Outcomes
<p>2A Built Environment</p> <p>2B Natural Environment</p>	<p>3A Land Use Planning</p> <p>3B Investment & Employment</p>	<p>4A Health & Wellbeing</p> <p>4B Community Connectedness and Capacity</p>

Our Values

By living these values Council is able to build strong relationships internally, with the community and with partners.

INTEGRITY

I say what I mean and always do what’s right.

CREATIVITY

I consider situations from multiple angles and perspectives.

ACCOUNTABILITY

I have courage to make decisions and take ownership for their outcomes.

RESPECT

I seek to understand and treat people how I would like to be treated.

EXCELLENCE

I take calculated risks to seek out better ways of doing things.

These values translate to the acronym I CARE.

I CARE / WE CARE will form the basis of community and organisational communications and branding for the period of this plan.

STRATEGIC OBJECTIVE 1: PROVIDING GOOD GOVERNANCE AND LEADERSHIP

CONTEXT 1A: OUR ASSETS AND INFRASTRUCTURE

Definition Our assets and infrastructure enable us to deliver services to our communities. In order to deliver these services we must maintain and invest in our infrastructure to ensure that it is fit for purpose.

Challenges Poor community infrastructure and plans for each asset class results in:

- » The incorrect level of investment in maintaining, renewing, upgrading and providing new assets
- » Low facility utilisation rates
- » Facilities that are not readily accessible

Benefits

- » Asset renewal gap is reduced
- » Assets are fit for the purpose they were intended for
- » Increased community satisfaction with infrastructure
- » Infrastructure keeping up with population growth
- » Infrastructure aligned to community needs

Actions	» Produce 10 Year Capital Improvement Programs	2019-2020
	» Deliver Annual Capital Improvement Programs	2019-2021
	» Develop and implement a Fleet and Plant Strategy	2019-2020
	» Finalise the Community Infrastructure Framework	2019-2020
	» Develop a framework for asset handover	2019-2021
	» Develop Infrastructure Policy for:	2019-2021
	- Nature strips	
	- Bores/Standpipes	

Resources (Financial, ICT, Workforce) Existing resources

STRATEGIC OBJECTIVE 1: PROVIDING GOOD GOVERNANCE AND LEADERSHIP

CONTEXT 1B: OUR PEOPLE

Definition

Our people are our Councillors, staff, contractors and volunteers and are key to the planning and delivery of valued services to our communities and to the organisation. We will provide a workplace that is:

- » Supportive
- » Safe
- » Highly regarded
- » Innovative
- » Striving for excellence

We will ensure that governance systems are:

- » Robust
- » Transparent
- » Efficient
- » Democratic
- » Participatory
- » Responsive
- » Equitable and inclusive

Challenges

- » Poor strategic directions.
- » Poor decision making and outcomes for the community.
- » A lack of accountability to the community.

Benefits

- » Resourced and trained Councillors
 - » Employer of choice
 - » Improve recruitment and retention levels of skilled and capable staff
 - » Increased staff engagement, capacity and productivity
 - » Improved staff and community satisfaction
 - » Improved employment conditions
 - » Safe workplace environment
 - » Improved decision making frameworks
 - » Reduced risk
-

Actions

- » Councillor Development
 - Councillors will be offered an induction and ongoing professional development programs 2019-2021

- » Customer Service
 - Review the Customer Service Policy and Strategy 2019-2020
 - Develop and implement the Action Plan of the Customer Service Policy and Strategy 2019-2020

- » Risk and OHS Management
 - Enhance our OHS systems and procedures for the organisation 2019-2021
 - Implement child safety standards across the organisation 2019-2021

Resources

(Financial, ICT,
Workforce)

Existing resources:

STRATEGIC OBJECTIVE 1: PROVIDING GOOD GOVERNANCE AND LEADERSHIP

CONTEXT 1C: OUR BUSINESS & SYSTEMS

Definition	Our systemised approach to planning and service delivery and our business excellence philosophy (SAI Global, 2011) work to ensure our communities receive high quality, valued and targeted services. Our approach also enables our staff to efficiently and effectively deliver services without risk, duplication of effort and resource wastage whilst leveraging the use of information and communications technology.	
Challenges	Financial constraints coupled with increased community demand and expectations means that services need to be delivered in the most efficient and effective way. Outmoded operating models compromise Council's ability to proactively manage changes in service type or customer needs and expectations.	
Benefits	<ul style="list-style-type: none"> » Value for money services » Less duplication of effort » Risk is understood and mitigated » Improved organisational intelligence for decision making » Improved integration and streamlining of systems and processes 	
Actions	<ul style="list-style-type: none"> » Legislative and Regulatory <ul style="list-style-type: none"> - Review the Local Law - Review the Municipal Planning Scheme - Develop an Enforcement Policy » ICT <ul style="list-style-type: none"> - Implement Phase 3 (GIS replacement) of the Digital Strategy - Develop and implement a Project Management Framework » Service Reviews <ul style="list-style-type: none"> - Develop service plans for all services - Undertake service reviews in accordance with the policy and framework and determined by Council - Align finance system with service plans, systems views and ESC requirements » Financial Sustainability <ul style="list-style-type: none"> - Annually review the Long Term Financial Plan - Annually review the need to make a rate cap variation application - Develop shared services opportunities with other local governments, community and private sector organisations - Seek funding for new, upgrade and renewed community facilities from State and Federal Governments 	<ul style="list-style-type: none"> 2019 2019-2020 2019 2019-2021 2020-2021 2019-2021 2019-2021 2019-2020 2019-2021 2019-2021 2019-2021 2019-2021

**Resources
(Financial, ICT,
Workforce)**

Budget is required to:

- » Review the Local Law (current resources)
 - » Implement the Maintenance Management System
 - » Implement Phase 3 (GIS replacement) of the Digital Strategy
 - » Engage a resource to drive service reviews
-

Community Indicators: Providing Good Governance and Leadership

Good governance and leadership will be measured by:

- » Increase community satisfaction score (overall performance)
- » Increase staff satisfaction score (1-5 scale)
- » Increase BEx score (out of 1000)
- » Reduce the asset renewal gap (renewal to depreciation: LGPRF)
- » Generate a positive underlying financial result
- » End of year financial result (+/- operating and capital)
- » Percentage of capital projects completed on time and budget



STRATEGIC OBJECTIVE 2: MINIMISING ENVIRONMENTAL IMPACT

CONTEXT 2A: BUILT ENVIRONMENT

Definition The Council plays a key role in the planning, developing and provision of services within the urban and commercial areas of the Moorabool Shire to enable communities to enjoy higher levels of amenity, economic development, social connectedness and ultimately a sense of place whilst minimising the impact on the environment.

Challenges The built environment creates a sense of place and contributes to well-being and economic growth. Failure to plan and optimise investment may lead to a negative impact on the natural environment.

Benefits

- » Increased health and wellbeing
- » Improved amenity
- » Great places to live
- » Community connectedness
- » Targeted economic investment

Actions

» Develop the Gateways Strategy	2019-2021
» Work with relevant authorities to ensure that flooding risks are addressed and flood mapping incorporated into the planning scheme	2019-2021
» Review and implement a Bacchus Marsh Avenue of Honour Management Plan	2019-2020
» Implement an Energy Efficient Street Lighting Plan	2019-2020
» Complete Bald Hill Activation Plan Feasibility Study	2019-2020

Resources (Financial, ICT, Workforce) Budget is required to:

- » Implement an Energy Efficient Street Lighting Plan
- » Provide a resource to address windfarm noise issues

STRATEGIC OBJECTIVE 2: MINIMISING ENVIRONMENTAL IMPACT

CONTEXT 2B: NATURAL ENVIRONMENT

Definition The Council through its actions, as well as working with other agencies and groups with an environmental stewardship role, focus to assist communities to live sustainably so that we leave a healthy and prosperous environment for the future generations.

Challenges Land and water degradation, weed and pest invasion, increase incidence of natural disasters including fire, flood and heatwaves, combined with poor strategic direction, planning and investment to minimise environmental impacts in the natural environment, results in sub-optimal community outcomes now and for future generations.

Benefits

- » Community members can enjoy their experience of natural places
- » Threats to our local environment are reduced
- » Flow on benefits to our economy, productive agriculture, physical activity, well-being and community identity

Actions

» Implement the action plan of the Moorabool Sustainable Environment Strategy	2019-2021
» Waste Management - Review the Waste Strategy (2015)	2020-2021
» Develop an Open Space Integrated Water Management Plan	2019-2020
» Develop and implement a policy on allocation, use and trading of water for Council water assets	2019-2020
» Complete a Waterway and Stormwater Management Strategy	2019-2021

Resources (Financial, ICT, Workforce) Budget is required to:

- » Allocate reserve funds for a landfill review
- » Resource waterway and stormwater development uses

Community Indicators: Minimising Environmental Impact

Minimising our environmental impact will be measured by:

- » Percentage of stormwater pollutants generated by urban catchments compared to best practice guidelines
- » Reduced energy consumption across Council owned and operated buildings
- » Reduced CO2 emissions across Council owned and operated buildings, facilities, street lights and fleet
- » Kerbside collection waste diverted from landfill (LGPRF)

STRATEGIC OBJECTIVE 3: STIMULATING ECONOMIC DEVELOPMENT

CONTEXT 3A: LAND USE PLANNING

Definition	The Council uses land use planning to manage the development of land within its jurisdictions and has a leadership role (along with other agencies) in land use planning, place making and guiding the amenity of our communities.	
Challenges	To cater for communities with growing populations, land use planning needs to understand, consider and deliver on improved economic, social, and environmental outcomes, and an improved ability to access to employment and education opportunities across the Shire.	
Benefits	<ul style="list-style-type: none"> » Master planned communities » Improved ability to access to employment and education » Improved livability, securing the reason people moved to Moorabool » Designated land for the use of economic and educational activity » Effective engagement with community regarding the use of land within the community 	
Actions	<ul style="list-style-type: none"> » Include the following strategic documents into the Planning Scheme <ul style="list-style-type: none"> - Recommendations from Planning Scheme Review Report - Ballan Strategic Directions - West Moorabool Heritage Study » Implement the adopted Small Towns and Settlement Strategy <ul style="list-style-type: none"> - Prepare structure plans for the key growth towns - Develop a program for services and utilities in small towns » Develop a long term strategy for the Bacchus March Civic Precinct » Review future opportunities for the Darley Civic Precinct 	<p>2019-2021</p> <p>2020-2021</p> <p>2019-2021</p> <p>2019-2021</p>
Resources (Financial, ICT, Workforce)	Budget is required to: <ul style="list-style-type: none"> » Incorporate strategic documents into the Planning Scheme » Implement actions of the Small Town Strategy » Finalise land use strategic projects 	

STRATEGIC OBJECTIVE 3: STIMULATING ECONOMIC DEVELOPMENT

CONTEXT 3B: INVESTMENT & EMPLOYMENT

Definition Council plays a role in a strong economy, local jobs, healthy businesses, inward investment and visitation that contributes to the livability of the Shire. It also works with the development of industry to develop key infrastructure for growing communities.

Challenges Fiscal constraints directly impact on the amount of investment Council is able to independently contribute towards stimulating investment and economic growth. Without guidance and investment by business, government and the community, economies will stagnate and local jobs and education opportunities may not be created.

- Benefits**
- » Increased economic investment and job growth
 - » Improved lifestyles
 - » Decreased travel
 - » Increased community cohesion
 - » Improved employment and education opportunities
 - » Stimulated local economy and creating more resilient communities
 - » Connect local people to local jobs

- Actions**
- » Implement the action plan of the Economic Development Strategy 2019-2021
 - » Facilitate Parwan Employment Precinct planning and marketing 2019-2021
 - » Construct the Ballan depot 2019-2021
 - » Advocate, resource and implement the Bacchus Marsh Integrated Transport Strategy (BMITS) action plans including: 2019-2021
 - Finalise the alignment for Bacchus Marsh Eastern Link Road (with VicRoads and VPA)
 - Pursue Gisborne Road/Grant Street capacity improvement projects (with VicRoads)
 - Refer Council's BMITS infrastructure actions to the long term capital program
 - » Advocate for improved Ballarat Line rail and integrated public transport outcomes through the Ballarat Line Action Committee (BRAC) 2019-2021

**Resources
(Financial, ICT,
Workforce)**

Budget is required to:

- » Implement the action plan of the Economic Development Strategy
 - » Facilitate the Parwan Employment Precinct planning and marketing
 - » Construct the Ballan Depot
 - » Implement Bacchus Marsh Integrated Transport Strategy (BMITS) recommendations
-

Community Indicators Stimulating Economic Development

Stimulating economic development will be measured by:

- » Increased number of businesses operating within the Shire; number of active businesses for 3340, 3342
- » The number of active small businesses (with <5 staff)
- » Percentage of students that complete Year 12 or equivalent
- » Increase number of local jobs as % of total jobs for employed Moorabool residents
- » Maintenance of land use supply best practice target – residential, commercial and industrial)
- » Percentage of planning applications gone against Council's determination in VCAT



STRATEGIC OBJECTIVE 4: IMPROVING SOCIAL OUTCOMES

CONTEXT 4A: HEALTH & WELLBEING

Definition	Enhanced community health and wellbeing is achieved through the intersection of enhanced economic, social, built and natural environments.	
Challenges	The determinants of our health and wellbeing are influenced by a wide range of factors including individual, social, cultural, economic and environmental (World Health Organisation 2008). Social, economic and environmental factors include employment and housing, schools and education, social connections, conditions of work and leisure, and the state of housing, neighbourhoods and the environment.	
Benefits	<ul style="list-style-type: none">» Local services accessible to those in need» Healthier individuals and communities» Reduced social isolation and exclusion» Reduced anti-social behaviour» More resilient and self-reliant individuals and communities» Enhanced workforce numbers and capacity	
Actions	<ul style="list-style-type: none">» Health & Wellbeing Plan<ul style="list-style-type: none">- Implement the advocacy and partnership plan to attract investment in government and non-government services in the municipality- Facilitate and support existing and emerging arts and cultural development groups and activities across the municipality» Municipal Early Years Plan<ul style="list-style-type: none">- Plan and design the proposed West Maddingley Community Facility- Adopt a revised Municipal Early Years Plan (MEYP)» Recreation and Leisure Strategy<ul style="list-style-type: none">- Design indoor courts in Bacchus Marsh- Construct stage 1 of the Bacchus Marsh Racecourse Recreation Reserve- Revise the Recreation and Leisure Strategy (incorporating Hike and Bike Strategy)- Finalise the Open Space Framework including beautification and irrigation of neighbourhood parks» Community Development Strategy<ul style="list-style-type: none">- Revise the Community Development Strategy (incorporating the Volunteer Strategy and an Arts and Culture Strategy)» Youth Strategy<ul style="list-style-type: none">- Undertake a Master Plan including concept and cost plan for a youth space at Rotary Park, including the Andy Arnold Facility- Deliver the Youth Engagement Support (YES) program to support young people to remain engaged in education or employment- Advocate and support the development of programs and services to increase employment opportunities for young people	<ul style="list-style-type: none">2019-20212019-20212019-20212020-20212019-20202019-20202020-202120192020-20212019-20202020-20212019-2021

**Resources
(Financial, ICT,
Workforce)**

Budget is required to:

- Plan and design the proposed West Maddingley Community Facility
 - Construct Stage 1 of the Bacchus Marsh Racecourse Recreation Reserve
 - Plan and construct the new indoor sports facility
 - Undertake a Master Plan including concept and cost plan for a youth space at Rotary Park, including the Andy Arnold Facility
-

STRATEGIC OBJECTIVE 4: IMPROVING SOCIAL OUTCOMES

CONTEXT 4B: COMMUNITY CONNECTEDNESS AND CAPACITY

Definition	Community Connectedness - The creation of inclusive and engaged communities that provide opportunities for people across their life stages to participate in activities that improve the wellbeing of our communities.
Challenges	Community Capacity Building - Supporting and strengthening of individuals, families and communities to identify needs and develop solutions at a local level. This may involve advocacy, empowering people in action, education, awareness raising and distribution of resources to individuals and communities.
Benefits	<ul style="list-style-type: none">» Healthier individuals and communities» Reduced social isolation and exclusion» Reduced anti-social behaviour» More resilient and self -reliant individuals and communities
Actions	<ul style="list-style-type: none">» Community Development and Volunteer Strategies<ul style="list-style-type: none">- Develop and deliver a community group capacity building program 2019-2020» Emergency Management Plan<ul style="list-style-type: none">- Deliver community emergency management education program 2019-2021
Resources (Financial,ICT, Workforce)	Budget is required to: <ul style="list-style-type: none">» Develop and deliver the community group capacity building and sustainability program

Community Indicators Improving Social Outcomes

Improving social outcomes will be measured by:

- » Improvements in SEIFA score (IRSD percentile within Victoria)
- » Percentage of people that volunteer
- » Percentage of people self-reporting health as excellent or very good
- » Percentage of children developmentally vulnerable on one or more developmental domains
- » Percentage of people undertaking adequate physical exercise
- » Percentage of people requiring assistance with core activities
- » Proportion of adults feeling safe walking in their street at night
- » Rate of family violence incidents (per 100,000 people)



MEASURING AND REPORTING ON PROGRESS

The Integrated Planning and Delivery Framework requires that Council measure and report on progress and outcomes of the Council Plan. Council will monitor its progress towards achieving the objectives of the Council Plan using two sets of measures:

- 1. Community Indicators:** These include 'big picture' measures of the community's progress towards the Council's Strategic Objectives, at least once every four years (p.29).
- 2. Strategic Progress Indicators:** Council will measure results and progress in implementing Council's Strategic Actions in the Annual Report each year (p.30).

Data to measure performance will be drawn from Council operational data, survey results, State Government data and Australian Bureau of Statistics.

This collection of indicators will be reviewed for statistical reliability and appropriateness on a regular basis. Data collected over a period of time will be utilised to improve Council's performance. Council will continue to further develop and improve the way performance and results are measured and reported.

COMMUNITY INDICATORS

STRATEGIC OBJECTIVE	MEASURE	BASELINE 2016 (or as at date)	2021 TARGET	2031 TARGET	2041 TARGET
Providing Good Governance and Leadership	Increase community satisfaction score (overall performance)	54 (2017)	60	70	80
	Increase staff satisfaction score (1-5 scale)	2.5	3.5	4.5	5
	Increase BEX score (out of 1000)	506 (2018)	600	650	800
	Reduce the asset renewal gap (renewal to depreciation: LGPRF)	70%	100%	100%	100%
	Generate a positive underlying financial result	2%	10%	10%	10%
	End of year financial result (+/- operating and capital)	5%	5%	4%	2.5%
	Percentage of capital projects completed on time and budget	90%	95%	95%	95%
Minimising Environmental Impact	Percentage of stormwater pollutants generated by urban catchments compared to best practice guidelines	N/A	50%	75%	100%
	Reduced energy consumption across Council owned and operated buildings	1.17%	15%	25%	40%
	Reduced CO2 emissions across Council owned and operated buildings, facilities, street lights and fleet	4270 tonnes	4000 tonnes	3000 tonnes	2000 tonnes
	Kerbside collection waste diverted from landfill (LGPRF)	20%	25%	30%	40%
Stimulating Economic Development	Increased number of businesses operating within the Shire; number of active businesses for 3340, 3342	5783	6200	7000	8000
	The number of active small businesses (with <5 staff)	2,200 (2011)	2,800	3,250	3,700
	Percentage of students that complete Year 12 or equivalent	41.2% (2016) ¹	42.0%	44.0%	60.0%
	Increase number of local jobs as % of total jobs for employed Moorabool residents	0.47%	0.46%	0.46%	0.52%
	Maintenance of land use supply best practice target - residential, commercial and industrial	15 years	15 years	15 years	15 years
	Percentage of planning applications gone against Council's determination in VCAT	75%	60%	40%	20%
Improving Social Outcomes	Improvement in SEIFA score	1010.0 (2016) ²	1009.0	1010.0	1011.0
	Percentage of people that volunteer	21.6% (2016) ³	22.0%	23.0%	25.0%
	Percentage of people self-reporting health as excellent or very good	47.5% ⁴	48.0%	49.0%	50.0%
	Percentage of children developmentally vulnerable on one or more developmental domains	15.6% ⁵	15.0%	12.0%	10.0%
	Percentage of people undertaking adequate physical activity	41.4% ⁶	43.0%	47.0%	50.0%
	Percentage of people requiring assistance with core activities	4.6% ⁷	4.6%	4.3%	4.0%
	Proportion of adults feeling safe walking in their street at night	63.1% (2015) ⁸	63.5%	64%	65%
	Rate of family violence incidents (per 100,000 people)	1502 (2015/16) ⁹	1480	1400	1300

1. Australian Bureau of Statistics - Census of Population and Housing - 2016

2. ABS Report 2033.0.55.001 (Index of Relative Socio-Economic Disadvantage by Local Government Area and percentile within Victoria)

3. Australian Bureau of Statistics - Census of Population & Housing - linked to health and wellbeing plan and volunteer strategy

4. Victorian Population Health Survey (Department of Health) - linked to health and wellbeing plan

5. Australian Early Development Census - linked to Municipal Early Years Plan

6. Victorian Population Health Survey (Department of Health) - linked to Recreation and Leisure Strategy; Hike and Bike Strategy and Health and Wellbeing Plan

7. Australian Bureau of Statistics - Census of Population & Housing - linked to Age Well Live Well Strategy & Access and Inclusion Plan

8. VicHealth Indicators 2015 - linked to health and wellbeing plan

9. Crime Statistics Agency - linked to Health and Wellbeing Plan and Municipal Early Years Plan

STRATEGIC PROGRESS INDICATORS

PROVIDING GOOD GOVERNANCE & LEADERSHIP

STRATEGIC CONTEXT	STRATEGIC ACTION	2017-2018	2018-2019	2019-2020	2020-2021
1A Our Assets and Infrastructure	Undertake a road management plan review	C			
	Review Asset Policy and Strategy	C			
	Review Asset Management Plans - Transport		C		
	Review Asset Management Plans - Buildings		C		
	Review Asset Management Plans - Water		C		
	Review Asset Management Plans - Open Space		C		
	Produce State of the Assets Reports		C		
	Produce 10 Year Capital Improvement Programs	C	C	✓	✓
	Deliver Annual Capital Improvement Programs	C	C	✓	✓
	Develop and implement a Fleet & Plant Strategy		M	✓	
	Finalise the Community Infrastructure Framework		M	✓	
	Develop a framework for Asset Handover		M	M	✓
	Develop Infrastructure policies for nature strips, bores/standpipes, and graffiti (traffic calming, unmade road reserves completed)	C	C	✓	✓
1B Our People	Councillor Development – induction and ongoing professional development	C	C	✓	✓
	Prepare an Organisational Development Strategy		C		
	Revise the Community Engagement Policy and Framework			C	
	Review the PR Communications and Marketing Strategy	C			
	Develop and implement the actions from the Communications Plan		C	C	C
	Review the Customer Service Policy & Strategy		M	✓	
	Develop and implement the action plan of the Customer Service Policy and Strategy		M	✓	
	Develop an OHS Strategy	C			
	Enhance OHS systems and procedures	C	C	✓	✓
	Review the Risk Management Strategy and Framework		C		
	Review identified corporate, strategic and operational risks	C	C	C	C
	Implement child safety standards across the organisation	C	C	✓	✓

n = not completed c = completed m = modified ✓ = action ongoing

STRATEGIC PROGRESS INDICATORS

PROVIDING GOOD GOVERNANCE & LEADERSHIP (CONT)

STRATEGIC CONTEXT	STRATEGIC ACTION	2017-2018	2018-2019	2019-2020	2020-2021
1C Our Business and Systems	Review the Local Law	M	M	✓	
	Review the Municipal Planning Scheme	M	M	✓	
	Develop an Enforcement Policy		M	✓	
	Implement Phases 2 (Intranet) of the Digital Strategy	N	C		
	Implement Phases 3 (GIS replacement) of the Digital Strategy	M	M	✓	✓
	Streamline integrated corporate reporting systems and methods	C			
	Implement the Maintenance Management System	C			
	Develop and Implement a Project Management System		M		✓
	Develop Service Plans for all services	C	C	✓	✓
	Undertake service reviews as determined by Council	C	C	✓	✓
	Align the finance system with service plans, systems views and ESC requirements		M	✓	
	Annually review the Long Term Financial Plan	C	C	✓	✓
	Annually review the need to make a rate cap variation	C	C	✓	✓
	Review the Rating Strategy	C	C		
	Identify and develop shared services with other LGs, community and private sector organisations	M	C	✓	✓
Seek funding for new, upgrade and renewed community facilities	C	C	✓	✓	

n = not completed c = completed m = modified ✓ = action ongoing

STRATEGIC PROGRESS INDICATORS

2. MINIMISING ENVIRONMENTAL IMPACT

STRATEGIC CONTEXT	STRATEGIC ACTION	2017-2018	2018-2019	2019-2020	2020-2021
2A Built Environment	Develop the Gateway Strategy	C	M	✓	✓
	Implement the Gordon Infrastructure Plan and the Gordon Structure Plan	C	C		
	Finalise a review of the Bacchus Marsh Aerodrome	C			
	Work with relevant authorities to ensure that flooding risks are addressed, and flood mapping incorporated into the Planning Scheme.	C	M	✓	✓
	Review and implement a Bacchus Marsh Avenue of Honour Management Plan	N	N	✓	
	Implement an Energy Efficient Street Lighting Plan			✓	
	Develop and resource plan to act as responsible authority for administration and enforcement of permits in relation to windfarms	C			
	Complete Bald Hill Activation Plan Feasibility Study		M	✓	
	Prepare and revise a rolling cycle of Reserve Master Plans	C	C	✓	✓
2B Natural Environment	Implement the action plan of the Moorabool Sustainable Environment Strategy	C	C	✓	✓
	Complete a trial and undertake a review of the green waste service		C		
	Undertake an audit of closed landfills		C		
	Determine Council's position on hard waste	C			
	Review the 2015 Waste Strategy				✓
	Develop an Open Space Integrated Water Management Plan	N	N	✓	
	Develop and implement a policy on allocation, use and trading of water for Council water assets	N	N	✓	
	Complete a Waterway and Stormwater Management Strategy			M	✓

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STRATEGIC PROGRESS INDICATORS

3. STIMULATING ECONOMIC DEVELOPMENT

STRATEGIC CONTEXT	STRATEGIC ACTION	2017-2018	2018-2019	2019-2020	2020-2021
3A Land Use Planning	Include strategic documents into the Planning Scheme	C	M	✓	✓
	Implement the adopted Small Towns and Settlement Strategy	C	M	✓	✓
	Finalise the Bulky Goods investigation	M	C		
	Develop and finalise the Bacchus Marsh Urban Growth Framework	M	C		
	Develop a long term strategy for the Bacchus Marsh Civic Precinct		M	✓	✓
	Review future opportunities for the Darley Civic Precinct			M	✓
3B Investment and Employment	Implement the action plan of the Economic Development Strategy	C	C	✓	✓
	Establish an Economic Development Taskforce	M	C		
	Scope and develop a plan for the Bacchus Marsh Town Centre revitalisation		C		
	Facilitate the Parwan Employment Precinct planning and marketing	M	M	✓	✓
	Construct the Ballan Depot	M	M	✓	✓
	Advocate, resource and implement the Bacchus Marsh Integrated Transport Strategy action plans	C	C	✓	✓
	Review and implement the action plan from the Destination Management Plan (Tourism) Review	M	C		
	Advocate for government and private sector investment in office accommodation to house government and non-government services	C			
	Advocate for improved Ballarat Rail Line and integrated public transport outcomes	C	C	✓	✓

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STRATEGIC PROGRESS INDICATORS

4. IMPROVING SOCIAL OUTCOMES

STRATEGIC CONTEXT	STRATEGIC ACTION	2017-2018	2018-2019	2019-2020	2020-2021
4A Health and Wellbeing	Prepare and implement an advocacy and partnership plan to attract investment in government and non-government services in the municipality	M	C	✓	✓
	Adopt a leadership statement on the issue of violence against women to increase community awareness and demonstrate Council's commitment to the issues	C			
	Facilitate and support existing and emerging arts and cultural development groups and activities across the municipality	C	C	✓	✓
	Adopt a revised Health and Well Being Plan	C			
	Plan and construct the West Maddingley Community Facility			M	✓
	Adopt a revised Municipal Early Years Plan (MEYP)				✓
	Implement the Reserve Management Framework	C	C	C	C
	Prepare sport specific feasibility studies and strategies	C	M		
	Design indoor courts in Bacchus Marsh			✓	✓
	Construct stage 1 of the Bacchus Marsh Racecourse Recreation Reserve	✓	M	✓	
	Review feasibility of the timing of the proposed Bacchus Marsh Indoor Aquatic Centre and include a feasibility study on the construction and location of splash parks.	C			
	Revise the Recreation and Leisure Strategy (incorporating Hike and Bike Strategy)				✓
	Revise the Community Development Strategy (incorporating the Volunteer Strategy and an Arts and Culture Strategy)				✓
	Prepare a Masterplan for the Ballan Recreation Reserve	C			
	Finalise Open Space Framework including beautification and irrigation of neighbourhood parks	M	M	✓	
	Prepare a directions paper to deliver Aged Services in a consumer directed care environment	C			
	Facilitate the transition of eligible clients to the NDIS	C			
	Prepare a revised Age Well Live Well Strategy and Access and Inclusion Plan		C		C
Undertake a Master Plan including concept and cost plan for Rotary Park including the Andy Arnold Facility		M	✓		

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STRATEGIC PROGRESS INDICATORS

4. IMPROVING SOCIAL OUTCOMES (CONT)

STRATEGIC CONTEXT	STRATEGIC ACTION	2017-2018	2018-2019	2019-2020	2020-2021
	Deliver the Youth Engagement Support (YES) program to support young people to remain engaged in education or employment		M	M	✓
	Advocate and support the development of programs and services to increase employment opportunities for young people	M	C	✓	✓
	Revise and adopt the Youth Strategy	M	C		
	Undertake a feasibility study to inform the future provision of library services in Ballan	C			
	Conduct a trial period of extended opening hours for the Lerderderg Library	C			
4B Community Connectedness and Capacity	Develop and deliver a community group capacity building and sustainability program		M	✓	
	Deliver community emergency management education program	C	C	✓	✓

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STRATEGIC RESOURCE PLAN

The Financial Plan is based on the following key assumptions:

- CPI is based on 2.25% for 2019/20 and 2.5% there after
- Existing fees and charges will increase by 6.0% with the exception of fees set by legislation
- Operating grants will increase by 2.25% per annum with an allowance for population growth
- Employee costs indexed in line with year three of the Enterprise Bargaining Agreement and includes allowances for banding movements
- Other revenue will increase by 2.25% per annum with an additional allowance for population growth
- An allowance is made for service growth and new initiatives which is provided for in employee costs and materials and consumables
- Average rate increase of 2.50% in 2019/20
- The SRP forecasts are subject to ongoing consideration of 'rate capping' by the State Government which may impact on Council's forward estimates

Financial Position

STANDARD STATEMENTS

1. Comprehensive Income Statement

The Comprehensive Income Statement shows what is expected to happen over the next four years in terms of revenues, expenses and other gains/losses.

Comprehensive Income Statement

FOR THE FOUR YEARS ENDING 30 JUNE 2023

	Forecast Actual	Budget	Strategic Resource Plan Projections		
	2018/19 \$'000	2019/20 \$'000	2020/21 \$'000	2021/22 \$'000	2022/23 \$'000
Income					
Rates and charges	34,133	36,170	38,573	40,567	42,637
Statutory fees and fines	1,058	1,274	1,258	1,295	1,333
User fees	2,926	3,118	3,266	3,415	3,755
Grants - Operating (recurrent)	9,708	9,814	10,201	10,667	11,151
Grants - Operating (non-recurrent)	812	205	207	217	226
Grants - Capital (recurrent)	526	1,282	1,282	1,282	1,282
Grants - Capital (non-recurrent)	3,886	2,667	3,348	3,798	798
Contributions - monetary	4,145	1,053	4,677	5,711	967
Contributions - non-monetary assets	4,739	4,858	4,979	5,104	5,231
Other income	4,159	1,018	1,044	1,070	1,097
Interest received	667	623	614	575	564
Total income	66,759	62,082	69,449	73,700	69,042
Expenses					
Employee costs	19,778	21,863	22,481	23,298	24,489
Materials and services	20,117	17,103	17,310	18,022	19,472
Depreciation and amortisation	9,842	10,326	11,445	11,966	12,862
Finance costs	616	657	598	479	431
Other expenses	557	550	564	578	593
Loss on disposal of property, infrastructure, plant and equipment	1,483	1,484	1,500	1,500	1,500
Total expenses	52,393	51,983	53,898	55,843	59,347
Surplus (deficit) for the year	14,366	10,098	15,550	17,856	9,694
Other comprehensive income					
Items that will not be reclassified to surplus or deficit:					
Net asset revaluation increment/(decrement)	29,454	7,439	33,749	8,290	37,600
Comprehensive result	43,820	17,537	49,299	26,147	47,295

STRATEGIC RESOURCE PLAN

2. Balance Sheet

The Balance Sheet provides a snapshot of the Council's expected financial position at the end of each of the next four years. It shows the total of what is owned (assets) less what is owed (liabilities). The bottom line of this statement is net assets which is the net worth of Council.

Balance Sheet

FOR THE FOUR YEARS ENDING 30 JUNE 2023

	Forecast Actual	Budget	Strategic Resource Plan Projections		
	2018/19	2019/20	2020/21	2021/22	2022/23
	\$'000	\$'000	\$'000	\$'000	\$'000
Assets					
Current assets					
Cash and cash equivalents	18,117	17,728	18,169	14,133	14,991
Trade and other receivables	4,981	4,981	5,406	5,607	5,833
Other assets	1,026	1,026	1,026	1,026	1,026
Total current assets	24,124	23,734	24,601	20,766	21,850
Non-current assets					
Trade and other receivables	138	138	138	138	138
Property, infrastructure, plant & equipment	529,674	556,691	604,290	630,119	678,387
Total non-current assets	529,812	556,829	604,428	630,257	678,525
Total assets	553,936	580,563	629,029	651,023	700,376
Liabilities					
Current liabilities					
Trade and other payables	5,053	5,053	5,183	5,394	5,819
Trust funds and deposits	1,157	1,157	1,157	1,157	1,157
Provisions	4,385	4,385	4,810	5,149	5,489
Interest-bearing loans and borrowings	1,120	1,439	5,580	940	1,038
Total current liabilities	11,716	12,035	16,730	12,641	13,503
Non-current liabilities					
Provisions	545	545	596	636	676
Interest-bearing loans and borrowings	10,007	18,778	13,198	13,096	14,251
Total non-current liabilities	10,552	19,323	13,794	13,731	14,927
Total liabilities	22,268	31,358	30,524	26,372	28,430
Net assets	531,668	549,206	598,505	624,652	671,946
Equity					
Accumulated surplus	174,687	184,750	200,039	222,320	231,735
Asset revaluation reserve	347,612	355,051	388,800	397,091	434,691
Other reserves	9,369	9,405	9,666	5,241	5,521
Total equity	531,668	549,206	598,505	624,652	671,946

STRATEGIC RESOURCE PLAN

3. Cashflow

The Cash Flow Statement shows what is expected to occur during the next four years with respect to cash. It explains what cash movements are expected to result in the difference in the cash balance at the beginning and the end of the year.

The net cash flow from operating activities shows how much cash is expected to be available after providing services to the community.

Statement of Cash Flows FOR THE FOUR YEARS ENDING 30 JUNE 2023

	Forecast Actual	Budget	Strategic Resource Plan Projections		
	2018/19 \$'000 Inflows (Outflows)	2019/20 \$'000 Inflows (Outflows)	2020/21 \$'000 Inflows (Outflows)	2021/22 \$'000 Inflows (Outflows)	2022/23 \$'000 Inflows (Outflows)
Cash flows from operating activities					
Rates and charges	34,133	36,170	38,148	40,366	42,411
Statutory fees and fines	1,058	1,274	1,258	1,295	1,333
User fees	2,926	3,118	3,266	3,415	3,755
Grants - operating	10,520	10,019	10,408	10,883	11,377
Grants - capital	4,412	3,949	4,630	5,080	2,080
Contributions - monetary	0	1,053	4,677	5,711	967
Interest received	667	623	614	575	564
Other receipts	8,305	1,018	1,044	1,070	1,097
Employee costs	(19,778)	(21,863)	(22,007)	(22,918)	(24,109)
Materials and consumables	(20,119)	(17,103)	(17,179)	(17,812)	(19,048)
Other payments	(557)	(550)	(564)	(578)	(593)
Net cash provided by operating activities	21,566	17,707	24,294	27,087	19,835
Cash flows from investing activities					
Payments for property, plant and equipment	(18,685)	(26,858)	(22,153)	(26,247)	(20,153)
Proceeds from sale of property, plant and equipment	395	329	337	346	354
Net cash used in investing activities	(18,291)	(26,529)	(21,816)	(25,901)	(19,799)
Cash flows from financing activities					
Finance costs	(616)	(657)	(598)	(479)	(431)
Proceeds from borrowings	0	10,736	0	837	2,194
Repayment of borrowings	(1,121)	(1,646)	(1,439)	(5,580)	(940)
Net cash provided by (used in) financing activities	(1,737)	8,433	(2,037)	(5,221)	822
Net (decrease) increase in cash & cash equivalents	1,539	(389)	441	(4,036)	858
Cash and cash equivalents at beginning of the financial year	16,578	18,117	17,728	18,169	14,133
Cash and cash equivalents at end of the financial year	18,117	17,728	18,169	14,133	14,991

4. Capital Works

At Moorabool we face the challenge, as do all municipalities, of sustaining our built infrastructure. This is referred to as the infrastructure gap. It is a major focus of Council to reduce this gap, however this is not a problem that will be solved in the short term.

This statement sets out all expected capital expenditure in relation to non-current assets for the next four years. It also shows the amount of capital works expenditure which is expected for renewing, upgrading and expanding or creating new assets. This is important because each of these categories has a different impact on Council's future costs.

Capital expansion expenditure extends an existing asset to a new group of users. It is discretionary expenditure which increases future operating and maintenance costs because it increases Council's asset base but may be associated with additional revenue from the new user group.

Capital renewal expenditure reinstates existing assets. It has no impact on revenue but may reduce future operating and maintenance expenditure if completed at an optimal time.

Capital upgrade expenditure enhances an existing asset to provide a higher level of service or expenditure that will increase the life of the asset beyond that which it had originally. It is discretionary and often does not result in additional revenue unless direct user charges apply. It will increase operating and maintenance expenditure in the future because of the increase in Capital asset base.

New capital expenditure does not have any element of renewal, expansion or upgrade of existing assets. New capital expenditure may or may not result in additional revenue for Council and will result in additional operating, maintenance and capital renewal costs.

Council has a number of major projects that will be progressing over the next five years. Including the Bacchus Marsh Racecourse and Recreation Reserve Upgrade. Council is forecasting in excess of \$25 million of expenditure across its major projects program, to support the rapid growth in population in the coming five years.

STRATEGIC RESOURCE PLAN

Statement of Capital Works

FOR THE FOUR YEARS ENDING 30 JUNE 2023

	Forecast Actual	Budget	Strategic Resource Plan Projections		
	2018/19 \$'000	2019/20 \$'000	2020/21 \$'000	2021/22 \$'000	2022/23 \$'000
Property					
Land	0	1,270	1,343	1,241	953
Buildings	862	2,086	1,721	2,038	1,565
Building improvements	0	0	0	0	0
Total property	862	3,356	3,063	3,280	2,518
Plant and equipment					
Plant, machinery and equipment	2,366	1,805	1,889	2,032	1,854
Computers and telecommunications	529	874	870	854	655
Library books	105	105	102	103	104
Total plant and equipment	3,000	2,783	2,861	2,988	2,613
Infrastructure					
Roads	9,297	10,410	9,336	12,535	7,887
Bridges	326	666	549	1,151	1,000
Footpaths	1,410	1,059	874	1,035	795
Drainage	0	0	100	120	200
Recreational, leisure and community facilities	3,529	8,314	5,262	4,949	4,913
Parks, open space and streetscapes	0	250	78	170	211
Other infrastructure	262	20	28	20	15
Total infrastructure	14,824	20,719	16,228	19,980	15,021
Total capital works expenditure	18,685	26,858	22,153	26,247	20,153
Represented by:					
Asset renewal expenditure	13,206	13,143	10,841	12,844	9,862
New asset expenditure	3,622	8,802	7,260	8,602	6,605
Asset upgrade expenditure	1,858	4,913	4,052	4,801	3,687
Asset expansion expenditure	0	0	0	0	0
Total capital works expenditure	18,685	26,858	22,153	26,247	20,153

STRATEGIC RESOURCE PLAN

Statement of human resources

In addition to the financial resources to be utilised over the planning period, Council will also use non-financial resources, in particular human resources. The following table summarises the non-financial resources for the next four years.

Council takes a proactive approach to organisational development that aims to fully achieve the potential of all staff. Programs and internal support mechanisms are available to ensure that competencies are maintained or developed to ensure that staff have the current skill sets to effectively fulfil the expectation of the community.

Statement of Human Resources FOR THE FOUR YEARS ENDING 30 JUNE 2023

	Forecast Actual	Budget	Strategic Resource Plan Projections		
	2018/19 \$'000	2019/20 \$'000	2020/21 \$'000	2021/22 \$'000	2022/23 \$'000
Staff expenditure					
Employee costs - operating	18,868	20,926	21,518	22,300	23,440
Employee costs - capital	910	937	963	998	1,049
Total staff expenditure	19,778	21,863	22,481	23,298	24,489
	EFT	EFT	EFT	EFT	EFT
Staff numbers					
Employees	221	232	234	237	241
Total staff numbers	221	232	234	237	241

CONTACTING COUNCIL

COUNCIL OFFICES

Ballan, 15 Stead Street

Bacchus Marsh, Lerderderg Library – Customer Service, 215 Main Street

Darley, Civic & Community Hub, 182 Halletts Way

OPENING HOURS

Weekdays: 8.30am – 5.00pm (all offices)

Saturdays: 10.00am – 4.00pm (Lerderderg Library only)

GENERAL INFORMATION

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Moorabool Vision 2021

VIBRANT AND RESILIENT COMMUNITIES
WITH UNIQUE IDENTITIES

11.2 COMMUNITY PLANNING

11.2.1 Bacchus Marsh and Ballan Open Space Framework

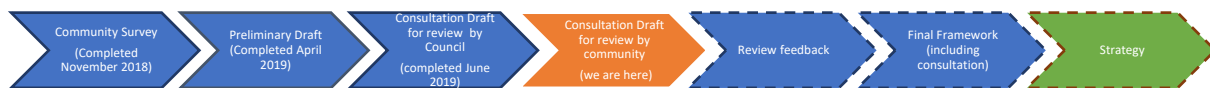
Introduction

Author: Justin Horne
General Manager: Satwinder Sandhu

Background

Presentations to the S86 Moorabool Growth Management Committee have been provided in September 2018, April 2019 and June 2019. These presentations provided an outline of the intention of the Bacchus Marsh and Ballan Open Space Framework, community feedback and an opportunity to provide feedback on the preliminary draft to assist officers with progressing the development of a draft for public consultation.

The objective of this report is for Council to approve the exhibition of the Consultation Draft of the Bacchus Marsh & Ballan Open Space Framework 2041 to assist in the development of a final document for consideration for adoption by Council.



Key items for consideration include:

- Vision Statement;
- Six guiding principles to assist deliver improved open space; and
- Five Key Actions.

It is proposed that the Bacchus Marsh & Ballan Open Space Open Space Framework (The Framework) will comprise of three sections:

Section 1: Vision, Principles and Key Actions.

Section 2: Background report that supports the identified vision, principles and key actions.

Section 3: Appendices.

Bacchus Marsh & Ballan Open Space Framework

The Bacchus Marsh & Ballan Open Space Open Space Framework (The Framework) will be a high level document that will:

1. **Define** open space typologies – regardless of primary use.
2. Establish a **vision** for the role of open space within local communities into the future.
3. **Review** the quality, extent of existing open spaces provided and degree of connectivity within key settlements.
4. Provide **guidance** for future open space provision (e.g. connectivity, typology etc) and the role of Council including high level strategies that achieve the agreed vision.

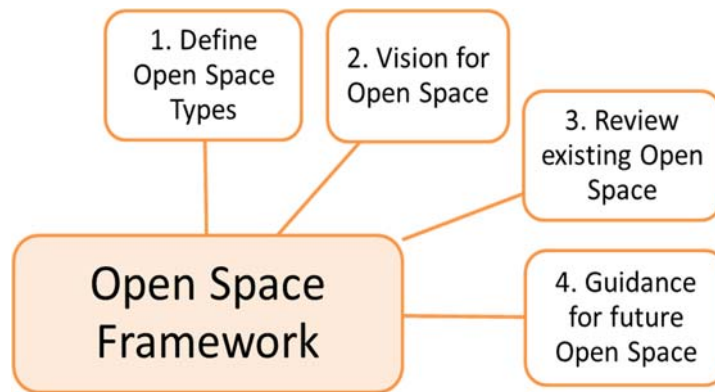


Figure 1: Objectives of The Framework

It is expected that the MOSF will provide the background and direction (figure 1) for the Moorabool Open Space Strategy (MOSS) that will follow (figure 2). The Strategy will incorporate the key findings and recommendations of the draft Community Infrastructure Framework and review the objectives of the Framework.

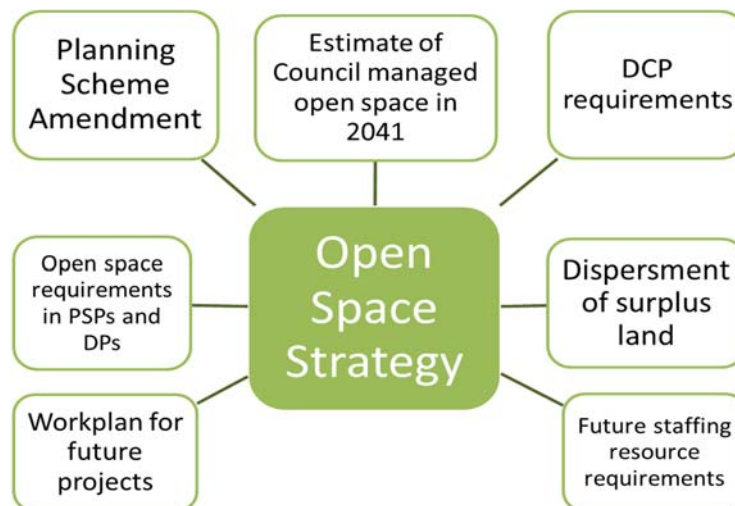


Figure 2: Indicative outputs of the Open Space Strategy.

Key Items for Consideration

Vision Statement

Based on the feedback received from the community consultation and existing local and state strategies the following vision statement has been developed:

‘Open space in Bacchus Marsh & Ballan will:

1. *Be planned and managed to provide for a range of activities through a connected network.*
2. *Allow residents and visitors increased opportunities to connect with nature, rest, play, exercise and socialise’.*

Guiding Principles

To ensure that this vision is achieved the following objectives must be considered in the design and management of all new and existing open space in Bacchus Marsh & Ballan:

- To be designed for maximum community benefit and consider all potential opportunities and activities to facilitate the development of the site (e.g. funding, community involvement and social engagement).
- To provide quality and accessible open space for all residents.
- To be connected, safe and allow access for all of the community.
- All residents:
 - In existing areas of Bacchus Marsh & Ballan must be within 400 metres of an area of open space.
 - in new greenfield developments must be within a 400m walkable catchment of public open space.
- To reflect the landscape and Indigenous and European cultural heritage of Moorabool.
- To identify and budget for future maintenance and staff resourcing requirements.

It is proposed that these principles will be reviewed when the shire wide Open Space Strategy is developed to ensure that they reflect the needs and requirements of all of the local communities across the municipality.

Defining Open Space Requirements

The framework proposes to define open space two ways:

- **Area.** This determines the potential options that the space could serve.
- **Use.** This is classified seven ways (organised sport, active recreation, passive destination, activated bushland, civic space, linear link and drainage).

It is important to note that an area of public open space can have more than one use occurring at the site. For example, Maddingley Park contains areas for organised sport, active recreation and as a passive destination.

Definitions of open space by area (in existing):

- <0.2ha = very small (example: Edols St, Ballan);
- 0.2ha to 1ha = small (Clarinda Street Reserve, Bacchus Marsh);
- 1ha to 5ha = medium (Darley Park, Ballan Recreation Reserve);
- 5ha to 15ha = large (Caledonian Park, Ballan, Maddingley Park, Maddingley, Masons Lane, Bacchus Marsh); and
- 15ha+ = very large (Bacchus Marsh Racecourse and Recreation Reserve).

Definitions of open space by use:

- Organised sport:
 - Game day, training, formalised team sports.
- Active recreation:
 - Walking/cycling paths, playgrounds, fitness trails.
- Passive destination:
 - Places to sit, picnic areas.

- Activated Bushland:
 - Connect with nature via walking/cycling paths.
- Civic Space:
 - Civic events, café/restaurant spill out, gathering points.
- Linear Link:
 - Contains walking/cycling infrastructure to allow connection to other open space.
- Drainage:
 - Reserve facilitates the movement of water during flood events.

Accessibility to Open Space Areas

In the existing urban areas of Bacchus Marsh and Ballan, all residents should be within 400m of any area of open space, however, for new greenfield developments the following accessibility requirements to open space will be required.

Description	Area	200m	400m	1200m	5000m+
Neighbourhood	0.75ha	✓	✓	✓	✓
Destination	1ha – 5ha		✓	✓	✓
District	5ha – 15ha			✓	✓
Regional	15ha+				✓

Adapted from VPA Open Space Types and Categories (<https://vpa.vic.gov.au/wp-content/uploads/2017/06/Metropolitan-Open-Space-Strategy-Open-Space-Category-Definitions.pdf>).

Minimum requirement for greenfield development is one open space parcel of 1ha in size with a walkable catchment of 400m.

Where more than one open space parcel is required, the minimum area should be 0.75ha with a walkable catchment of 200m.

No minimum distance has been outlined for linear links for greenfield developments, as these should be utilised to allow for a connection to areas of public open space.

Key Actions

The framework recommends five key actions to assist in the planning and delivery of improved open space for local residents and visitors:

Action	Description	Lead	Partner	Engage	When	Funding
Open Space Strategy	Development of Shire wide strategy that identifies key goals and objectives for open space access and use, including development contributions for open space in greenfield and infill areas	Strategic & Sustainable Development	Recreation & Community Development	<ul style="list-style-type: none"> • Community • Statutory Planning & Community Safety • Active Ageing & Community Access • Child, Youth & Family • External Agencies • Statutory Planning & Community Safety • Active Ageing & Community Access • Child, Youth & Family • External Agencies 	2019 - 2021	Estimated cost \$60,000 Existing budgets or budget bid in 2020/21
Open Space Activation Program	Identify, design and construct development opportunities that improve open space in areas that are currently deficient in useable open space	Strategic & Sustainable Development	Recreation & Community Development Engineering Operations Assets	<ul style="list-style-type: none"> • Community • Statutory Planning & Community Safety • Active Ageing & Community Access • Child, Youth & Family • External Agencies 	2019 - 2020	Staff resources Seek external funding for detailed design and construction

Action	Description	Lead	Partner	Engage	When	Funding
Aqualink/Two Rivers Trail	<p>Design, consult & construct improvements of open space adjoining the SRW Channel</p> <p>Continue to advocate for the SRW Channel to be converted to an off-road pedestrian and cycling trail</p>	Strategic & Sustainable Development	Recreation & Community Development Engineering Operations	<ul style="list-style-type: none"> • Community • Statutory Planning & Community Safety • Active Ageing & Community Access • Child, Youth & Family • External Agencies 	2019 – 2020	<p>Staff resources</p> <p>Seek external funding for detailed design and construction</p>
Open space enhancement program	Continue to implement renewal of ageing assets and parks, and look for opportunities for design improvements to increase use and visitation	Assets	Strategic & Sustainable Development	<ul style="list-style-type: none"> • Community • Active Ageing & Community Access • Child, Youth & Family • External Agencies 	On-going	Existing recurrent budget and staffing resources
Improve existing key open spaces	Continue to deliver improvements to key existing open space areas in Bacchus Marsh & Ballan	Strategic & Sustainable Development	Recreation & Community Development Operations Engineering	<ul style="list-style-type: none"> • Community • Assets • Active Ageing & Community Access • Child, Youth & Family • External Agencies 	On-going	Existing recurrent budget and staffing resources

Policy Implications

The Council Plan 2017-2021 provides as follows:

Strategic Objective 4: Improved Social Outcomes

Context 4A: Health & Wellbeing

Recreation and Leisure Strategy: Develop a plan to improve, update and beautify our neighbourhood, passive, recreation and other open spaces.

The proposal for the development of an Open Space Framework is consistent with the Council Plan 2017 – 2021.

Financial Implications

There are no immediate financial implications associated with the consideration of this report.

Subject to the outcomes of the Bacchus Marsh and Ballan Open Space Framework, additional financial implications may arise for the development of further strategic documents including an Open Space Strategy or the delivery of on-ground actions.

These costs would need to be considered by Council as part of future budget proposals, capital improvement programs or through external funding (e.g. state or federal government grants).

Risk & Occupational Health & Safety Issues

There are no direct risk or occupational health and safety issues associated with the recommendation within this report.

Community Engagement Strategy

Level of Engagement	Stakeholder	Activities	Location	Date	Outcome
Consult	Community	Survey on 'Have your Say' and Facebook	Various	September 2018	To gather information from the community about their current use, access, and barriers of open space in Moorabool.
Consult	Internal departments (Aged & Disability Services, Maternal & Child Health, Parks & Gardens, Community Development & Recreation)	Presentation to staff	Darley	December 2018	To inform internal departments on the project and seeking guidance on areas of expertise.

Inform	Bacchus Marsh Tracks and Trails Committee	Presentation to committee	Bacchus Marsh	February 2019	Provide information on the results of the survey and work completed to date.
Inform	Senior Council staff	Presentation to Council staff	Darley	18 April 2019	Provide information on the work completed to date
Consult	Internal departments (Operations, Community Development and Recreation, Engineering, Strategic Planning)	Feedback on consultation draft	Darley	6 May 2019	Feedback received from Council departments to inform draft document for consultation
Inform	Bacchus Marsh Tracks and Trails Committee	Presentation to committee	Bacchus Marsh	7 May 2019	Provide information on the work completed to date and next steps

Communications and Consultation Strategy

A Communications and Consultation Strategy will be developed as a component of the Bacchus Marsh & Ballan Open Space Framework.

Victorian Charter of Human Rights and Responsibilities Act 2006

In developing this report to Council, the officer considered whether the subject matter raised any human rights issues. In particular, whether the scope of any human right established by the Victorian Charter of Human Rights and Responsibilities is in any way limited, restricted or interfered with by the recommendations contained in the report. It is considered that the subject matter does not raise any human rights issues.

Officer's Declaration of Conflict of Interests

Under section 80C of the Local Government Act 1989 (as amended), officers providing advice to Council must disclose any interests, including the type of interest.

General Manager – Satwinder Sandhu

In providing this advice to Council as the General Manager, I have no interests to disclose in this report.

Author – Justin Horne

In providing this advice to Council as the Author, I have no interests to disclose in this report.

Conclusion

The development of the Consultation Draft of the Bacchus Marsh & Ballan Framework 2041 has incorporated feedback received by the community via a survey undertaken in November 2018. It is proposed that the draft be exhibited for community feedback to assist in the development of a final Bacchus Marsh & Ballan Framework 2041.

It is considered of high importance that the framework is completed for Bacchus Marsh and Ballan to ensure that Councils objectives for open space planning are considered by the VPA and developers as these areas are planned for and developed. In addition, the framework will guide open space planning for infill development in these areas as well.

The Framework comprises of three sections:

Section 1: Vision, Principles and Key Actions.

Section 2: Background report that supports the identified vision, principles and key actions.

Section 3: Appendices.

With the expected residential growth of Bacchus Marsh and Ballan to 2041 the framework provides specific directions for these areas, as well as providing guidance for future residential investigation areas.

Following the completion of the consultation period, a subsequent report will be presented to Council summarising the feedback received and how it has been incorporated into the final Framework.

A whole of Shire open space strategy should be considered to be undertaken on completion of the framework, to incorporate the findings of the Community Infrastructure Framework, review the objectives of the Framework as it applies to the whole of the Shire and to ensure that the required work is completed to facilitate a planning scheme amendment to enable financial contributions in infill development areas.

Recommendation:

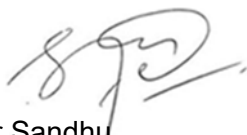
That Council:

1. **Endorses the draft Bacchus Marsh & Ballan Open Space Framework 2041 for the purpose of public exhibition for a period of four weeks.**
2. **Receives a further report at the conclusion of the exhibition period for consideration of feedback and finalisation of the Bacchus Marsh & Ballan Open Space Framework 2041.**

Report Authorisation

Authorised by:

Name: Satwinder Sandhu
Title: General Manager Community Planning
Date: Wednesday 12 June 2019



Attachment Item - 11.2.1

Bacchus Marsh & Ballan

Open Space Framework 2041

Consultation Draft July 2019



VERSION CONTROL

Version Number	Prepared by	Reviewed by	Purpose	Date
A1.0	Justin Horne	Joe Morgan-Payler Tom Miller	Internal review	01.02.2019
A1.1	Justin Horne	Joe Morgan-Payler Tom Miller	Internal review	11.02.2019
A1.2	Justin Horne	Joe Morgan-Payler Tom Miller	Internal review	26.02.2019
A1.3	Justin Horne	Joe Morgan-Payler Tom Miller	Internal review	21.03.2019
V1.0	Justin Horne	Joe Morgan-Payler Tom Miller	Comments on Pre- liminary Draft	05.04.2019
V2.0	Justin Horne	Rod Davison Sarah Kernohan Ian Waugh Ewen Nevitt Daniel Smith Raeph Cumming	Internal Review to inform Consultation Draft	30.05.2019
V2.1	Justin Horne Joe Morgan-Payler	Executive Councillors	Internal review	05 .06.2019
V3.1	Justin Horne	Executive Councillors	Consultation Draft	03.07.2019

We acknowledge the indigenous history of Moorabool Shire. The land was traditionally occupied by and connected to a number of indigenous communities, most notably the Wathaurong Tribe in the South and West and the Wurundjeri in the East.

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Part 01

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Part 02

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2.3	Why is open space important?	12
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Appendices

Implementation Plan
Bacchus Marsh Urban Growth Framework Open Space map
Ballan Strategic Directions Open Space Map
Policy review

Part 01

The Framework



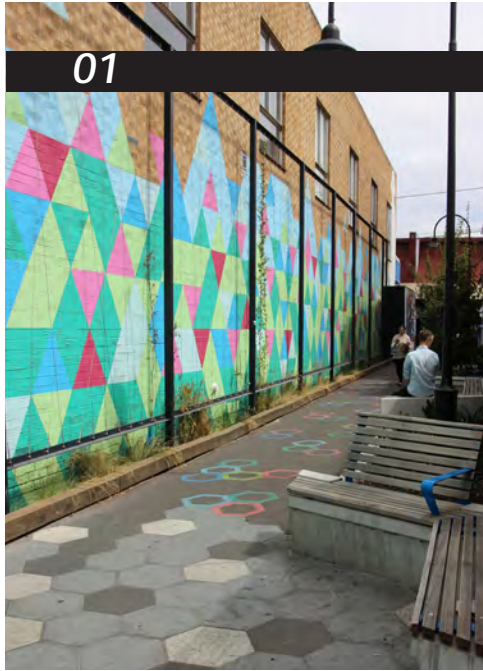
Open Space in Bacchus Marsh and Ballan will:

1. Be planned and managed to provide for a range of activities through a connected network

2. Allow residents and visitors increased opportunities to connect with nature, rest, play, exercise and socialise.

1.1 GUIDING PRINCIPLES

To ensure that this vision is achieved the following objectives are to be considered in the design and management of all new and existing open space in Bacchus Marsh and Ballan:



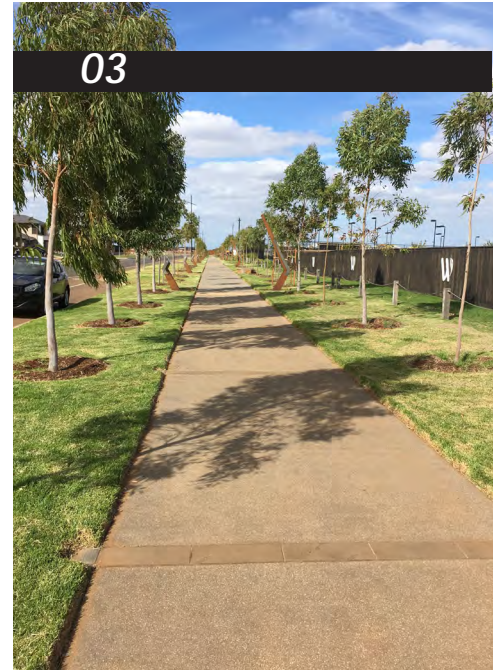
01

Be designed for maximum community benefit and consider all potential opportunities and activities to facilitate the development of the site (e.g. funding, community involvement and social engagement).



02

Provide quality and accessible open space for all residents.



03

Be a connected and safe network for all the community to use.



04

In existing areas of Bacchus Marsh & Ballan and infill developments, all residents should be within 400 metres of an area of open space.

New greenfield developments must plan to provide publicly accessible open space within a 400m walkable catchment.



05

Reflect the landscape and Indigenous and European cultural heritage of Moorabool.



06

Identify and budget for future maintenance and staff resourcing requirements.

1.2 DEFINITIONS OF OPEN SPACE

Open space in Bacchus Marsh and Ballan is defined in two ways:

- Area. This determines the potential options that the space could serve.
- Use. This is classified seven ways (organised sport, active recreation, passive destination, activated bushland, civic space, linear link and drainage).

Definitions of open space by area:

- <0.2ha = Very small (example: Edols St, Ballan)
- 0.2ha to 1ha = Small (Clarinda Street Reserve, Bacchus Marsh)
- 0.75ha = Neighbourhood (Greenfield only)
- 1ha to 5ha = Destination (Darley Park, Ballan Recreation Reserve)
- 5ha to 15ha = District (Caledonian Park, Ballan, Maddingley Park, Maddingley, Masons Lane, Bacchus Marsh)
- 15ha+ = Regional (Bacchus Marsh Racecourse and Recreation Reserve)

Definitions of open space by use:



Organised sport

Game day, training, formalised team sports



Active recreation

Walking / cycling paths, playgrounds, fitness trails



Passive destination

Places to sit, picnic areas



Activated Bushland

Connect with nature via walking/cycling paths.



Civic Space

Civic events, café / restaurant spill out, gathering points



Linear Link

contains walking / cycling infrastructure to allow connection to other open space.



Drainage

reserve facilitates the movement of water during flood events.

It is important to note that an area of public open space can have more than one use occurring at the site. For example, Maddingley Park, contains areas for organised sport, active recreation and as a passive destination.

1.3 ACCESSIBILITY TO OPEN SPACE – IN FILL & GREEN FIELD DEVELOPMENTS

No minimum distance has been outlined for linear links for greenfield developments, as these should be utilised to allow for a connection to areas of public open space.

Definition	Area	200m	400m	1200m	5000m
Neighbourhood	0.75ha	✓	✓	✓	✓
Destination	1 - 5ha		✓	✓	✓
District	5 - 15ha			✓	✓
Regional	15ha+				✓

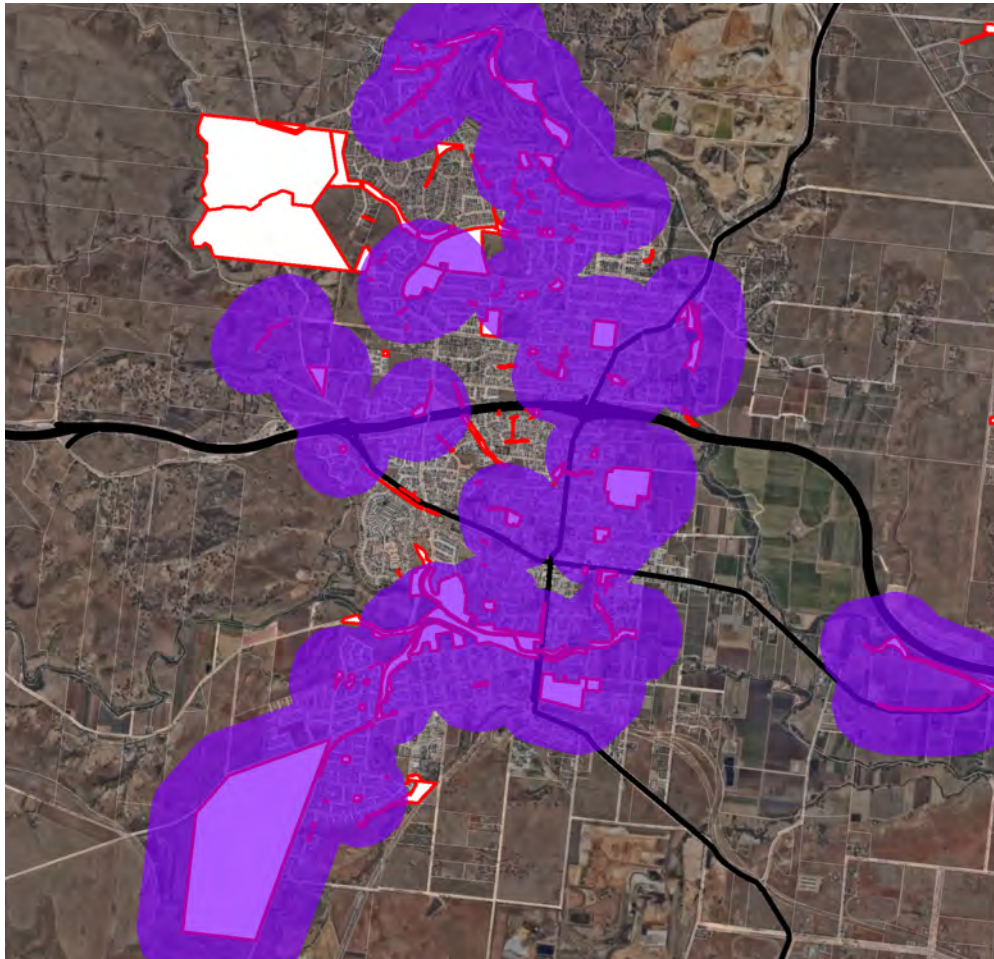
Above: **Table 01**, Adapted from VPA Open Space Types and Categories
 (<https://vpa.vic.gov.au/wp-content/uploads/2017/06/Metropolitan-Open-Space-Strategy-Open-Space-Category-Definitions.pdf>)

1.4 EXISTING AREAS OF BACCHUS MARSH & BALLAN

Accessibility to open space areas

In the existing urban areas of Bacchus Marsh and Ballan, all residents should be within 400m of any area of open space. This open space may be accessed via a variety of ways, such as existing footpath networks, off road trails or on-road bike lanes.

Where existing connectivity is poor, prioritisation should be given to these areas to improve connectivity via footpaths or the improvement of existing areas of open space that are currently underutilised.



Above: **Map 01**, 400m catchment for bacchus marsh open space



1.5 KEY ACTIONS

Action	Description	Lead	Partner	Engage	When	Funding
Open Space Strategy	Development of Shire wide strategy that identifies key goals and objectives for open space access and use including development contributions for open space in greenfield and infill areas.	Strategic & Sustainable Development	Recreation & Community Development	<ul style="list-style-type: none"> Community Statutory Planning & Community Safety Active Ageing & Community Access Child, Youth & Family External Agencies Statutory Planning & Community Safety Active Ageing & Community Access Child, Youth & Family External Agencies 	2019 - 2021	\$60,000 Existing budgets or budget bid in 2020/21
Open Space Activation Program	Identify, design and construct development opportunities that improve open space in areas that are currently deficient in useable open space	Strategic & Sustainable Development	Recreation & Community Development Engineering Operations Assets	<ul style="list-style-type: none"> Community Statutory Planning & Community Safety Active Ageing & Community Access Child, Youth & Family External Agencies 	2019 - 2020	Staff resources Seek external funding for detailed design and construction
Aqualink / Two Rivers Trail	Design, consult & construct improvements of open space adjoining the SRW Channel Continue to advocate for the SRW Channel to be converted to an off-road pedestrian and cycling trail	Strategic & Sustainable Development	Recreation & Community Development Engineering Operations	<ul style="list-style-type: none"> Community Statutory Planning & Community Safety Active Ageing & Community Access Child, Youth & Family External Agencies 	2019 - 2020 (Prelim Design)	Staff resources Seek external funding for detailed design and construction
Open space enhancement program	Continue to implement renewal of ageing assets and parks, and look for opportunities for design improvements to increase use and visitation	Assets	Strategic & Sustainable Development	<ul style="list-style-type: none"> Community Active Ageing & Community Access Child, Youth & Family External Agencies 	On-going	Existing recurrent budget and staffing resources
Improve existing key open spaces	Continue to deliver improvements to key existing open space areas in Bacchus Marsh & Ballan	Strategic & Sustainable Development	Recreation & Community Development Operations Engineering	<ul style="list-style-type: none"> Community Assets Active Ageing & Community Access 	On-going	Existing recurrent budget and staffing resources

1.6 OPEN SPACE IMPROVEMENT PROGRAM 2019/20 (SUMMARY)

Plan & Consult

- Splash Park Design – Bacchus Marsh & Ballan
- Bald Hill Activation Plan – Feasibility Study
- Open Space Improvement Plan
- Ballan Recreation Reserve Pavilion
- Bacchus Marsh Recreation Reserve Sports Field Precinct
- Darley Park Masterplan & Pavilion design
- Lidgett Street Reserve Improvements
- Beresford Court Reserve Improvements

Deliver

- Bacchus Marsh Recreation Reserve Sports Field Precinct
- Ballan Recreation Reserve Pavilion
- Upgrade/replacement of existing sports oval lighting at Ballan Recreation Reserve
- Masons Lane Western Pavilion Extension
- Lidgett Street Reserve Improvements
- Beresford Court Reserve Improvements



Part 02

The Background Report



2.1 WHAT IS THE PURPOSE OF THE BACCHUS MARSH & BALLAN OPEN SPACE FRAMEWORK 2041?

The *Bacchus Marsh & Ballan Open Space Framework 2041* provides an overarching vision and strategic direction for public open space planning in the current and future urban areas of Moorabool Shire – in both the existing residential areas as well as for new residential investigation areas identified in the Bacchus Marsh Urban Growth Framework and Ballan Strategic Directions documents.

Action 4 of the Bacchus Marsh Urban Growth Framework identified that a District Open Space Framework was a short term requirement to inform future growth planning.

The framework is the first component of a two-step project investigating public open space in selected areas in Moorabool that are experiencing or are projected to experience high rates of residential growth.

The Open Space Framework:

- Defines Open Space Types
- Creates a vision to guide the future planning and management of open space
- Reviews the existing provision of open space and identify gaps and opportunities
- Provides guidance for the future planning and management of open space

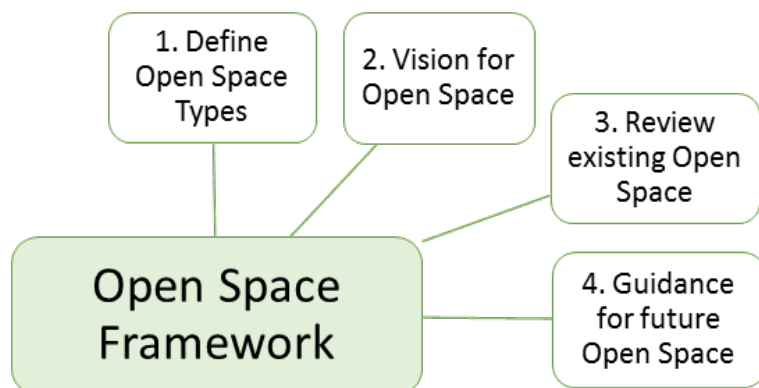
Council has developed a range of strategic and operation documents that highlight the need for improved accessibility and management of open space. The key objectives and principles of existing Council and State Government documents relating to open space were reviewed in the development of the Open Space Framework, and a summary of their key objectives and principles is attached as appendix 1.

The framework includes consideration of current needs and a forecast of future needs with the vision of open space provision within the urban areas of Bacchus Marsh, Darley, Maddingley and Ballan. In addition, the framework establishes a vision and objectives for future public open space in new residential infill and greenfield developments.

The framework does not provide details about existing and future public open space requirements in the smaller towns and settlements.

Open Space planning for smaller towns and settlements should be undertaken during structure planning or master plan development for specific sites. When undertaken, the Open Space Strategy will assess open space requirements, quality and accessibility for the whole of the Shire.

The Community Infrastructure Framework (draft) outlines accessibility benchmarks for public open space in the small towns and rural areas of Moorabool.

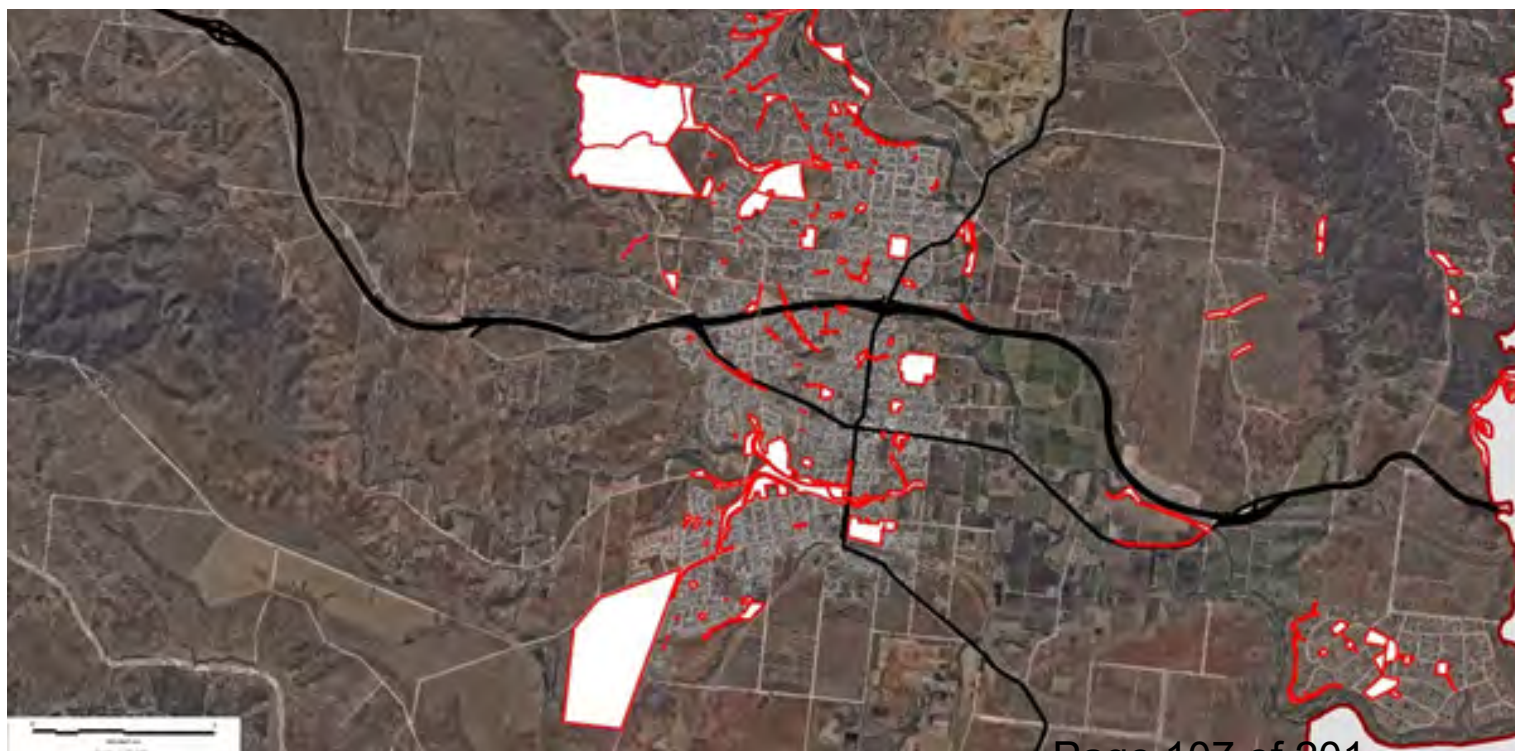


2.2 WHAT IS OPEN SPACE?

Open space is the publicly owned land that is set aside primarily for recreation, nature conservation, passive outdoor enjoyment and public gatherings. This includes public parks, gardens, reserves, waterways, publicly owned forecourts and squares.

Public open space also includes publicly owned land that are managed by or on behalf of the State of Victoria including:

- Long Forest Nature Conservation Reserve
- Brisbane Ranges National Park
- Lerderderg State Park
- Werribee Gorge State Park



Map 01, Existing areas of open space in Bacchus Marsh (shown with red outline)



Map 02, Existing areas of open space in Ballan (shown with red outline)

For the purposes of this document Public Open Space is defined as the following:

- Publicly owned;
- Publicly accessible;
- Primary purpose is outdoor recreation and leisure, conservation, waterways and/or heritage; and
- Provides one or more of outdoor recreation, leisure and environmental benefits, and/or visual amenity.

**publicly accessible – it should be recognised that for some activities that occur on public open space that there are some instances where entrance or participation fees are required (e.g. entrance to football games, events).*

While other public and private land including schools, streets and golf clubs complement the open space network and they are referenced at times in this document, these are guided by other strategies and plans and are as such the recommendations of this document do not apply to these areas.

Throughout this framework public open space is referred to as 'open space'.

2.3 WHY IS OPEN SPACE IMPORTANT?

The provision of good quality open space significantly improves quality of life and general wellbeing and encourages physically active, engaged and healthy communities.

Participation in recreation activities (both active recreation and organised sport), has been linked to the prevention and treatment of physical and mental illnesses, and has a useful role in reducing anti-social behaviour.

In addition, participation in leisure activities provides people with valuable opportunities to engage and connect with their local community which further reinforces a sense of belonging. An integrated network of pathways linking open spaces to residential areas, recreational and community facilities promotes safety and provides active healthy transport choices. It also provides opportunities for social interaction, participation in recreation activities and contributes to the overall health and well being of local communities.

The Commonwealth Department of Health's 'Physical activity and sedentary behaviour guidelines' recommend that adults do either 2.5 – 5 hours of moderate or 1.25 – 2.5 hours of vigorous physical activity per week. Active Victoria identifies that approximately 60% of Victorians do not reach this recommended level of physical activity and 21% are not involved in any form of sport or active recreation.

Active Victoria outlines the following benefits of sport and active recreation:

- Victorians' involvement in sport and active recreation makes us healthier. Increasing the rate of physical activity by 10 per cent has been estimated to reduce physical-inactivity-related deaths by 15 per cent and new cases by 13 per cent.
- Sport and active recreation creates, and added approximately \$8.5 billion to Victoria's economy in 2016.
- Sport and active recreation brings people together and builds community cohesion. It connects Victorians to their communities, healthcare, education, training and economic opportunities; and
- Sport and active recreation makes a significant contribution to Victoria's liveability. This is a key to attracting and retaining the highly mobile workforce of Victoria's future knowledge and service based economy.

Neighbourhood characteristics also have a strong influence on a person's physical and social development. Safe, liveable neighbourhoods allow people to develop positive and holistic views of their community. Local parks provide children with accessible opportunities for play and social interaction with peers and other families which supports children's development.

Natural areas help to create a sense of place, allow residents to engage with native plants and animals, provide habitat corridors for native fauna through the preservation and establishment of indigenous flora.

Belonging to community groups and sporting clubs provides opportunities for people to develop friendships, interact with others from various back-

grounds, share similar interests and develop a strong sense of belonging and purpose.

There are several existing Council documents that also reinforce the importance of the role open space including:

- Bacchus Marsh Urban Growth Framework (2018)
- Ballan Strategy Directions (2018)
- Recreation and Leisure Strategy 2015-21 (including Play Strategy) (2016)
- Hike and Bike Strategy 2014 (2015)
- Bacchus Marsh Integrated Transport Strategy (2017)
- Open Space Assessment Management Plan (2018)

A list of existing State Government and Moorabool policies and strategies that outline objectives relating to open space management and planning is attached as appendix 1.

2.4 WHY UNDERTAKE AN OPEN SPACE FRAMEWORK?

The recent completion of key strategic initiatives such as the Ballan Strategic Directions (2017) and the Bacchus Marsh Urban Growth Framework (2017), identified the need for an overarching framework and strategy to guide the planning and management of open space in existing areas, as well as within new developments.

Action 4 of the Bacchus Marsh Urban Growth Framework identified that a District Open Space Framework was a short term requirement to inform future growth planning.

In addition, the Recreation and Leisure Strategy (2016) identified a current short fall in the provision of sporting fields and playspaces in Moorabool. The draft Community Infrastructure Framework has reviewed these projections based on the development of the Bacchus Marsh Racecourse and Recreation Reserve and proposed open space to be provided as part of the Underbank development (tables 1 and 2).

POPULATION GROWTH

The projected growth of Bacchus Marsh and Ballan to 2041 will result in increased demand of use on existing open space. In addition community expectations on the quality and accessibility of open space will also continue to increase. The framework will identify areas of current need as well as outline requirements of open space accessibility in new areas.

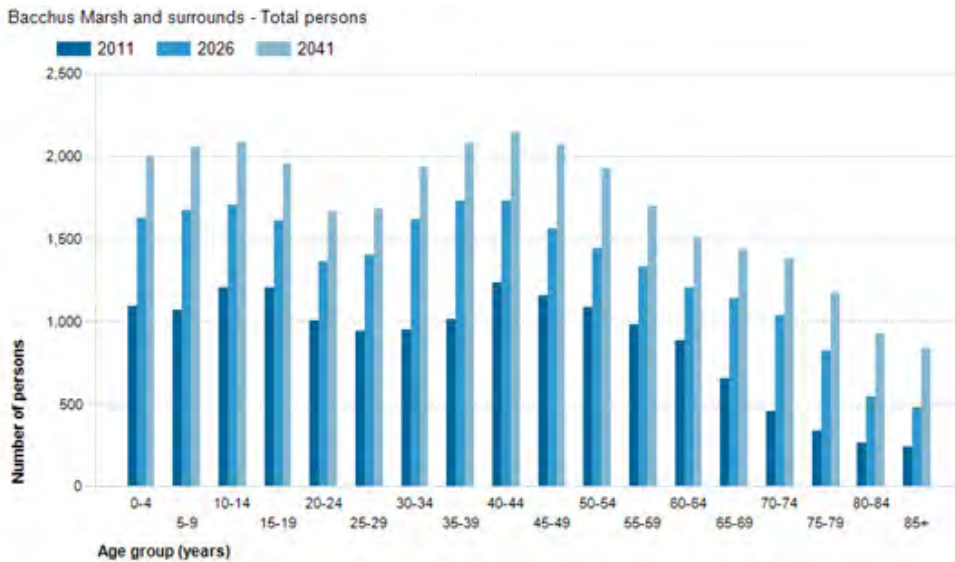


Figure 01, Forecast age structure - 5 year age groups: Projected population growth in Bacchus Marsh and Surrounds between 2011 and 2041 (source ID Profile)

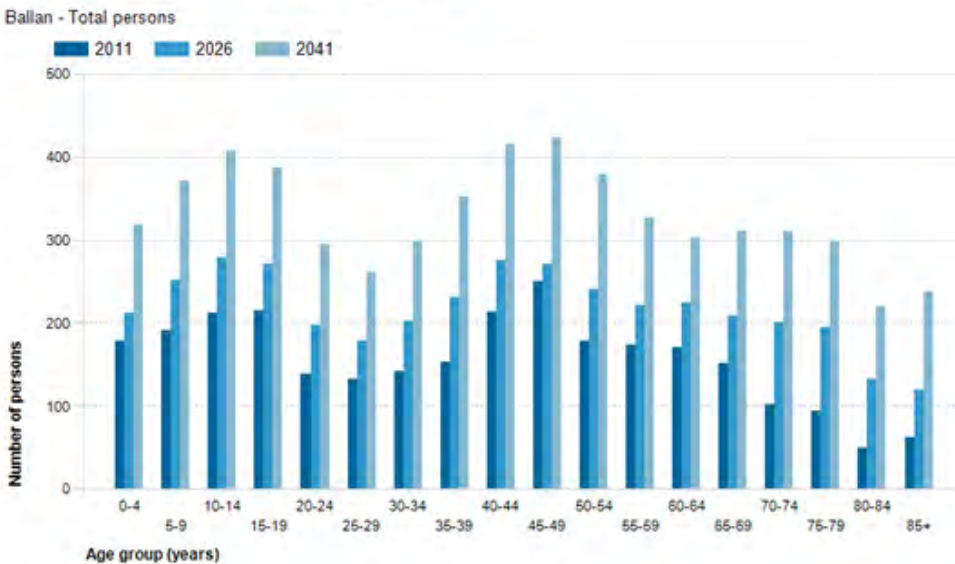


Figure 02, Forecast age structure - 5 year age groups: Project population growth in Ballan between 2011 and 2041 (source ID Profile)

NEW GREEN FIELD REQUIREMENTS

Existing Council documents, such as the Urban Growth Framework and VPA guidelines outline the need for selected open space provision in new greenfield development based on residential projections. However, these documents do not provide an outline to guide how this open space should be designed and the role it should play in providing increased opportunities for the residents, visitors and workers to for recreation whether it be active or organised.

Tables 1 and 2 show the projected supply and demand for organised sport in 2041 in Bacchus Marsh, Darley, Maddingley and Ballan. These figures have been provided from the draft Community Infrastructure Framework and are an update from the figures that are stated in the Recreation and Leisure Strategy (2016).

The draft Community Infrastructure Framework advises monitoring of demand and participation once the new ovals and soccer pitches at the Bacchus Marsh Racecourse and Recreation Reserve and Underbank have been operational for at least 2 years, and to await planning for Merrimu and Parwan, before planning for new ovals. No new ovals will be developed in rural areas.

Ballan can support maximum 1 additional oval after 2031 and soccer facilities should be considered only if a soccer club is established in Ballan.

Please note these tables provide updated information from the Recreation and Leisure Strategy 2015-21.

Sport	Benchmark	Total Facilities required 2041	Expected Facility Provision 2041	Assessed over/ under supply
AFL Football	1 (oval):4,500 people	7 ovals	5 ovals	-2 ovals
Cricket	1:3,500	9 ovals	7 ovals	-2 ovals
Lawn Bowls	1:10,000	3 greens	4 greens	+1 green
Soccer	1:5,000	7 pitch	6 pitch	-1 pitch
Tennis	1:2,000	15 courts	23 courts	+8 courts
Netball	1:3,500	5 courts	7 courts	+2 courts

Table 01, Assessment of organised sport requirements in 2041 Bacchus Marsh & Surrounds (draft Community Infrastructure Framework 2019)

Sport	Benchmark	Total Facilities required 2041	Expected Facility Provision 2041	Assessed over/ under supply
AFL Football	1 (oval):4,500 people	1.3 ovals	1 ovals	-0.3 ovals
Cricket	1:3,500	1.7 ovals	1 ovals	-0.7 ovals
Lawn Bowls	1:10,000	0.6 greens	1 greens	+0.4 green
Soccer	1:5,000	1.2 pitch	0 pitch	-1.2 pitch
Tennis	1:2,000	3 courts	6 courts	+3 courts
Netball	1:6,000	1 courts	1 courts	0 courts

Table 01, Sport & recreation requirements in 2041 Ballan (draft Community Infrastructure Framework 2019)

Images Below, Modern examples of green-field public spaces, Woodgrove.



EXISTING OPEN SPACE – MOORABOOL

Moorabool is defined by the significant National and state environmental assets that a spread throughout the Shire, as well as large areas of farming and irrigation which together provide the backdrop for the open space areas in our towns and settlements.

The landscape that we experience today is the result of both natural processes and human activity. The natural flooding events around Bacchus Marsh have assisted in the dominance of River Red Gums in the valley, while the use of fire by the Wathaurong and Wurundjeri people promoted the dominance of grasslands and Acacia and Eucalyptus species throughout the rest of the Shire.

European settlement from 1836 onwards modified the alignment, shape and natural values to suit land use changes, industrialisation and growing needs. As a result of European settlement formal open spaces and gardens utilising a mix of exotic and native plant species have been established. These formal open spaces allow for a variety of recreational activities and uses such as walking, organised sport, playgrounds and picnics.

In more recent years, rivers and creeks have been seen as opportunities to encourage recreational activities including, jogging, cycling and walking. This increased access to waterways has allowed residents and visitors to experience the local environment and the establishment of friends groups which assist in the management and improvements of these waterways.

Today open space encourages the community outdoors to participate in organised sport, unstructured recreational activities and informal uses that promote social connectedness and community health and wellbeing. Bacchus Marsh Racecourse and Recreation Reserve, Peppertree Park, Maddingley Park, Darley Park, Masons Lane, Caledonian Park and Ballan Recreation Reserve are some of the key open spaces that support this community use.



Image Above, Maddingley Park in 2018.

Image Below, Maddingley Park; 'In the public gardens, Bacchus Marsh, 1918'.





2.5 EXISTING CONDITIONS

SUMMARY OF EXISTING VALUES FOR BACCHUS MARSH, DARLEY AND MADDINGLEY.

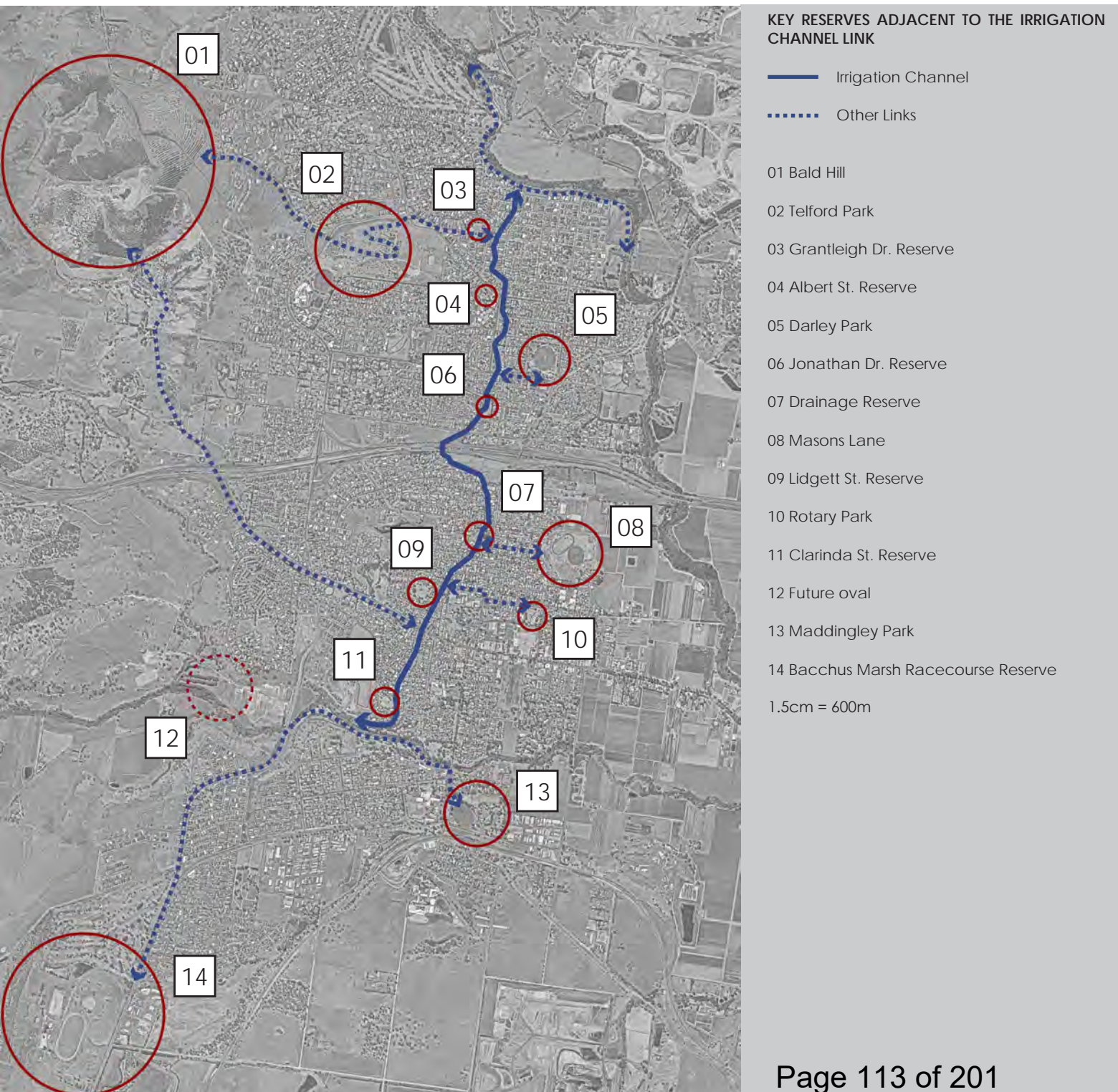
This section provides an outline of the existing open space for Bacchus Marsh, Darley and Maddingley, it is important to also identify the key values and opportunities to provide a connected open space network between each of these neighbourhoods.

Critical to the establishment of a connected open space network is the utilisation of the SRW irrigation channel. SRW and Council have identified the opportunity as part of the irrigation network modernisation project to establish the channel as an off road pedestrian and cycling link that if fully constructed would allow for a 4.5km (approx.) link from Darley to Maddingley.

This link would allow for improved pedestrian and cycling connections to

- Activity Centres at Darley, Main St and Maddingley
- Primary and Secondary Schools
- Bacchus Marsh Train Station
- District and Regional Open Space such as Darley Park, Lidgett Reserve, Maddingley Park and Peppertree Park

The Bacchus Marsh Urban Growth Framework (BMUGF) also identified the need for future town planning to facilitate the establishment of expanded open space connections along the Lerderderg River and Werribee River. The BMUGF also identified the potential of a regional reserve to be established at the Melton Reservoir below Hopetoun Park.



EXISTING OPEN SPACE – DARLEY PRECINCT SUMMARY

Darley is an established area with residential development primarily occurring between the 1980s and 1990s. Bald Hill forms the western edge of Darley with the landform sloping east to the flat areas around Darley Park and the Lerderderg River walk.

The characteristic open spaces in this precinct include Darley Park, Telford Park and Bush Reserve, Federation Reserve, Bald Hill Reserve and the Lerderderg River walk. While the Lerderderg Golf Club is a private club, it provides a green back drop.

Population forecasts for Darley indicate that the population will remain steady at approximately 9,000 residents. It is anticipated that Darley will trend towards an aging population, and design of the open space in the area should allow for access for all of the community.

Darley Plaza provides an area of mixed retail, with some minor outdoor seating. There is the potential for some urban design improvements at the site to improve its interaction with pedestrians along Gisborne Rd and Grey St and users of Darley Park.

The precinct has a significant network of drainage easements and linear reserve that provide off road linkages to larger areas of functional open space. Additional local open spaces are provided at Maddison Circuit Reserve, Jonathan Drive Reserve, Simon Court Reserve and Rogers Reserve.



KEY RESERVES WITHIN DARLEY

01 Gleneagles Crt.. Reserve

02 Ross St. Reserve

03 Silverdale Dr. Reserve

04 Telford Park and Wittick St. Reserve

05 Maddison Circuit Reserve

06 Rogers Reserve

07 Hine Crt Reserve

08 Grantleigh Dr. Reserve

09 Jonathan Dr. Reserve

10 The Lerderderg River Corridor

11 Albert St. Reserve

12 Darley Park

13 Beresford Cres Reserve

14 The Lerderderg River Corridor

1cm = 200m

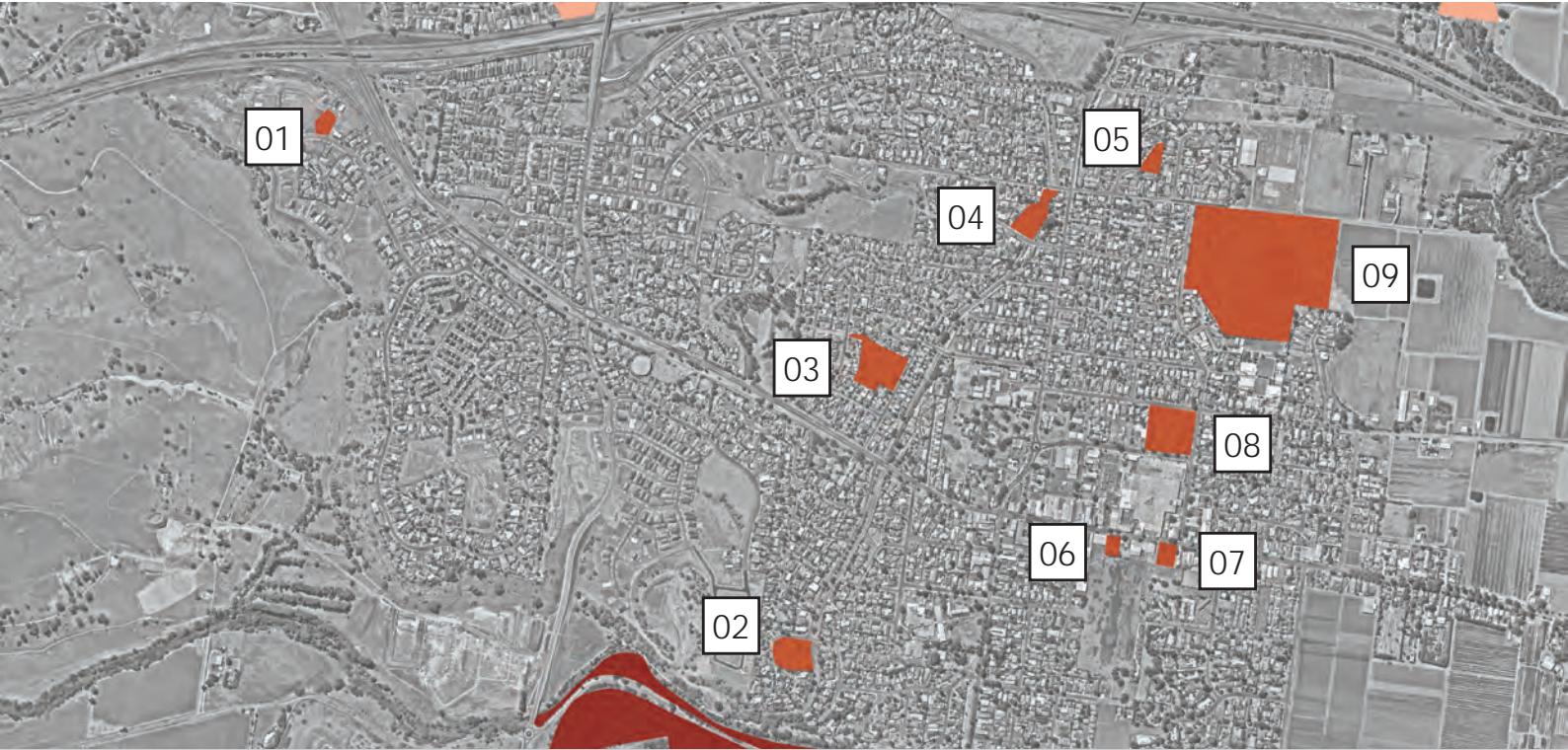
EXISTING OPEN SPACE – BACCHUS MARSH PRECINCT SUMMARY

Much of the open space within has been shaped by the floodplains of the Werribee River, the characteristic open spaces within Bacchus Marsh include Rotary Park, Peppertree Park and Bacchus Marsh Outdoor Swimming Pool, The Village Green (Main Street) and Mason Lane Reserve.

Main Street provides some plaza style open spaces at the Village Shopping Centre and at Court House Place (extension of Church Street).

Forecast population change is planned to occur in Bacchus Marsh with the development of Underbank to the west of the current settlement boundary. The demographics of the precinct are expected to double by 2041, from 6,000 residents in 2011 to over 12,000.

Additional local open spaces are to be provided in the Underbank development, as well as infill development areas at Bellevue Tops and Clifton Drive. Small local open spaces are already available at Barbara Court Reserve, Eddie Toole Reserve, Margaret Drive Reserve Lidgett Street Reserve.



KEY RESERVES WITHIN BACCHUS MARSH

01 Rosehill Dr. Reserve

02 Clarinda St. Reserve

03 Lidgett St. Reserve

04 Drainage Reserve

05 Barbara Ct. Reserve

06 Eddie Toole Place

07 Old Council Office site

08 Rotary Park

09 Masons Lane Reserve

1 cm = 200m

EXISTING OPEN SPACE – MADDINGLEY PRECINCT SUMMARY

Maddingley has a mix of development occurring since European settlement. Maddingley Park was historically a significant tourism draw with its gardens drawing significant visitation from Melbourne via train.

Significant forecast population change is planned to occur in Maddingley with the development of Stonehill and Essence Estates providing new local open spaces, primarily for recreational activities such as walking and cycling around the constructed wetlands (stormwater retarding basins).

The open spaces in this precinct include Maddingley Park, Bacchus Marsh Racecourse and Recreation Reserve and Peppertree Park. While the Bacchus Marsh West Golf Club is a private club, it provides a green back drop.

Major redevelopment of the Bacchus Marsh Racecourse and Recreation Reserve is currently being undertaken which will provide a significant increase to the provision of open space available for active recreation and organised sport in Bacchus Marsh. The \$20m redevelopment, includes the construction of:

- BMX race and training facilities
- 4 sporting ovals and pavilions
- Equestrian facilities, including campdraft arena

Within Maddingley, additional local open spaces are provided at Guy Place Reserve, Harry Vallence Drive Reserve, Powlett Street Reserve and Kel Shields Flora Reserve.



KEY RESERVES WITHIN MADDINGLEY

01 Bacchus Marsh Racecourse Reserve

04 Guy Pl. Reserve

07 Powlett St. Reserve

02 Parkside Avenue Park

05 Stonehill Park

08 Maddingley Park

03 Harry Vallence Dr. Reserve

06 Kel Shields Flora Reserve

1 cm = 220m

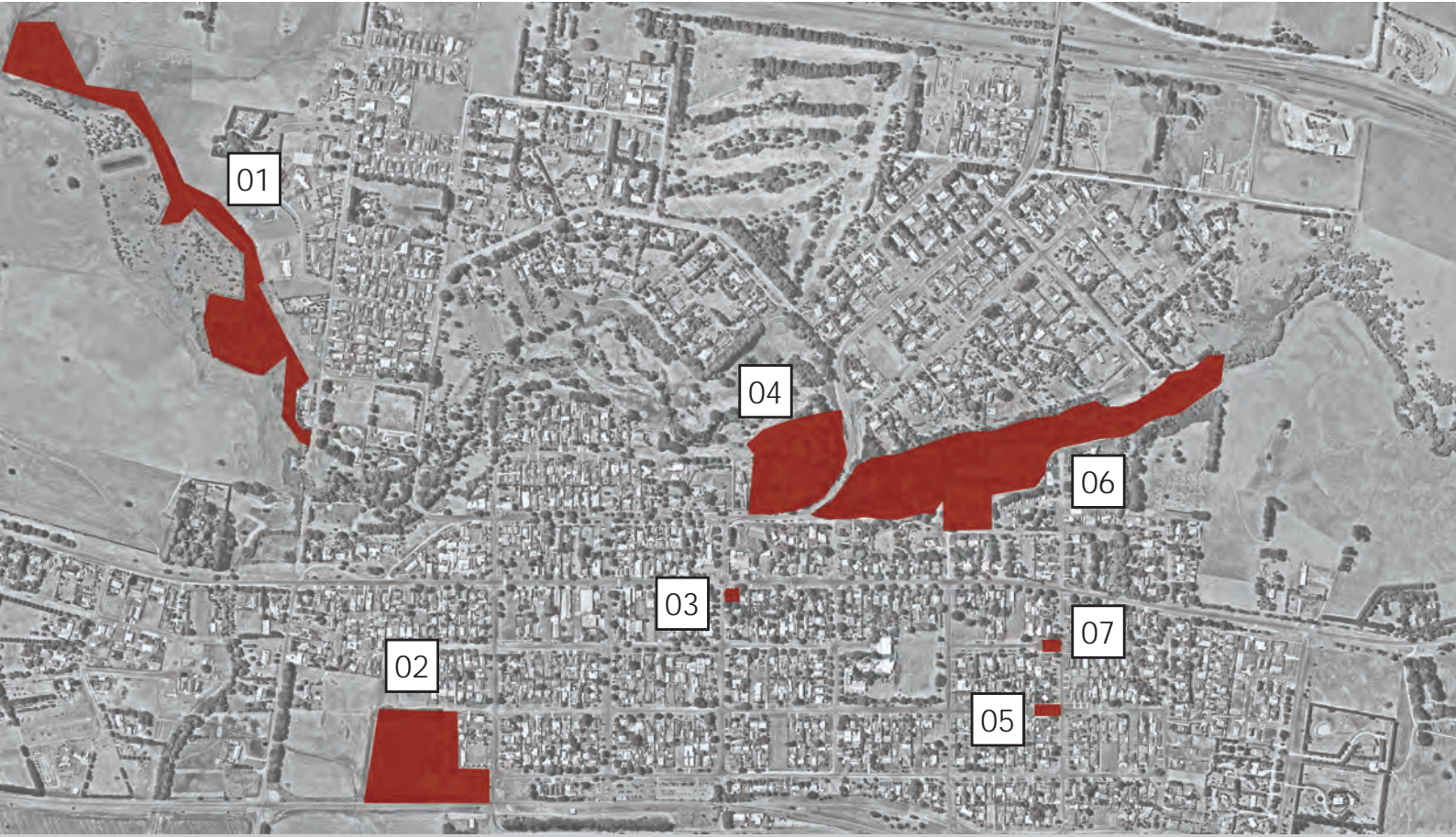
EXISTING OPEN SPACE – BALLAN PRECINCT SUMMARY

The characteristic open spaces in this precinct include Caledonian Park and Ballan Swimming Pool, Ballan Recreation Reserve, Bostock Reservoir and Ballan Racecourse. While the Ballan Golf Club is a private club, it provides a green back drop.

Recent upgrades to Main Street has assisted in the expansion of the existing open spaces along the street including McLean Reserve and the fore-court of the Ballan Mechanics Institute.

The Ballan Strategic Directions (2018) identifies future areas of open space being developed to the west of the existing township area. These open spaces will provide new local open spaces, primarily for recreational activities such as walking and cycling along the Werribee River, and will provide improved connections utilising green corridors as well as the Main St precinct.

The Ballan Strategic Directions also identified the potential for creation of an additional recreation reserve to be provided in the residential area to the west of the current town boundary.



KEY RESERVES WITHIN BALLAN

01 Frasers Reserve

02 Ballan Recreation Reserve

03 Mclean Reserve

04 Mill Park

05 Edols St. Park

06 Caledonian Park and the Werribee River Frontage Reserves

07 Steiglitz St. Park

1.5cm = 220m

Implementation Plan: Actions within existing resourcing

Actions requiring implementation via procedural processes within existing operational and capital resources.

Ref	Year	Recommendation	Description	Lead	Partners	Estimated Cost
E1	2018/19 - 2019/20	Bald Hill Action Plan – Feasibility Study	Assessment of the economic, social and environmental benefits of increasing the recreational opportunities.	Strategic & Sustainable Development	Capital Works, Community & Recreation Development.	\$60,000
E2	2019/20	Landscape Design Guidelines	Development of Landscape Design Guidelines to assist internal and external.	Strategic & Sustainable Development	Assets, Capital Works, Operations, Community & Recreation Development.	Existing Staff resources
E3	2019/20	Open Space Improvement Plan	Development of site specific improvement programs.	Community & Recreation Development	Strategic & Sustainable Development, Assets, Capital Works and Operations.	\$75,000

Implementation Plan: Priority Actions

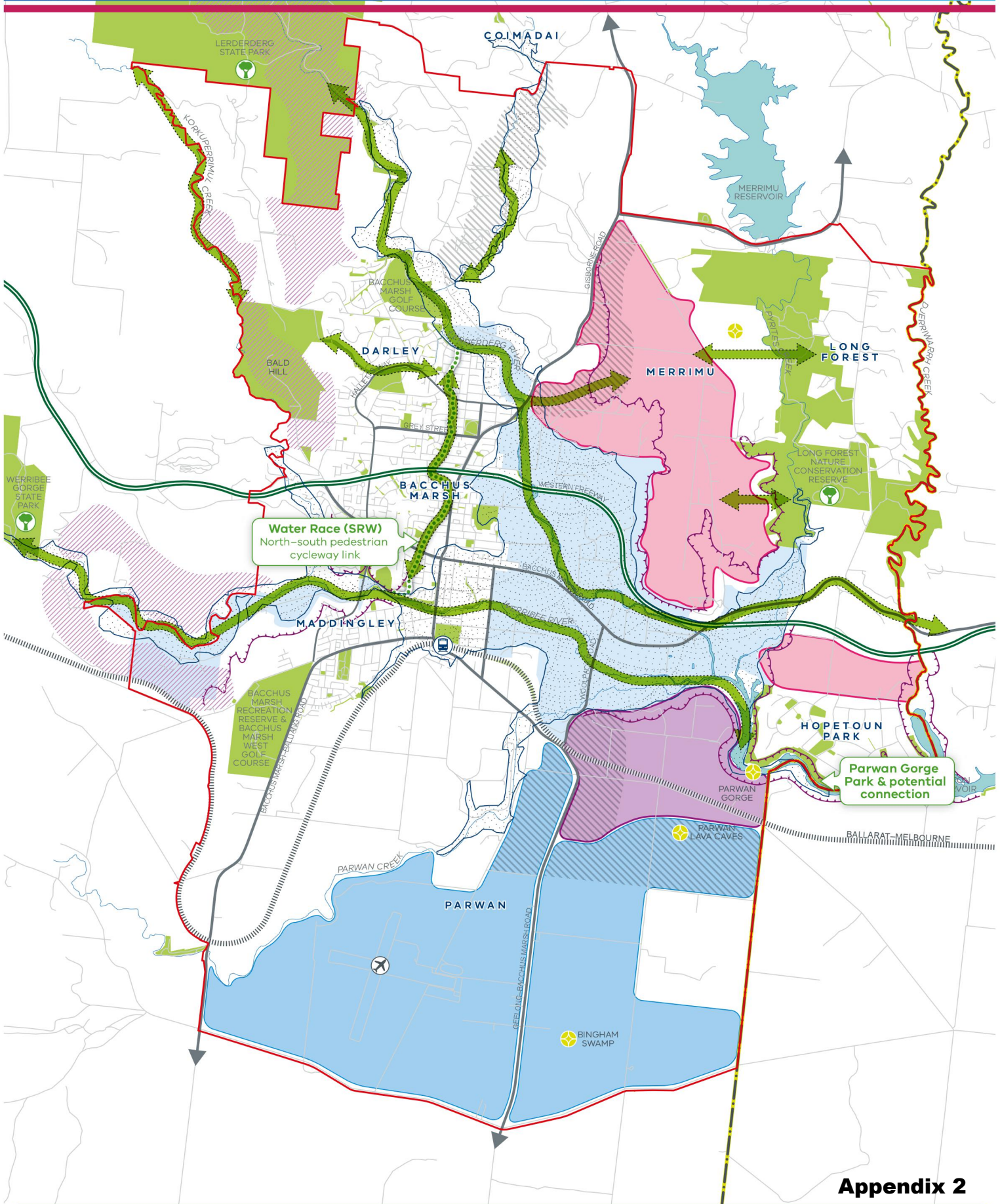
A combination of capital, planning and operational actions requiring Council lead to implement and are considered a priority for external funding.

Ref	Year	Recommendation	Description	Lead	Funding	Estimated Cost	Gap or Opportunity
P1	2019/20	Sports oval lighting at Ballan, Gordon, Wallace, Bungaree and Dunnstown	Upgrade / replacement of existing lighting	Community & Recreation Development	Capital Improvement Program	\$1.6m	Gap
P2	2019/20 – 2020/21	Ballan Recreation Reserve Pavilion	Design & construction of new pavilion	Community & Recreation Development	Grant	\$300,000	Gap
P3	2019/20 – 2022/23	Active Sports Field Precinct Facilities at Bacchus Marsh Racecourse & Recreation Reserve (stage 1)	Design and construction of new organised sporting fields and pavilion	Community & Recreation Development	Capital Improvement Program	\$8.95m	Gap
P4	2019/20	Darley Park Recreation Reserve Masterplan and Pavilion Design	Development of masterplan and pavilion design for Darley Park	Community & Recreation Development	Capital Improvement Program	\$75,000	Gap
P5	2020/21	Darley Park Pavilion Construction	Construction of pavilion	Community & Recreation Development	Capital Improvement Program	\$1m	Gap
P6	2019/20	Masons Lane and Wallace Recreation reserves – irrigation	Irrigation designs for Masons Lane and Wallace Recreation Reserve	Community & Recreation Development	Capital Improvement Program	\$25,000	Gap
P7	2019/20	Masons Lane Western Pavilion Extension	Renovation of existing pavilion and construction of new storage	Community & Recreation Development	Capital Improvement Program	\$350,000	Opportunity
P8	2019/20	Gordon Netball Court Upgrade	Upgrade to existing netball courts	Community & Recreation Development	Capital Improvement Program	\$360,000	Opportunity

Implementation Plan: Aspirational Actions

A prioritised list of actions requiring Council lead that are to be implemented as opportunities arise (e.g. external grants and funding, additional Council resources, developer contributions and/or other partnerships as appropriate).

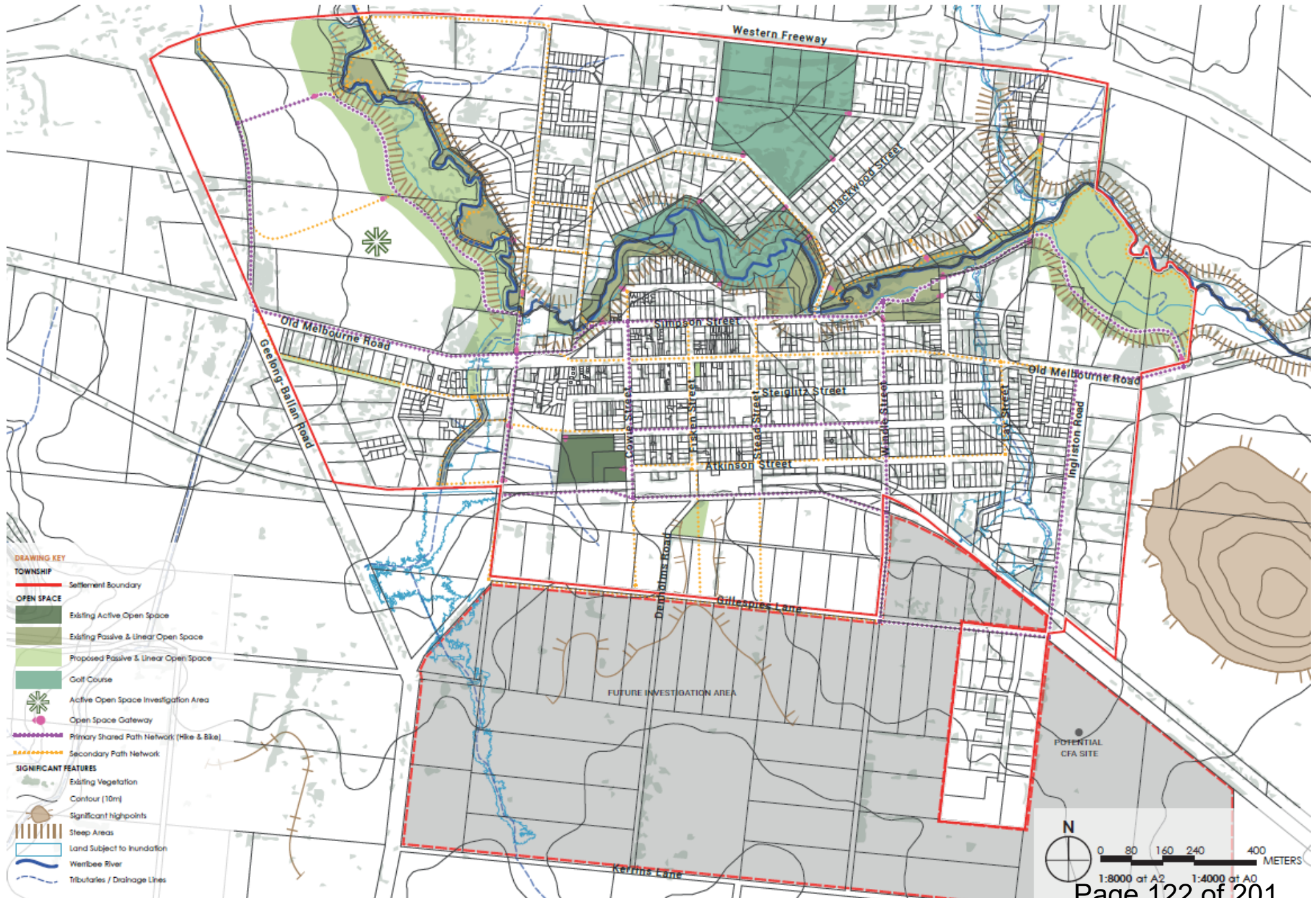
Ref	Recommendation	Description	Lead	Partners	External funding	Estimated Cost	Gap or Opportunity
A1	Moorabool Open Space Strategy	Design & Construction	Strategic & Sustainable Development	Community & Recreation Development		\$60,000	Gap
A2	Bald Hill Activation Project	Design & Construction	Strategic & Sustainable Development	Community & Recreation Development, Capital Works	State & Federal Government	TBC	Gap



Appendix 2

Bacchus Marsh district boundary	alluvial soils	state-significant environmental assets
municipal boundary	open space	watercourse
future residential growth precinct	potential open space and environmental links	railway line/station
future residential / commercial precinct	escarpment	freeway
future employment growth precinct	steep topography	arterial road
buffer interface required for sensitive uses	environmental feature	Bacchus Marsh Aerodrome
Bacchus Marsh Irrigation District		

FIGURE 17 OPEN SPACE NETWORK



Key Strategic documents

Document	Publication date	Key directions
Bacchus Marsh Integrated Transport Strategy	2015	<p>Walking facilities for everyone <i>Safe and easy access to the pedestrian network to encourage and increase walking as a mode of transport.</i> <i>A pedestrian network that services people of all ages and abilities</i></p> <p>Improved pedestrian access <i>Easy pedestrian access to key destinations within the Bacchus Marsh township</i></p> <p>Connecting with public transport <i>Provide pedestrian facilities that connect with public transport services</i></p> <p>Safety <i>Walking routes with more surveillance and lighting</i></p> <p>Cycling Goals Cycling facilities <i>Safe and convenient cycling paths with end of trip facilities</i></p> <p>More cycling routes <i>A cycling network that connects riders with key destinations</i></p> <p>Improved Cycling Paths and Facilities <i>Safe cycling paths and trip-end facilities at key destinations</i></p> <p>Community awareness <i>Make cycling an easy choice within the Bacchus Marsh community</i></p>
Moorabool Hike & Bike Strategy	2014	<p>Vision: To develop a safe and sustainable hike and bike network that provides for a wide range of users: provides safe local and regional connections between townships; and increases recreation and tourism opportunities within Moorabool Shire</p> <p>Identifies walking and cycling as key activities (page 3)</p>

		<p>Page 14: key strategic principles and objectives for hike and bike network</p> <p>Page 17 identified that lack of signage was a significant barrier to participation</p> <p>Page 20: development of maps</p>
Recreation & Leisure Strategy	2016	<p>Key directions (page 5-11)</p> <p>Recreation and leisure facilities</p> <ul style="list-style-type: none"> • increased participation • Diversity • Multiuse and shared use • Accessible and inclusive • Environmentally sensitive and sustainable • Adaptable • Partnerships • Financially responsible <p>Sport and recreation facilities:</p> <p>Recommended classification into three categories</p> <ol style="list-style-type: none"> 1. Local Level 2. District Level 3. Regional Level <p>Play spaces:</p> <ul style="list-style-type: none"> • Be inviting and welcoming • Well designed and planned • Encourage a diversity of experiences • Inclusive and accessible • Connected to communities and transport links • Promote community interactions • Respect and protect heritage, natural environment, biodiversity and cultural features • Well maintained

Recreation Reserves Management Framework 2015-21	2015	<p>Key principles (page2):</p> <ol style="list-style-type: none"> 1. Partnerships 2. Accessibility Facilities will be accessible to all sections of the community. Council supports the principle of shared multi-use facilities and will encourage broad community access and use of facilities 3. Participation The overarching objective is to support reserve users to increase community participation in sport, recreation and physical activity to positively influence the health and well being of the community 4. Equity & Fairness Reserve users will be treated equally and fairly in their dealings with Council and other land managers regardless of the specific land management and governance structures in place at different reserves. 5. Responsibility 6. Agreed Service Levels
Health & Well-being Plan 2017-21	2017	<p>Increased proportion of adults, adolescents and children who are sufficiently physically active</p> <ul style="list-style-type: none"> • Raise awareness and increase take up of informal and active recreation opportunities for women <p>Increased proportion of adults, adolescents and children who are sufficiently physically active</p> <ul style="list-style-type: none"> • Recreation facilities including parks improve multi-use capabilities to encourage active recreation • Recreation facilities including parks encourage active recreation • All children and youth have access to sporting clubs and other physical activity <p>Increased proportion of adults, adolescents and children who are sufficiently physically active</p> <ul style="list-style-type: none"> • All children and youth have access to sporting clubs and other physical activity • Advocate for all children to have access to sporting clubs and other physical activity
Bacchus Marsh Urban Growth Framework	2018	<p>Identified action to be completed in 12 months</p> <ul style="list-style-type: none"> • District Open Space Framework to address key principles to ensure an integrated network of parks, open space and trails, protect escarpments, achieve biolinks, and integrate open space outcomes with waterway management.

		<p>Provide for an integrated network of parks, open space and trails to connect residents and visitors with the natural assets of the district.(page 31)</p> <p>Facilitate recreational access and connectivity to reserves and parks (Lerderderg State Park, Werribee Gorge and Long Forest Flora and Fauna Reserve) in order to retain and enhance these ecosystems and public enjoyment of them. (page 33)</p>
Bacchus Marsh Housing Strategy	2018	<p>Section 4.6: Sustainable Neighbourhoods Strategies</p> <ol style="list-style-type: none"> 1. Promote the establishment of Darley, Maddingley and Bacchus Marsh as three sustainable neighbourhoods. (figure 10 page 57 of the strategy) 2. Encourage infill development to assist in achieving compact neighbourhoods which create walkable and pedestrian scale environments and in turn sustainable neighbourhoods. 3. Encourage the development of 10 minute neighbourhoods (or similar) that ensures that residents can access some (not necessarily all) of their daily needs within a 10 minute walk or cycle from where they live. <p>Section 4.7 Actions</p> <ol style="list-style-type: none"> 2. Identify and define a '10 minute neighbourhood' (or similar) building on the concept of Bacchus Marsh developing as 'three sustainable neighbourhoods'. This should include using appropriate tools (such as walkability and infrastructure models) to ensure a sound methodology is applied to determining the 10 minute (or similar) neighbourhoods.
Planning Scheme	2018	<p>21.02-1 Non Urban Landscapes</p> <ul style="list-style-type: none"> • Moorabool Shire's natural environment, towns, rural landscapes, and forested areas are important elements of the Shire's character. <p>21.02-2</p> <ul style="list-style-type: none"> • To maintain and enhance the natural environment and the Shire's rural identity and character

	<ul style="list-style-type: none"> • Recognise and protect the national, state and regional values of Werribee George State Park, Bungala State Forest, Long Forest nature Reserve, Lal Lal State Forest, Lal Lal Falls, Brisbane Ranges Lerderberg State Park, and Wombat State Forest. • Protect the landscape and scenic qualities of forested hill slopes, rural landscapes, and bushland setting of the Shire’s rural and urban areas. • Preserve high quality landscapes by not supporting development on hilltops and ridgelines. <p>21.05-1 Open space and Recreation</p> <ul style="list-style-type: none"> • Open space networks throughout Moorabool Shire’s towns are an important element of the Shires urban character. • Moorabool Shire has a focus on providing integrated cycling and walking networks to link existing residential development to community facilities, commercial hubs, and parks. • Moorabool Shire endeavours to support the health and well-being of Moorabool communities through the provision of high quality social and recreation facilities and services underpinned by effective engagement strategies. <p>21.05-2 Open Space</p> <ul style="list-style-type: none"> • To provide high quality, equitable and integrated open space and recreation facilities • Provide and locate open space areas and recreation facilities in relation to other major land uses and ensure they are designed to be safe and easily maintained. • Encourage co-location of community facilities and open space areas that maximise access, surveillance, and safety. • Provide pedestrian links that connect with existing foot paths and integrate with the Tracks and Trails Master Plan <p>21.07 Bacchus Marsh Defined by</p> <ul style="list-style-type: none"> • Significant heritage buildings and trees including the Bacchus Marsh Avenue of Honour and Maddingley Park; • Networks of open space throughout residential areas and adjoining forested areas; • Undulating land with scenic views;
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		<ul style="list-style-type: none">• Werribee and Lederderg Rivers and associated highly productive irrigated river flats;• Topography defined by the Lederderg Forest and sand mines to the north, the Bences Road and Hopetoun Park plateaus to the east, the Pentland Hills to the west and the Parwan Valley and coal mine to the south
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Supporting documents

Document	Publication date	Comment
Asset Management Plan 2017-2021	2018	Operational improvements assessments relating to the management of open space and assets located within
Municipal Early Years Plan 2015-21	2015	Key action 3: An Improved and Sustainable Built Environment (page 36-37) Objectives: To increase opportunities for play and outdoor physical activities for children and their families Children have access to well-planned natural outdoor play spaces
Open Space Maintenance Management Plan	2018	<p>Objective</p> <ul style="list-style-type: none"> • To narrow the gap between current service levels and community expectations, remove ad hoc reactive service provision and provide the community with certainty and predictability in asset servicing. • To provide a level of service that maintains the quality and condition of Council assets <p>Defines the level of service objective against the following characteristics</p> <ul style="list-style-type: none"> • Aesthetics: areas will be well maintained to ensure they are well presented for use by visitors • Safety: areas will be maintained in a safe and trafficable condition in order to minimise risk to users • Cleanliness: areas will be maintained in a neat and tidy condition, unrestricted of rubbish and graffiti etc • Usability: areas will be maintained to ensure they are fit for purpose at all times <p>Defines the asset type and hierarchy of the following assets</p> <ul style="list-style-type: none"> • Open space • Play space

State Government Supporting / Guidance documents

Document	Publication date	Comment
Open Space Strategies (Planning Practice Note 70)	2015	<p>Outlines how open space strategies should be implemented. Defines open space typology (page 4)</p> <p>Moorabool Open Space Framework will comprise of the first three stages. The Open Space Strategy when completed will be the next four stages. With the Framework providing the background context to the final strategy.</p>
VPA Metropolitan Open Space Network: Provision and distribution	2017	<p>Reinforces the OS categorisations in the Planning Practice Note 70 and provides several more classifications</p> <p>Established six network planning pillars for OS</p> <ol style="list-style-type: none"> 1. Equitable distribution <ul style="list-style-type: none"> • Deliver a network of open spaces that are located to ensure community access within a safe 5 minute walk (approximately 400m) of 95% of residents 2. Access and connectivity <ul style="list-style-type: none"> • Create a network of open spaces that are accessible to all, free of charge and connected by safe pedestrian and cycle links, public transport options and where practicable co-located with community infrastructure. 3. Quality <ul style="list-style-type: none"> • Design, build and maintain open spaces to optimise their capacity and resilience, and to enhance community appreciation. 4. Quantity <ul style="list-style-type: none"> • Provide an appropriate amount of open space to cater for a range of community uses. 5. Diversity

		<ul style="list-style-type: none"> • Deliver a network of open space types (pocket, neighbourhood, community, district, municipal and regional parks) that provide for a range of uses, functions and differing levels of amenity. <p>6. Sustainability</p> <ul style="list-style-type: none"> • Create a network that is planned and managed to support biodiversity and city amenity which is also fit for purpose, fiscally responsible and resource efficient.
<p>Active Victoria: A strategic framework for sport and recreation in Victoria 2017-2021</p>	<p>2017</p>	<p>Defines physical activity typology</p> <ul style="list-style-type: none"> • Sport: structured competitive activity • Active Recreation: leisure time, non-competitive physical activity <p>Vision:</p> <ul style="list-style-type: none"> • More active (increased proportion of Victorians participate in sport and active recreation) • More diverse and inclusive (an inclusive system that provides all Victorians with the opportunity to be involved) • Collaborative (well – planned and connected investment that maximise participation and health, economic, community and liveability benefits) • Robust, flexible, sustainable and affordable (• Broad based and connected <p>Strategic Directions</p> <ul style="list-style-type: none"> • Meeting demand • Broader and more inclusive participation • Additional focus on active recreation • Build system resilience and capacity • Connect investment in events, high performance and infrastructure • Work together for shared outcomes

Site specific documents

Bacchus Marsh Racecourse Reserve Masterplan
Youth Space at Rotary Park / Andy Arnold Centre Masterplan
Youth Space at Rotary Park / Andy Arnold Centre Concept Plan
Ballan Recreation Reserve Masterplan
Lal Lal Falls Masterplan
Bald Hill Activation Project

11.2.2 Request for Authorisation Planning Scheme Amendment C87 135 Ballanee Road, Ballan

Introduction

Author: Ana Mitrov
 General Manager: Satwinder Sandhu

Background

A request was received from TGM Planning on behalf of Forte Land Pty on 24 November 2015 for a combined planning scheme amendment and multi lot subdivision (96A amendment) for a portion of the land at 135 Ballanee Road, Ballan (Figure 1).

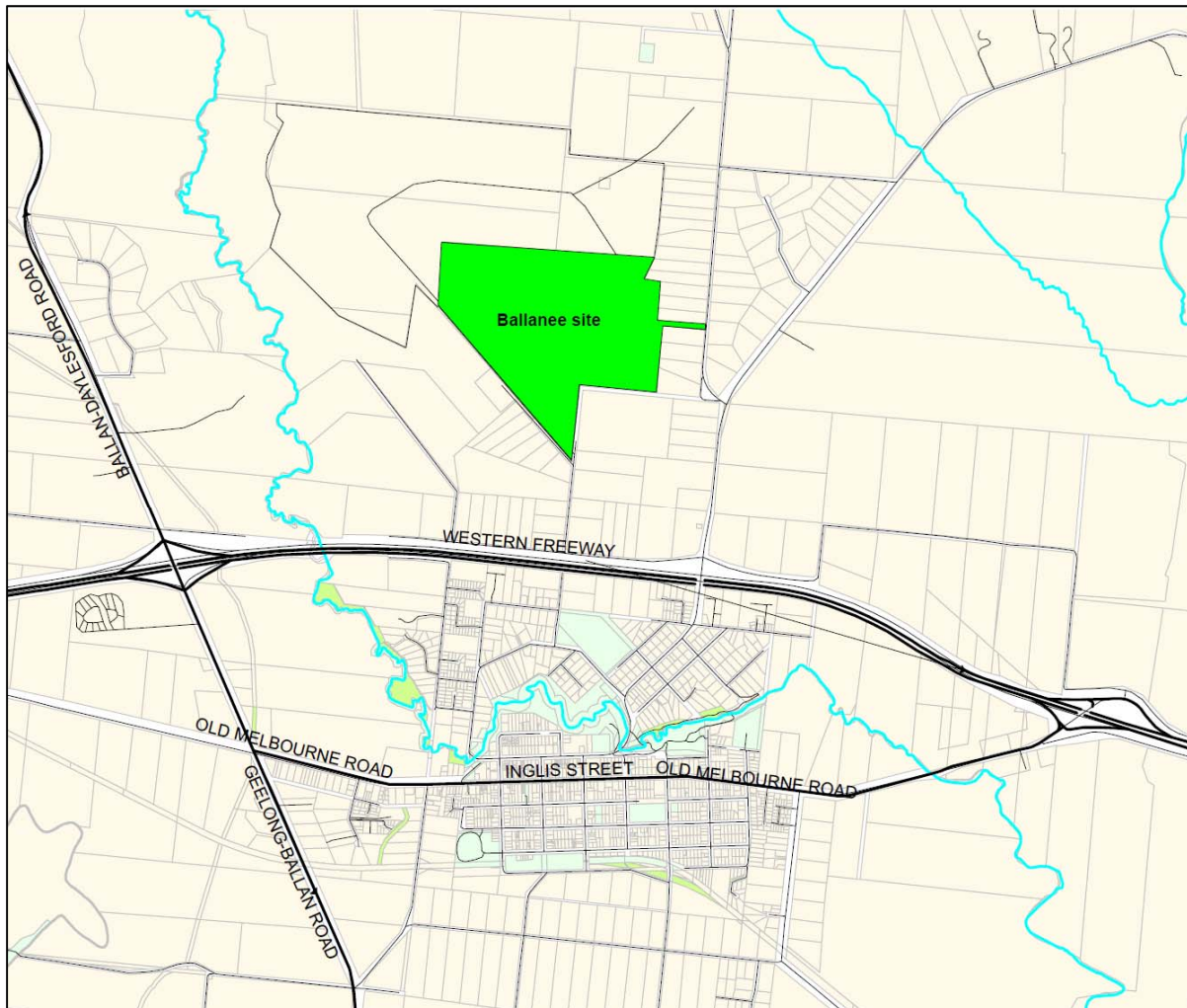


Figure 1: Locality map

The amendment has a long history with Council due to incomplete supportive documentation, which led Strategic Planning to request more information from the proponent. The latest response from the proponent was received on 13 December, 2018 with a significant number of additional reports that were previously requested.

Key dates from the timeline of this amendment are listed below:

23 November 2015	Combined amendment application first submitted to Council.
28 April 2016	Application referred to external agencies, authorities and Government departments for comment.
26 August 2016	Council advised applicant in writing that the amendment request lacked strategic justification and could not be supported.
June 2017 - November 2017	Additional information provided by the applicant, including a residential land supply analysis and soil suitability report.
15 December 2017	Council advised applicant in writing further additional information was required in order to consider application.
13 December 2018	Applicant resubmits application, including a number of additional reports including servicing bushfire, traffic and heritage assessments.
15 February 2019	DELWP Planning advise Council officers that the application lacks strategic justification.

Site Description

The majority of subject site is zoned FZ, with the exception of a small portion on the corner of Hicks Lane and Ballanee Road which is already zoned RLZ. The site is located approximately 1.7km north of Ballan Town Centre, on the northern side of the Western Freeway. The site abuts RLZ to the south east and north east, and FZ to all other directions. The site is vacant land mainly used for grazing with the exception of several stands of blue gum plantation. The Ballanee Homestead is located on the site and is subject to heritage overlay HO25.

Proposal

The proposal is for a combined planning scheme amendment to rezone a portion of the site (approximately 95 ha) from Farming Zone (FZ) to Rural Living Zone (RLZ), amend the existing schedule to allow for a 2ha minimum subdivision size and reduce the extent of the Heritage Overlay (**Attachment 11.2.2a**). It is noted that a small portion of the site is already zoned RLZ. The amendment also seeks to subdivide the property to 42 lots. All lots are proposed to be 2ha in size, except for five lots that vary between 2.1 and 2.5ha (**Attachment 11.2.2b**).

Key Issues

Notwithstanding, the original advice from Council Officers that the amendment lacked strategic justification, and several requests for further information, Officers are of the position that the amendment still lacks strategic justification. It is considered that despite additional information being provided by the applicant, there remains a number of unresolved matters regarding this amendment request. These matters are outlined below:

Lack of Strategic Justification

Ministerial Direction No. 11 Strategic Assessment of Amendments requires a planning authority in preparing an amendment to evaluate and include in the explanatory report a discussion about how the amendment addresses a number of strategic considerations, including how the amendment supports or implements adopted State and Local policy (**Attachment 11.2.2c**).

In assessing the amendment request, Officers have taken into consideration a number of State and Local policy documents, including *Plan Melbourne*, the *Central Highlands Regional Growth Plan (CHRGP)*, and the *Ballan Strategic Directions (BSD)*.

The CHRGP notes that further residential land supply should be met to the west or south of Ballan, stating '*Although there is sufficient residential land available to meet demand for the short to medium-term including infill opportunities, further residential land supply should be considered to the west or south of the town.*'

The Ballan Strategic Directions (BSD) is the guiding document for land use and development in Ballan and was adopted by Council on 14 June 2018. Amendment C88 which seeks to implement the BSD was exhibited from 30 August 2018 to 11 October 2018. Submissions to Amendment C88 were heard at a Panel Hearing from 28 to 30 May 2019. The Panel's report is due in mid-July. The BSD defines a long-term settlement boundary for Ballan which is contained south of the Western Freeway. Land north of the freeway, including areas of existing RLZ land, and the site subject of this amendment, falls outside this settlement boundary. It should be noted that the Ballan Structure Plan, which predates the BSD contained a similar settlement boundary, and similarly did not identify future development of land north of the freeway. Land north of the freeway is dislocated from Ballan township by the Western Freeway and contains no community infrastructure or open space. The site has access to Ballan across the Freeway via Ballan Greendale Road.

It is noted that Council does not have a rural living or rural land use strategy that directs where future rural living growth should occur. The Moorabool Rural Strategy (2009) does not identify new areas for future rural living growth at Ballan. The Strategy focussed largely on the application of the existing rural zones, noting where existing areas should be retained, and when the supply and demand for rural living should be reviewed. In regard to Ballan, it recommended that the existing rural living areas be retained, and once the rezoning of Area 4 (Frasers Land) for residential purposes has been completed, Council review the supply and demand of rural living and residential lots for Ballan.

An assessment of the application against the broader strategic planning provisions of relevant State, Regional and Local planning instruments and policy directions shows that there is a lack of strategic justification for the proposal. None of the relevant strategic documents identify either a need for additional RLZ land in Ballan, or further growth of Ballan north of the Western Freeway.

In addition to the review undertaken by Council officers, the Department of Environment, Land, Water and Planning (DELWP) have reviewed the amendment and similarly note that "*the subject land is not supported by any existing urban or rural-residential settlement strategy*", concluding that "*our preliminary assessment finds that it is difficult to reconcile how the proposal can be supported at this stage*".

Supply of the RLZ Land

The amendment request seeks to rely on a reduction of RLZ land with the existing BSD settlement boundary as a result of Amendment C88 (Implementation of Ballan Strategic Directions), as justification for the need for additional RLZ land. To support this the applicant provided Council with a residential land supply analysis in June 2017.

In regard to the argument that there is a diminishing supply of RLZ land in Ballan as a result of the BSD. There is currently approximately 118ha of RLZ land within the BSD settlement boundary. If Amendment C88 is approved, taking into account the changes that have been proposed post exhibition, this would reduce to 48ha RLZ land. Whilst it is acknowledged that there is a proposed reduction of 70ha of RLZ land within the BSD settlement boundary,

calculating the supply of RLZ land by land area is a simplistic means of assessing supply. It does not take into account that the BSD proposes to reduce the minimum lot size for RLZ land within the BSD settlement boundary to either 10,000m² (1ha) or 4000m² (0.4ha) dependant on location. This is significantly less than the current minimum subdivision size of 6ha and will result in additional supply by enabling existing RLZ land to be subdivided. An analysis of potential lot yield post approval of Amendment C88 indicates a future supply of up to 41 RLZ lots within the BSD based on the minimum lot sizes above.

It should also be noted that there remains approximately 551ha of RLZ outside of the BSD area (north of the Western Freeway and west of Geelong Ballan Road). An assessment of this 551ha of RLZ outside of the BSD area shows that there are approximately 22 vacant RLZ lots that could accommodate a dwelling, and an additional 14 lots could be created by subdividing within the existing RLZ (6ha minimum). This is a total capacity of 36 additional dwellings currently available (subject to a planning permit) in the RLZ outside of the BSD area.

Sewer

At the time of the first lodgement of the amendment request (November 2015), the applicant did not propose to sewer the site.

On 28 April 2016, Council referred the amendment to external agencies, authorities and Government departments to receive their comments regarding the proposal. Southern Rural Water and Western Water in June 2016 objected to the amendment in a joint response due to subject site being in a proclaimed water catchment. Referring to the '*Water Catchment Protection Policy 2012, Protecting Water Quality in Moorabool Shire*', both agencies raised a concern that the proposed development might have a '*detrimental impact on the quality of its own water supplies*.' Another issue raised was that the proposal does not comply with the minimum lot size of 40ha that is recommended by Guideline 1 of the '*Guidelines for Planning Permit applications in Open, Portable Water Supply catchment areas November 2012*.' The joint referral response stated that they were prepared to review their response if the development proposed reticulated sewer and stormwater.

The applicant has since amended their request to formally propose sewerage of site. This amended request was received on 13 December 2018 and contained a servicing report which states that the site can be serviced by reticulated sewer. As stated in the report, Central Highlands Water have not yet completed a detailed analysis of the area, but preliminary discussions indicate they would be supportive of a pressurised sewer system with each lot feeding into the main via a pumping system. The report states that the sewer would need to be connected from the existing gravity sewer network in Flack Street, bored under the Western Freeway to the site.

Heritage

The Ballanee Homestead is located on the site and is subject to heritage Overlay HO25 within the Moorabool Planning Scheme. The amendment proposes to reduce the extent of the heritage overlay, including the removal of the overlay from a portion of the driveway. This driveway is approximately 1.7km long and is planted as an avenue of pine trees. Under the proposed subdivision plan the avenue trees would form the rear of seven of the proposed new lots (**Attachment 11.2.2b**).

A referral response from Heritage Victoria raised concerns that heritage hadn't been adequately addressed, citing the absence of a heritage report supporting the reduction of the heritage overlay, and an updated statement of significance reflecting the reduced overlay extent.

Heritage Victoria also noted that the Victorian Heritage Database indicates that the Ballanee Homestead is classified by the National Trust as being of regional significance, and that the views of the National Trust should be sought.

The applicant provided a heritage impact statement on 13 December 2018. The report states that *“the subdividing of the original access drive and the loss of the avenue of trees is a loss of a heritage feature on the property that still interprets the original isolation of such places”*, the report then goes on to say the *“loss of the original line of the access driveway and the tree avenue will have a minor impact on the heritage of the place”*. No revised heritage statement of significance has been provided, nor has comment been sought from the National Trust.

Bushfire

A referral response from CFA in May 2016 states that the subject site is not in a Bushfire Management Overlay (BMO) and without identified bushfire hazard to the site. However, the site is in a bushfire prone area (BPA) and would be subject to potential grassfire attack, therefore the future development needs to meet the requirements for the BPA.

The State Government applied the Bushfire Management Overlay to a portion of the site on 3 October 2017 as part of Amendment GC13. It is also noted that State bushfire policy significantly changed on 17 December 2017, and now states that development must be directed away from areas of bushfire risk. The applicant provided a bushfire management report as part of the suite of additional information provided on 13 December 2018. The amendment has not been re-referred to the CFA.

Flora and Fauna

A referral response from DELWP Environment in June 2016 raised concerns that amendment doesn't address Native Vegetation consistent with Clause 52.17 of the Moorabool Planning Scheme. A 15 December 2017 request for further information requested a Flora and Fauna assessment be provided. It is standard practice for such a report to be provided with a rezoning request. This report has yet to be provided.

Drainage and Stormwater

A referral response from Melbourne Water in June 2016 requested that the applicant submit a detailed Drainage and Stormwater Management Strategy, which calculates flow levels, and flood levels for the 100-year ARI flood event and demonstrates how stormwater runoff from the subdivision will achieve State Environment Protection Policy (Waters of Victoria) objectives for environmental management of stormwater. This is yet to be provided.

Soil Suitability

The Soil Suitability report prepared by the applicant states neither the existing site or the reduced area would be considered viable standalone farming operations, noting that the soils on the site are not suitable for intensive agricultural use and would not be suitable for broad acre cropping without extensive drainage works. The report then goes on to state that there is no reason why the remaining balance of site cannot be used for grazing at a reasonable level of intensity. This report appears to be conflicting, as to the extent to which the existing Farming Zoned land is viable farming land.

Policy Implications

The Council Plan 2017-2021 provides as follows:

Strategic Objective 3: Stimulating Economic Development

Context 3A: Land Use Planning

The proposed amendment is not listed as an action within Council Plan 2017 – 2021.

Financial Implications

If the amendment is progressed, the applicant will be required to pay the costs associated with processing the amendment, including statutory fees, mail out and advertising costs, supporting documentation and specialist reports, and planning panel hearing fees. There will be a cost to Council in terms staff time, with similar amendments taking 1-2 years to process to an approval stage.

Risk & Occupational Health & Safety Issues

Due to the matters outlined above, in particular the lack of strategic justification for the amendment, there is a risk that the Department of Environment, Land, Water and Planning may refuse to authorise the amendment.

Community Engagement Strategy

If the amendment was to proceed, the community would be engaged in accordance with the requirements of the *Planning and Environment Act 1987*. This includes notice to neighbouring land owners and advertising in the Moorabool News, Melton and Moorabool Star Weekly and the Victorian Government Gazette. The community will have the opportunity to make a submission to the amendment, and if a planning panel is appointed, will also have the opportunity to make a submission to the planning panel.

Communications and Consultation Strategy

If the amendment was to proceed, the community would be notified in accordance with the requirements of the *Planning and Environment Act 1987*.

Victorian Charter of Human Rights and Responsibilities Act 2006

In developing this report to Council, the officer considered whether the subject matter raised any human rights issues. In particular, whether the scope of any human right established by the Victorian Charter of Human Rights and Responsibilities is in any way limited, restricted or interfered with by the recommendations contained in the report. It is considered that the subject matter does not raise any human rights issues.

Officer's Declaration of Conflict of Interests

Under section 80C of the Local Government Act 1989 (as amended), officers providing advice to Council must disclose any interests, including the type of interest.

General Manager – Satwinder Sandhu

In providing this advice to Council as the General Manager, I have no interests to disclose in this report.

Author – Ana Mitrov

In providing this advice to Council as the Author, I have no interests to disclose in this report.

Conclusion

Despite a number of key issues regarding the amendment request that remain outstanding, the lack of strategic justification for the proposal remains the main concern.

A thorough examination of the application against the broader strategic planning provisions of relevant State, Regional and Local planning instruments and policy directions shows that there is a lack of strategic justification for the proposal. None of the relevant strategic documents identify either a need for additional RLZ land in Ballan, or further growth of Ballan north of the Western Freeway. Furthermore, it is noted that the DELWP have undertaken a preliminary assessment of the amendment request and note that *“the subject land is not supported by any existing urban or rural-residential settlement strategy”*, concluding that *“our preliminary assessment finds that it is difficult to reconcile how the proposal can be supported at this stage”*.

Despite initial advice that the amendment lacked strategic justification, the applicant has undertaken additional work to support the amendment, including demonstrating that the site can be sewered. There however remains a number of documents have not been provided, including a revised statement of significance for the Ballanee Homestead, Drainage and Stormwater Management Strategy and a Flora and Fauna Report.

Included in the draft 2019/20 Council Budget is a new initiative to undertake a Rural Land Use Strategy. This strategy will provide a framework for rural land, including the protection of agricultural land, and direction for rural residential development across the municipality.

The direction for rural residential development, will be provided through a holistic municipality wide assessment of the demand and supply of RLZ land, and if additional RLZ land is needed, the best location(s), taking into account factors such as bushfire, environmental values and constraints, water catchments, proximity to services and road network.

Given the lack of strategic justification for this amendment, it is considered that any decision on this amendment should be deferred until the Rural Land Use Strategy is complete, noting that the outcomes of this Strategy may provide strategic justification for the amendment.

Recommendation:

That Council defer the consideration of the amendment until the completion of the Rural Land Use Strategy.

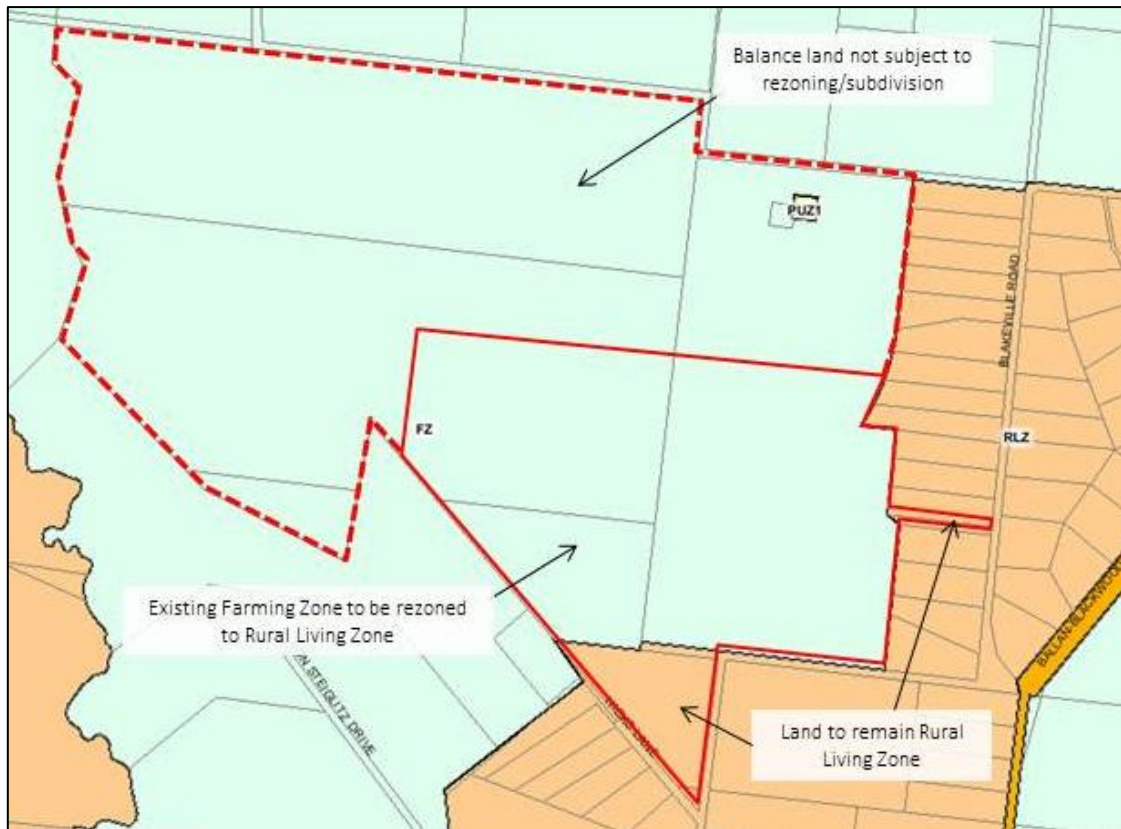
Report Authorisation

Authorised by:

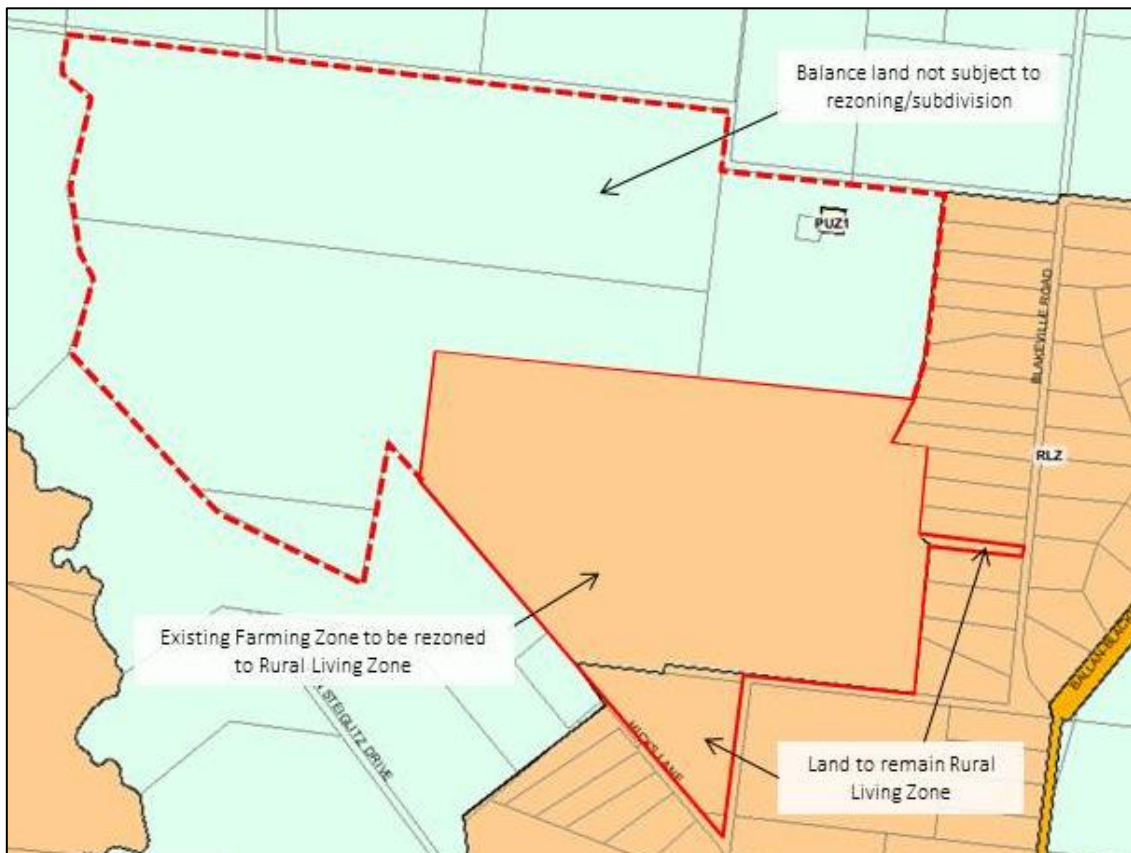
Name: Satwinder Sandhu
Title: General Manager Community Planning
Date: Tuesday 05 June 2019



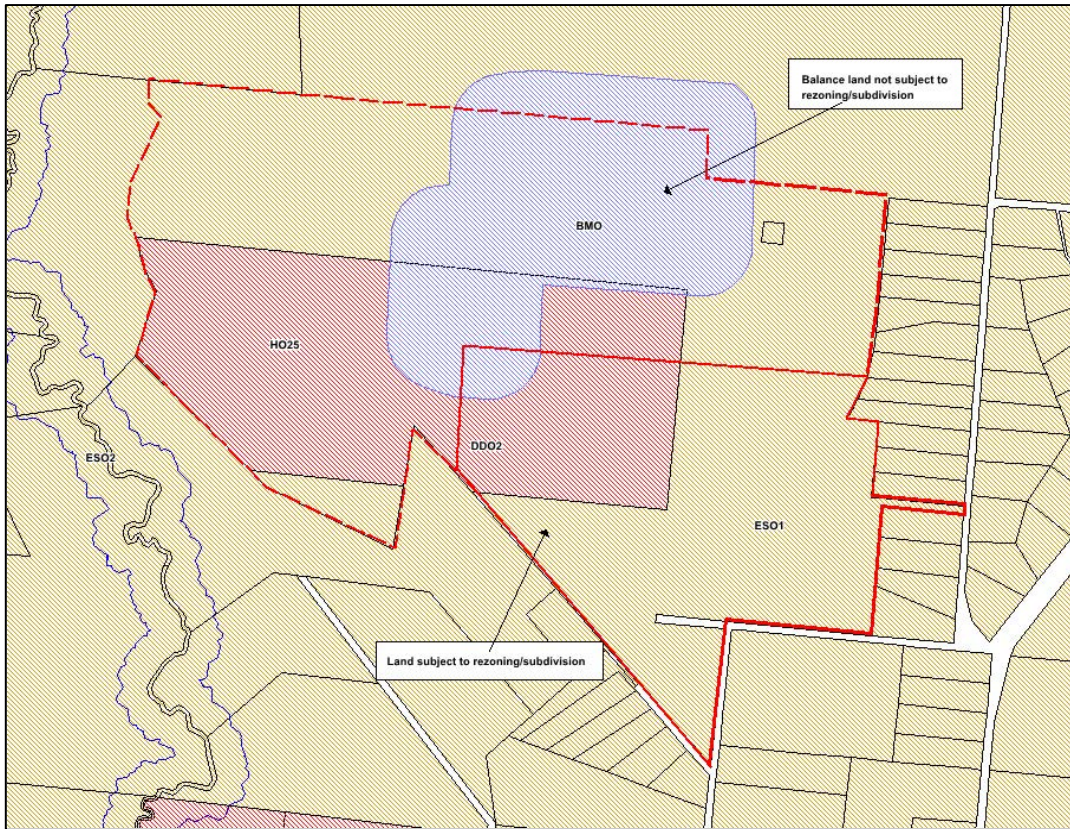
Attachment Item - 11.2.2a



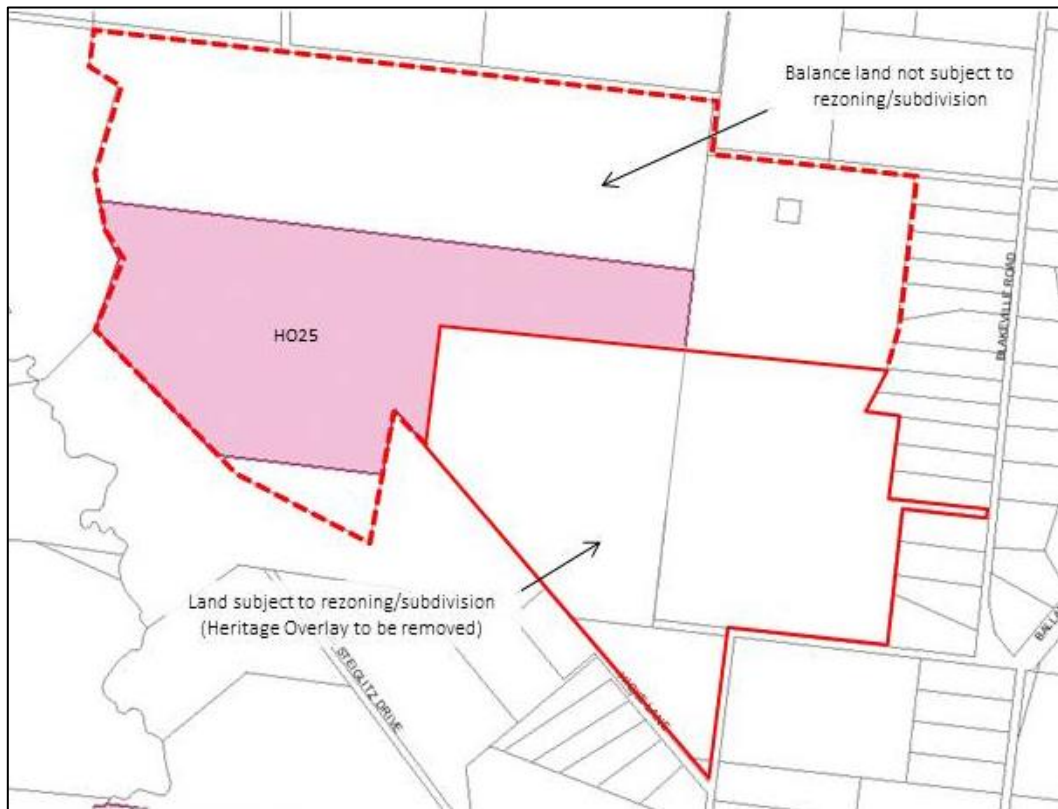
Existing Zoning Map: Farming Zone and Rural Living Zone



Proposed Zoning Map: Rural Living Zone

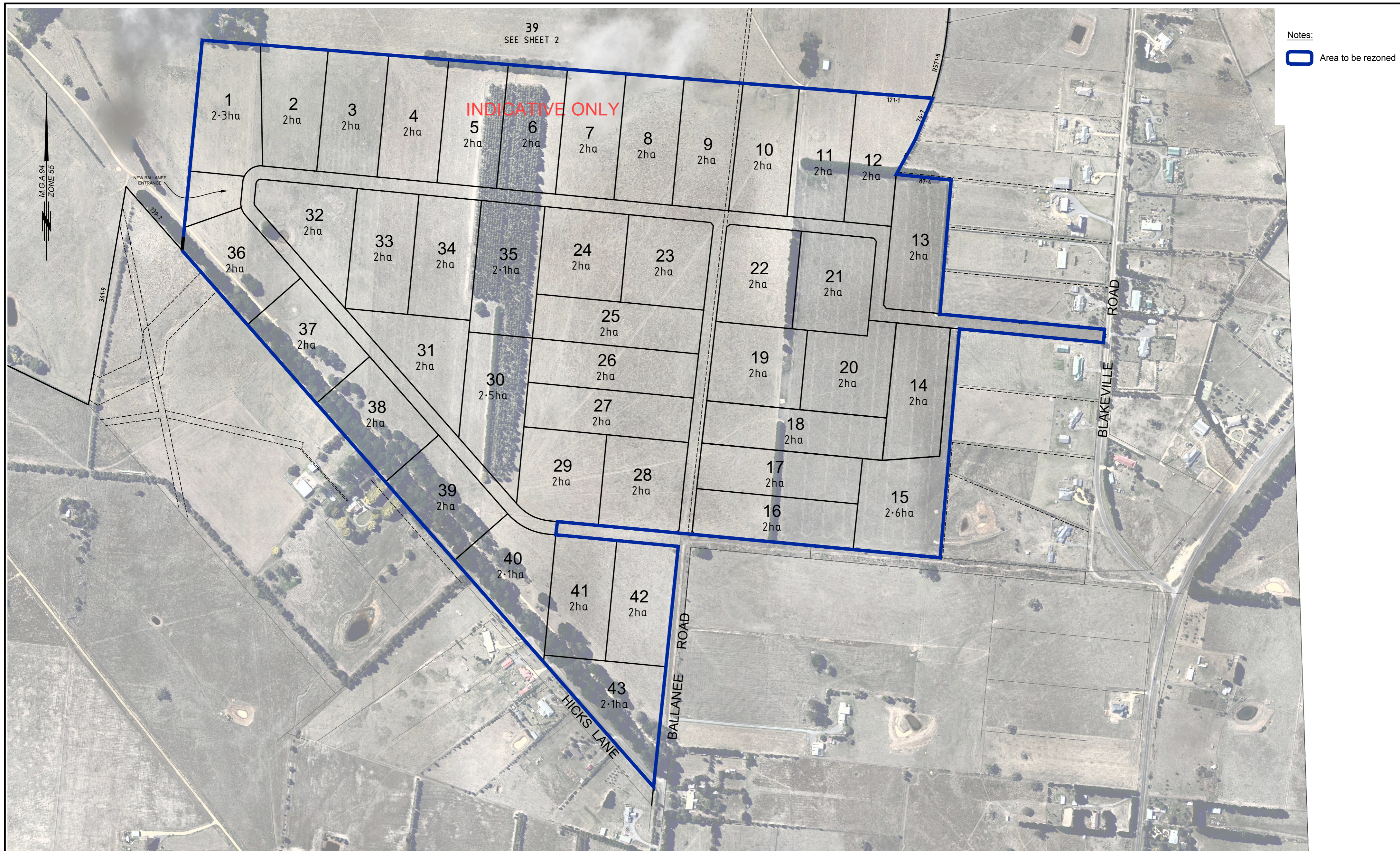


Existing Overlays Map: Environmental Significance Overlay – Schedule 1, Design and Development Overlay – Schedule 2, Bushfire Management Overlay and Heritage Overlay – H025



Proposed Heritage Overlay Map: Heritage Overlay – H025


Attachment Item - 11.2.2b



Rev.	Revision	Date
8	AMENDED DESIGN AS PER COMMENTS	10-11-17
7	AMENDED DESIGN AS PER COMMENTS	09-11-17
6	AMENDED DESIGN AS PER COMMENTS	30-10-17

General Notations
 This is a preliminary plan for planning consideration.
 Dimensions and areas are approximate only and are subject to final survey.

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PRELIMINARY

PLAN OF PROPOSED SUBDIVISION

BALLANEE ROAD, BALLAN, 3342.

Job Number: 13946-01	Date of Issue: 16/11/17
Sheet: 1 of 2	
Date of Survey: -	
LENGTHS ARE IN METRES	
40 0 40 80 120 160 200	
1:4000	
Survey: -	Drawn: RD/BG Checked: RD
DWG: 13946-01-PP03	REV: 9

Attachment Item - 11.2.2c

DIRECTION NO. 11

STRATEGIC ASSESSMENT OF AMENDMENTS

Purpose

1. The purpose of this Direction is to ensure a comprehensive strategic evaluation of a planning scheme amendment and the outcomes it produces.

Application

2. This Direction applies to all planning scheme amendments other than classes of amendments prescribed in regulation 9A of the Planning and Environment Regulations 2005.

Requirements to be met

3. In preparing an amendment a planning authority must:
 - (1) Evaluate and include in the explanatory report a discussion about how the amendment addresses the following strategic considerations:
 - Why is an amendment required?
 - How does the amendment implement the objectives of planning in Victoria?
 - How does the amendment address any environmental, social and economic effects?
 - How does the amendment address any relevant bushfire risk?
 - Does the amendment comply with the requirements of any other Minister's Direction applicable to the amendment?
 - How does the amendment support or implement the Planning Policy Framework and any adopted State policy?
 - If the planning scheme includes a Local Planning Policy Framework, how does the amendment support or implement the Local Planning Policy Framework, and specifically the Municipal Strategic Statement?
 - If the planning scheme includes a Municipal Planning Strategy, how does the amendment support or implement the Municipal Planning Strategy?
 - Does the amendment make proper use of the Victoria Planning Provisions?
 - How does the amendment address the views of any relevant agency?
 - Does the amendment address the requirements of the Transport Integration Act 2010?
 - (2) Assess the impact of the new planning provision on the resource and administration costs of the responsible authority.

Exemption by Minister

4. The Minister may grant an exemption from the need to comply with this Direction in relation to a particular amendment. An exemption may be granted subject to conditions.

MATTHEW GUY MLC

Minister for Planning

Date: 18 October 2013

Commencement Details	
Commenced	28 October 2013
Amended	30 July 2018

11.3 COMMUNITY DEVELOPMENT

11.3.1 Instrument of Appointment and Authorisation of Council Officers under Section 147(4) of the *Planning and Environment Act 1987*

Introduction

Author: Yvonne Hansen
General Manager: Sally Jones

Under section 147(4) of the *Planning and Environment Act 1987* (the Act), Council must appoint authorised officers for the purposes and regulations made under the Act.

Background

Section 232 of the *Local Government Act 1989* authorises the relevant officers generally to institute proceedings for offences against the Acts and Regulations described within the proposed instrument of appointment and authorisation.

Proposal

In order to comply with the *Planning and Environment Act 1987* and the *Local Government Act 1989*, an Instrument of Appointment and Authorisation is now presented to the Council, as **Attachment 11.3.1**, requesting that the officers named in that Instrument be hereby appointed for the purposes of section 147(4) of the *Planning and Environment Act 1987* and the regulations made under that Act and section 232 of the *Local Government Act 1989* for the purpose generally to institute proceedings for offences against the Acts and regulations described in the instrument.

The change to this Instrument reflects the commencement of Henry Bezuidenhout, Manager Strategic Planning & Economic Development.

Policy Implications

The Council Plan 2017 – 2021 provides as follows:

Strategic Objective 1: Providing good governance and leadership

Context 1C: Our business and systems

The preparation of this Instrument of Appointment and Authorisation of Council Officers under section 147(4) of the *Planning and Environment Act 1987* is consistent with the 2017 - 2021 Council Plan.

Financial Implications

No financial implications to Council.

Risk & Occupational Health & Safety Issues

No Risk and Occupational Health and Safety issues apply to Council unless the relevant Council officers do not receive the appropriate instrument of appointment and authorisation from Council.

Victorian Charter of Human Rights and Responsibilities Act 2006

In developing this report to Council, the officer considered whether the subject matter raised any human rights issues. In particular, whether the scope of any human right established by the Victorian Charter of Human Rights and Responsibilities is in any way limited, restricted or interfered with by the recommendations contained in the report. It is considered that the subject matter does not raise any human rights issues.

Officer's Declaration of Conflict of Interests

Under section 80C of the *Local Government Act 1989* (as amended), officers providing advice to Council must disclose any interests, including the type of interest.

General Manager – Sally Jones

In providing this advice to Council as the CEO, I have no interests to disclose in this report.

Author – Yvonne Hansen

In providing this advice to Council as the Author, I have no interests to disclose in this report.

Conclusion

Council is obliged to comply with section 147(4) of the *Planning and Environment Act 1987*, therefore the attached Instrument of Appointment and Authorisation is required to be approved under the Seal of Council.

Recommendation:

That Council approves, under the common seal of Council, the attached Instrument of Appointment and Authorisation of Council officers under section 147(4) of the *Planning and Environment Act 1987*.

Report Authorisation

Authorised by:

Name:

Sally Jones

Title:

General Manager Community Development

Date:

Wednesday 29 May 2019



Attachment Item - 11.3.1



Moorabool Shire Council

Instrument of Appointment and Authorisation

(Planning and Environment Act 1987 only)

July 2019

Instrument of Appointment and Authorisation (Planning and Environment Act 1987)

In this instrument, the member of Council staff holding, or performing the duties of, the office or position hereunder are appropriate officers appointed or authorised in respect of the relevant legislation:

Officer	Position	Position Abbreviation
Allan Leslie May	Environmental Health Technical Officer	[EHTO]
Ana Mitrov	Strategic Planner	[STP]
Andy Gaze	Coordinator Community Health and Safety	[CCHS]
Bronwyn Southee	Coordinator Statutory Planning.	[CSP]
Debbie Anne Frappa	Statutory Planning Enforcement Officer	[SPEO]
Faye Laskaris	Senior Environmental Health Officer	[SEHO]
Glenn Burns	Senior Community Safety Officer	[SCSO]
Henry Bezuidenhout	Manager Strategic Planning & Economic Development	[MSPED]
Jacobus Hulst	Environmental Health Officer	[EHO]
Julie Menzies	Senior Environmental Health Officer	[SEHO]
Justin Horne	Coordinator Environmental Planning	[CEP]
Liam Prescott	Strategic Planner	[STP]
Mark Lovell	Senior Statutory Planner	[SSP]
Narelle Sillitoe	Community Safety Officer	[CSO]
Robert Fillisch	Manager Statutory Planning & Community Safety	[MSPCS]
Rod Davison	Senior Strategic Planning Officer	[SSTPO]
Samuel Duff	Statutory Planner	[SP]
Sara Douglas	Community Safety Officer	[CSO]
Sarah Kernohan	Coordinator Strategic Planning	[CSTP]
Satwinder Sandhu	General Manager Community Planning	[GMCP]
Simon Glenister	Statutory Planning Enforcement Officer	[SPEO]
Thomas Tonkin	Statutory Planner	[SP]
Vanessa Osborn	Statutory Planning Project Officer	[SPPO]
Victoria Mack	Statutory Planner	[SP]

By this instrument of appointment and authorisation Moorabool Shire Council –

1. under section 147(4) of the *Planning and Environment Act 1987* – appoints the abovementioned officers to be authorised officers for the purposes of the *Planning and Environment Act 1987* and the regulations made under that Act; and
2. under section 232 of the *Local Government Act 1989* authorises the abovementioned officers generally to institute proceedings for offences against the Acts and regulations described in this instrument.

It is declared that this instrument –

- (a) comes into force immediately upon its execution; and
- (b) remains in force until varied or revoked.

This instrument is authorised by a resolution of the Moorabool Shire Council on Wednesday 3 July 2019.

The **COMMON SEAL** of the
MOORABOOL SHIRE COUNCIL
was affixed this Wednesday 3 July 2019 in the
presence of –

.....Mayor

11.3.2 Community Grants Program Round 1 (March), 2019

Introduction

Author: Ian Waugh
General Manager: Sally Jones

Background

The purpose of this report is to present Council with an assessment of applications received for the *2019 Round 1* Community Grants, which total \$270,400 per annum. *Round 1* of the Community Grants Program opened on March 1 and closed on March 31 2019.

At the Ordinary Meeting of Council held on 4 October 2017, the Council adopted a revised Community Grants Policy incorporating the Community Development Fund, introducing a Sustainability and Environmental Engagement funding stream, a funding round change from February to March and funding round title changes. This is the third round of community grants under the new adopted policy. This round was the fifth round where community groups were able to submit their applications online. The number of applications being submitted online is now 100%.

Council's Community Grants program enables not for profit community groups to apply for funding under the following three program categories:

- **Arts and Culture Grants:** Supporting local artists and organisations to use a creative approach to the development of community projects and initiatives (\$10,000 available this round).
- **Community Strengthening Grants:** Community projects, programs and initiatives with a specific focus on connecting communities and building community capacity (\$60,000 available this round).
- **Events Grants:** Non-recurrent, seed funding designed to encourage and promote the development of sustainable local events (\$10,000 available this round).
- **Community Development Fund Grants:** Supporting community infrastructure projects which significantly impact on community development. One or more projects may be funded up to \$100,000 in this round, with any remaining funding allocated to a second round opening the following March during Round 1 (\$175,144 available in this round).
- **Sustainability and Environment Engagement Grants:** Supporting the community in reducing expenditure of gas and electricity, investing in sustainability measures and providing opportunities to raise awareness of environmental issues to the broader community (\$7,400 in this round).

Community groups and organisations can apply for up to \$5,000 for Community Strengthening Grants and up to \$3,000 for Arts, Events and Sustainability Grants. Groups also need to demonstrate a cash or in-kind contribution toward the cost of their project on a ratio of \$1 for \$1 (Council \$1: Group \$1). Small Community Strengthening projects under \$1,000 are not required to demonstrate a contribution.

Community group and organisation requirements for the Community Development Fund are tabled below:

Funding Thresholds	Requirements
\$5,001 - \$25,000	<ul style="list-style-type: none"> • 3 written quotes • Project plan • Minimum 1:1 matching funds
\$25,001 - \$50,000	<ul style="list-style-type: none"> • 3 quotes • In-kind ratio maximum 50% • 1 letter of support • Project plan • Minimum 1:1 matching funds • Other funding sources identified
\$50,001- \$75,000	<ul style="list-style-type: none"> • 3 written quotes • In-kind ratio maximum 30% • 2 letters of support • Masterplan • Design drawings • Project plan • Minimum 1:1 matching funds • Other funding sources identified
\$75,001, \$100,000	<ul style="list-style-type: none"> • 3 written quotes • In-kind ratio maximum 20% • 3 letters of support • Masterplan • Design drawings • Project plan • Risk management plan • Community consultation plan • Minimum 1:1 matching funds • Other funding sources identified

The categories under the Community Grants program recognise the diverse range of activities that community groups in Moorabool are engaged in and the areas in need of financial support from Council.

Applicant Support

The Community Grants Guidelines specifies that applicant groups are required to liaise with a Community and Recreation Development officer prior to lodging an application to ensure applicants receive clear guidance on eligibility and how to best present their applications. All applicants received support and advice from Council Officers before lodging their application. Additional support was provided after the funding round closed to clarify any ambiguity in applications.

Policy Assessment Criteria:

- Project Description and why the applicant wants to do the project – 10%
- What will this project achieve? – 20%
- Why is this project needed in your community? – 20%

- Who will be involved in the project? 15%
- How will you carry out your project? (including risk management) – 15%
- Project budget and explanation of how the group arrived at the costs? 20%

Each criterion is assessed out of 10 and weighted according to the criteria percentage. The maximum possible score for any application is 100.

Scoring Guide	
Score each criteria out of 10	
0	Did not address criteria
1-2	Minimal
3-5	Satisfactory
6-8	Good
9-10	Excellent

Number of applications and amount requested

In total, 26 applications were received across the five program categories: Community Arts and Culture (2), Community Strengthening Grants (13), Community Events Grants (7), Community Development Fund (4) and Sustainability and Environmental Engagement Grant (0). A total of **\$238,787** was requested with **\$262,544** available.

Category	Applications Received	Amount Available	Amount Requested	Amount Recommended
Community Arts and Culture	2	\$10,000	\$4,313	\$4,313
Community Strengthening Grant	13	\$60,000	\$41,842	\$34,392
Community Events Grant	7	\$10,000	\$11,890	\$8,240
Community Development Fund	4	\$175,144	\$180,742	\$129,742
Sustainability and Environmental Engagement Grant	0	\$7,400	\$0	\$0
Total	26	\$262,544	\$238,787	\$176,687

Assessment

Applications were individually assessed by a diverse panel of officers from across Council units against the extent to which the application addressed the policy assessment criteria. Groups demonstrating a score of 70 or above may be provided with funding if Council so determine.

Proposal

Based on the application assessment process and funding criteria, it is proposed that the Council allocates funding for grants for the Moorabool Shire Community Grants Round 1 2019 as detailed in the tables below.

Recommended**Community Arts and Culture Grants:**

Groups demonstrating a score of 70 or above may be provided with funding if Council so determine.

Group Name	Group Project	Project Description	Community Grant Requested	Total Project Value	Policy Score
Ballan & District Community House & Adult Education Centre Inc	Framing Your Art for Exhibition	To purchase reusable frames for the Lesley Batchelor Gallery	\$2,700	\$5,400	78.33
Bacchus Marsh and District Photography Club	Basic Photography Workshop	The purchase of a projector, screen and resource material.	\$1,613	\$3,226	74.00
Totals			\$4,313	\$8,626	

Recommended**Community Strengthening Grants:**

Groups demonstrating a score of 70 or above may be provided with funding if Council so determine.

Group Name	Group Project	Project Description	Community Grant Requested	Total Project Value	Policy Score
Djerriwarrh Health Services	Welcoming Baby to Country in Moorabool Shire	To host a Welcome Baby to Country Ceremony to acknowledge and welcome Aboriginal and Torres Strait Islander children	\$4,977	\$9,954	83.93
BM Dementia Alliance - Djerriwarrh Health Services	Environmental Audits	The Bacchus Marsh Dementia Alliance has developed a Dementia Australia endorsed work plan which includes undertaking an environmental audit of public areas in Bacchus Marsh to identify actions to make these places Dementia Friendly.	\$5,000	\$11,500	83.86

Moorabool Landcare Network	Growth at the Landcare Nursery	This project aims to improve the structure and materials for the nursery using all volunteer labour to help it along the path to being a self-sustaining not for profit community venture.	\$4,500	\$10,000	83.33
Ballan RSL Sub-Branch Building Patriotic Fund	Ballan RSL Air-conditioning	To install reverse cycle air conditioners into the main hall and the administration office areas	\$2,830	\$5,660	82.67
Bacchus Marsh Bmx Club Inc.	Bacchus Marsh BMX Club Scorers Hut	To purchase and install a scorer's hut	\$4,840	\$10,340	75.16
Myrning Primary School	Flag Pole and Indigenous Garden	To erect 2 new flag poles which will fly the Aboriginal Flag and Torres Strait Islander flags and design and construct an Indigenous garden	\$1,000	\$2,803	73.36
Bacchus Marsh & Melton Districts Community Theatre Incorporated	Moonlite Theatre Portable Lighting system	To purchase portable lighting system for the theatre group	\$1,000	\$2,000	73.36
Ballan Shire Historical Society Incorporated	Air Conditioning of Ballan Old Courthouse.	To install reverse cycle air conditioners into the Ballan Courthouse.	\$1,795	\$6,590	73.07
The Lions Club of Bacchus Marsh Inc	Scout Hall Solar Panels	To install a solar panel system by the scouts/guides at the scout hall.	\$5,000	\$17,000	72.50
Ballan District Vintage Machinery and Vehicle club	Catch the Rain	To install rain tank and pump at the Ballan Racecourse Reserve	\$3,450	\$6,675	70.29
Totals			\$34,392	\$82,522	

Not Recommended

Community Strengthening Grants:

Group Name	Group Project	Project Description	Community Grant Requested	Total Project Value	Policy Score	Rationale
Ballan Football Netball Club	Ballan Netta	To purchase netball equipment	\$950	\$950	58.86	This is an ongoing program.
Ballan Football Netball Club	Football Netball Uniforms	Purchase new dresses for our netball and football teams	\$5,000	\$10,000	42.64	Uniforms are not eligible for community grant funding
Totals			\$7,450.00	\$10,950		

Recommended

Community Events Grants:

Groups demonstrating a score of 70 or above may be provided with funding if Council so determine.

Group Name	Group Project	Project Description	Community Grant Requested	Total Project Value	Policy Score
Darley Neighbourhood House and Learning Centre Inc.	Know Your Neighbour, Know Your Neighbourhood House	To host an event for 'Know Your Neighbour, Know Your Neighbourhood House'	\$1,340	\$2,690	84.71
Moorabool Catchment Landcare Group	Celebrating 30 years of Landcare -	To celebrate the groups 30 th anniversary	\$2,900	\$6,920	77.21
Moorabool Light Orchestra	Young People's Concert	To provide concert to involve youth	\$3,000	\$32,950	75.29
BM Running Club	Bacchus Marsh Recreational Running Events	To purchase timing equipment for events	\$1,000	\$6,710	72.67
Totals			\$8,240	\$49,270	

Not Recommended

Community Events Grants:

Group Name	Group Project	Project Description	Community Grant Requested	Total Project Value	Policy Score	Rationale
Ballaarat Astronomical Society Inc	Introduction to Astronomy Camp	To hold a dark sky astronomy camp	\$650	\$2,150	67.14	Community not clearly articulated.
Bacchus Marsh Aquatic Centre Community Consortium Inc	Bacchus Marsh Flower & Garden Show	Hosting the Bacchus Marsh Flower and Garden	\$3,000	\$10,000	64.93	This is an ongoing event with no new component. The budget also did not comply.
Totals			\$3,650	\$12,150		

Recommended

Community Development Fund:

Groups demonstrating a score of 70 or above may be provided with funding if Council so determine.

Group Name	Group Project	Project Description	Community Grant Requested	Total Project Value	Policy Score
Ballan Bowling Club Inc	Ballan Bowls Synthetic Green	To install a synthetic green	\$100,000	\$200,000	83.07
Clarendon Recreation Reserve Committee of Management	Stage 2 Management Plan Clarendon Recreation Reserve	To refurbish the tennis court at Clarendon Recreation Reserve	\$29,742	\$59,505	72.71
Totals			\$129,742	\$259,505	

Not Recommended

Community Development Fund:

Group Name	Group Project	Project Description	Community Grant Requested	Total Project Value	Policy Score	Rationale
BM Gliding Museum Inc	Public Gliding Museum Stage 1- Sketch Drawings.	To have sketch drawings for a gliding museum	\$11,000	\$22,000	50.71	Cannot meet 1:1 funding ratio. Have not provided three quotes. Policy currently requires all funding is matched by cash contribution only. Group only has \$4,130 to contribute, however confirmed an \$11,000 cash contribution.
Bungaree Football Netball Club	Bungaree Football Goal Nets	To install goal nets.	\$40,000	\$50,000	41.00	Cannot meet 1:1 funding ratio. Have not provided three quotes or project plan.
Totals			\$51,000	\$72,000		

Ineligible Grant Applications:

Group Name	Project Name	Stream	Project Description	Community Grant Requested	Total Project Value	Rationale
Gordon Community Fair Inc	Gordon Community Fair 2019	Community Events	Fair for the Gordon Community	\$3,000	\$38,000	Funded last round and is an ongoing event
Lal Lal History Group	Lal Lal History Group Field Excursions	Community Strengthening	Historical tour and events relating to the history of Lal Lal	\$1,500	\$2,888	This event has already taken place and therefore cannot be funded retrospectively. However, the application was assessed due to incorrect dates being supplied in the application. The score received was 67.86 .
Totals				\$4,500	\$40,888	

Policy Implications

The 2017 - 2021 Council Plan provides as follows:

Strategic objective 4 Improving social outcomes

Context 4b Community connectedness and capacity

The proposed allocation of grants under the 2019 Round 1 Community Grants Program is consistent with the 2017-2021 Council Plan.

Financial Implications

Consistent with the Community Grants Policy and 2018/19 budget allocation, a total of **\$262,544** is available for allocation in Round 1 *Community Grants Program*.

The following amounts are recommended:

- \$4,313 for Arts and Culture Grants
- \$34,392 for Community Strengthening Grants
- \$8,240 for Community Events Grants
- \$129,742 for Community Development Fund Grants

The total grant funding being recommended for allocation this round is **\$176,687**.

Risk & Occupational Health & Safety Issues

Risk Identifier	Detail of Risk	Risk rating	Control/s
Project timelines	Grant recipients exceeding prescribed timelines	Medium	<ul style="list-style-type: none"> • Terms and conditions agreements required to be signed by grant recipients • Scheduled monitoring of projects
Financial	Grant recipients misappropriate expenditure of Council funds	Medium	<ul style="list-style-type: none"> • Terms and conditions agreements required to be signed by grant recipients • Grant acquittal required upon completion of projects

Community Engagement Strategy:

Level of Engagement	Stakeholder	Activities	Location	Outcome
Consult	Unsuccessful former applicants	<ul style="list-style-type: none"> • Direct phone calls • Direct emails 	N/A	MSC provided guidance and advice. Former applicants resubmitted improved grants
	Community Groups	<ul style="list-style-type: none"> • Direct email to Moorabool community/not for profit groups 	Various	MSC provided guidance and advice. Applicants supported to submit applications
	Moorabool residents	<ul style="list-style-type: none"> • Flyers displayed through the Moorabool libraries 	Various	Broader community reach and awareness of the Community Grants Program. Steer people to the website, which contains all required information to plan for as well as make their application.
		<ul style="list-style-type: none"> • Promotional Flyers displayed on all noticeboards throughout shire 	<ul style="list-style-type: none"> • Darley Early Years Hub • Community Noticeboards: <ul style="list-style-type: none"> ➢ Mt Egerton ➢ Gordon ➢ Lal Lal ➢ Bungaree ➢ Blackwood ➢ Greendale ➢ Dunnstown ➢ Wallace • Darley Neighbourhood House • Ballan & District Community House • BM Leisure Centre • Visitors Centre 	

Level of Engagement	Stakeholder	Activities	Location	Outcome
		<ul style="list-style-type: none"> Promotional posts on MSC Facebook pages Promotional and informative posts on MSC website Community Facebook Page 	<ul style="list-style-type: none"> Website events page Website community page Corporate Facebook page Leisure Centre Facebook page Youth Facebook Page 	<p>Broader community reach and awareness of the Community Grants Program. Steer people to the website, which contains all required information to plan for as well as make their application.</p>
		<ul style="list-style-type: none"> Promotional articles published in the following MSC publications 	<ul style="list-style-type: none"> Moorabool News - What's on Section AACA Newsletter Library Newsletter Enews - Economic Development Internal Newsletters 	<p>Broader community reach and awareness of the Community Grants Program. Steer people to the website, which contains all required information to plan for as well as make their application.</p>
Engage	Unsuccessful former applicants	<ul style="list-style-type: none"> Face to face meetings 		<p>MSC provided guidance and advice. Former applicants resubmitted improved grants</p>
	Community Groups	<ul style="list-style-type: none"> Meetings with applicant groups Community Grant Writing Workshop 	Various	<p>MSC provided guidance and advice. Applicants supported to submit applications</p>

2019 Round 1 Community Grants program utilised SmartyGrants, an industry leading online grant platform, for the first time. Further to the significant benefits afforded to grant administrators, the platform introduces many improved and easier application functions, making the online submission even easier for community applicants. Applicant feedback has confirmed this.

Due to this round being the first utilisation of the SmartyGrants platform, we are unable to provide analytical comparison data.

Applicants for the 2019 Round 1 of Community Grants program have been informed they will be notified of the outcomes of their grant applications in July 2019.

Communications and Consultation Strategy

Community Development and Recreation Officers will formally notify groups of the outcome of their applications and provide opportunity for feedback to unsuccessful applicant groups.

Feedback will include:

- Advice to applicant groups of the relative strengths and areas for improvement in their application.
- Options for alternative funding (if applicable).
- Supporting a group to amend and re-lodge their application in the next appropriate round of the Community Grants program.

Victorian Charter of Human Rights and Responsibilities Act 2006

In developing this report to Council, the officer considered whether the subject matter raised any human rights issues. In particular, whether the scope of any human right established by the Victorian Charter of Human Rights and Responsibilities is in any way limited, restricted or interfered with by the recommendations contained in the report. It is considered that the subject matter does not raise any human rights issues.

Officer's Declaration of Conflict of Interests

Under section 80C of the *Local Government Act 1989* (as amended), officers providing advice to Council must disclose any interests, including the type of interest.

General Manager – Sally Jones

In providing this advice to Council as the General Manager, I have no interests to disclose in this report.

Author – Ian Waugh

In providing this advice to Council as the Author, I have no interests to disclose in this report.

Conclusion

Applications received under the 2019 Round 1 of Community Grants are reflective of the diverse range of activities that community groups are engaged in and the areas in need of financial support from Council. In total, 26 applications were received across the five program categories: Community Strengthening Grants (13), Community Events Grants (7), Arts and Culture Grants (2), Development Fund Grant (4) and Sustainability and Environmental Engagement Grant (0).

Recommendation:

1. That Council allocates the following grants in the Community Arts and Culture Grant category:

Organisation Name	Project name	Amount
Ballan & District Community House & Adult Education Centre Inc	Framing Your Art for Exhibition	\$2,700
Bacchus Marsh and District Photography Club	Basic Photography Workshop	\$1,613
Total		\$4,313

2. That Council allocates the following grants in the Community Strengthening Grant category:

Organisation Name	Project name	Amount
Djerriwarrh Health Services	Welcoming Baby to Country in Moorabool Shire	\$4,977
BM Dementia Alliance - Djerriwarrh Health Services	Environmental Audits	\$5,000
Moorabool Landcare Network	Growth at the Landcare Nursery	\$4,500
Ballan RSL Sub-Branch Building Patriotic Fund	Ballan RSL Air-conditioning	\$2,830
Bacchus Marsh Bmx Club Inc.	Bacchus Marsh BMX Club Scorers Hut	\$4,840
Myrniong Primary School	Flag Pole and Indigenous Garden	\$1,000
Bacchus Marsh & Melton Districts Community Theatre Incorporated	Moonlite Theatre Portable Lighting system	\$1,000
Ballan Shire Historical Society Incorporated	Air Conditioning of Ballan Old Courthouse.	\$1,795
The Lions Club of Bacchus Marsh Inc	Scout Hall Solar Panels	\$5,000
Ballan District Vintage Machinery and Vehicle club	Catch the Rain	\$3450
Total		\$34,392

3. That Council allocates the following grants in the Community Events Grant category:

Organisation Name	Project name	Amount
Darley Neighbourhood House and Learning Centre Inc.	Know Your Neighbour, Know Your Neighbourhood House	\$1,340
Moorabool Catchment Landcare Group	Celebrating 30 years of Landcare	\$2,900
Moorabool Light Orchestra	Young Peoples Concert	\$3,000
BM Running Club	Bacchus Marsh Recreational Running Events	\$1,000
	Total	\$8,240

4. That Council allocates the following grants in the Community Development Fund Grant category:


Organisation Name	Project name	Amount
Ballan Bowling Club Inc	Ballan Bowls Synthetic Green	\$100,000
Clarendon Recreation Reserve Committee of Management	Stage 2 Management Plan Clarendon Recreation Reserve	\$ 29,742
	Total	\$129,742

5. That all applicants be notified in writing of the outcome of their application.

6. That Council Staff provide feedback to unsuccessful groups and provide suggestions for alternative funding (if applicable) or how the group may choose to improve and re-develop their application for submission to the next appropriate round of the Community Grants program.

Report Authorisation

Authorised by:


Name: Sally Jones
Title: General Manager Community Development
Date: Thursday 13 June 2019

11.4 ASSETS AND COMMUNITY INFRASTRUCTURE

No reports for this meeting.

12. OTHER REPORTS

12.1 Assembly of Councillors

File No.: 02/01/002

Section 76(AA) of the Local Government Act 1989 defines the following to be Assemblies of Councillors; an advisory committee of the Council that includes at least one Councillor; a planned or scheduled meeting of at least half the Councillors and one member of council staff which considers matters that are intended or likely to be:

- the subject of a decision of the Council; or
- subject to the exercise of a Council function, power or duty by a person or committee acting under Council delegation.

It should be noted, an assembly of Councillors does not include an Ordinary Council meeting, a special committee of the Council, meetings of the Council's audit committee, a club, association, peak body or political party.

Council must ensure that the written record of an assembly of Councillors is, as soon as practicable –

- a) reported to the next ordinary meeting of the Council; and
- b) incorporated in the minutes of that council meeting. (s. 80A(2))

Council also records each Assembly of Councillors on its website at www.moorabool.vic.gov.au

A record of Assemblies of Councillors since the last Ordinary Meeting of Council is provided below for consideration:

- Assembly of Councillors – Wednesday 26 June 2019 – Audit of closed landfills
- Assembly of Councillors – Wednesday 26 June 2019 – Urban Amenities review

Recommendation:

That Council receives the record of Assemblies of Councillors as follows:

- **Assembly of Councillors – Wednesday 26 June 2019 – Audit of closed landfills**
- **Assembly of Councillors – Wednesday 26 June 2019 – Urban Amenities review**

Attachment Item - 12.1a

Assembly of Councillors

Date:	Wednesday 26 June, 2019
Venue:	Council Chambers, Ballan
Councillors:	Cr. Tatchell (Mayor) Cr. Bingham Cr. Dudzik Cr. Edwards Cr. Keogh Cr. Sullivan Cr. Toohey
Officers:	Derek Madden; Ewen Nevett; Satwinder Sandhu; Sally Jones
Apologies:	<i>Cr Bingham, Cr Toohey</i>

1. **Assembly opened at:** *4:45*

2. **Disclosure of Conflict of Interests -**

Under the Local Government Act (1989), the classification of the type of interest giving rise to a conflict is; a direct interest; or an indirect interest. The type of indirect interest specified under Section 78, 78A, 78B, 78C or 78D of the Local Government Act 1989 (amended) set out the requirements of a Councillor or member of a Special Committee to disclose any interest (pecuniary or non-pecuniary) or conflicts of interest that the Councillor or member of a Special Committee may have in a matter being or likely to be considered at a meeting of the Council or Committee.

3. **Item Notes:**

Audit of Closed Landfills

Assembly closed at: *5.15*

Signed:



Derek Madden
Chief Executive Officer

Date: 26.06.19

Attachment Item - 12.1b

Assembly of Councillors

Date:	Wednesday 26 June, 2019
Venue:	Council Chambers, Ballan
Councillors:	Cr. Tatchell (Mayor) Cr. Bingham Cr. Dudzik Cr. Edwards Cr. Keogh Cr. Sullivan Cr. Toohey
Officers:	Derek Madden; Ewen Nevett; Satwinder Sandhu; Sally Jones
Apologies:	

1. **Assembly opened at:** 5.15

2. **Disclosure of Conflict of Interests -**

Under the Local Government Act (1989), the classification of the type of interest giving rise to a conflict is; a direct interest; or an indirect interest. The type of indirect interest specified under Section 78, 78A, 78B, 78C or 78D of the Local Government Act 1989 (amended) set out the requirements of a Councillor or member of a Special Committee to disclose any interest (pecuniary or non-pecuniary) or conflicts of interest that the Councillor or member of a Special Committee may have in a matter being or likely to be considered at a meeting of the Council or Committee.

3. **Item Notes:**

Urban Amenities Service Review

Assembly closed at:

Signed: 5:51



Derek Madden
Chief Executive Officer

Date: 26.06.19

12.2 Section 86 – Delegated Committees of Council – Reports

Section 86 Delegated Committees are established to assist Council with executing specific functions or duties. By instrument of delegation, Council may delegate to the committees such functions and powers of the Council that it deems appropriate, utilising provisions of the Local Government Act 1989. The Council cannot delegate certain powers as specifically indicated in Section 86(4) of the Act.

Section 86 Delegated Committees are required to report to Council at intervals determined by the Council.

Councillors as representatives of the following Section 86 – Delegated Committees of Council present the reports of the Committee Meetings for Council consideration.

Committee	Meeting Date	Council Representative	Attachment No.
Moorabool Growth Management Committee Minutes available online: https://www.moorabool.vic.gov.au/my-council/council-meetings/council-committees-2019	Wednesday 05 June 2019	Cr. Tatchell Cr. Keogh Cr. Dudzik Cr. Toohey Cr. Sullivan Cr. Edwards Cr. Bingham	n/a
Bacchus Marsh Racecourse and Reserve Committee of Management	Tuesday 14 May, 2019	Cr. Bingham	12.2a
Gordon Public Hall Committee of Management	Wednesday 03 April 2019		12.2b
Development Assessment Committee Minutes available online: https://www.moorabool.vic.gov.au/my-council/council-meetings/council-committees-2019	Wednesday 19 June 2019	Cr. Tatchell Cr. Keogh Cr. Dudzik Cr. Toohey Cr. Sullivan Cr. Edwards Cr. Bingham	n/a

Recommendation:

That Council receives the reports of the following Section 86 - Delegated Committees of Council:

- **Moorabool Growth Management Committee, Wednesday 05 June 2019**
- **Bacchus Marsh Racecourse and Reserve Committee of Management, Tuesday 14 May 2019**
- **Gordon Public Hall Committee of Management, Wednesday 03 April 2019**
- **Development Assessment Committee, Wednesday 19 June 2019.**

Attachment Item - 12.2a

MEETING, 14th May 2019, at the LERDERDERG LIBRARY



1. ATTENDANCE:

POSITION	MEMBER	PRESENT	APOLOGY	ABSENT
Chairman	Allan Comrie	X		
BM West Golf Club	Dean Cowan			X
BM Harness Club	Robert Young	X		
BM Pony Club	Deirdre Davey	X		
BM Campdrafters	Michael Fitzpatrick	X		
BM & Melton Poultry Club	George Rogers	X		
Footscray Poultry Club	Jan Motherwell	X		
BM BMX Club	Les Stewart			X
BM Soccer Club	Noel Stanley		X	
BM Soccer Club	Simon Joanidis	X		
BM Cricket Club	Darran Fowlie		X	
Community Rep	Stuart Deagan		X	
Moorabool Shire Council	Cr. Jarrod Bingham			X
OTHERS				
Richard Taylor		X		

2. Minutes of Last Meeting Move Richard Sec. Jan

3. MATERS ARISING:

- Soccer Fields – won't be ready to use this season.

4. Treasurers Report

- Bank Balance \$19,288.47
- No activities on the Account – Balance as at April Meeting.

Move Robert Sec. Jan

5. Correspondence

INWARD:

- Bank Statement

OUTWARD:

- Minutes and Agenda

Move Robert Sec. George

6. Other Business

7. SOCCER CLUB

- Question:
- Footy Club using Mason Lane Reserve
- Asked how they were getting into the pavilion to turn on the lights and who's paying for the power - they would need to speak to Shire officers

8. PONY CLUB:

- Nothing to report

10. HARNESS CLUB:

- As mentioned in April minutes, works on Harness Track 3 months behind.
- Damage to Grandstand.
- Write to Council, cc Cr Bingham re: Damage to the Grandstand and having it repaired.

11. BACCHUS MARSH/MELTON POULTRY CLUB:

- No progress to the security system installed in the Tractor Shed

14. FENCING THE RESERVE.

- No Progress

15. CAMPDRAFT CLUB:

- Campdraft Club to write to Council re: plan to move Campdraft Arena

16. WORKS AT THE RESERVE:

- COM to write to Council re: the works plan and budget.
- Allan to ask MSC to attend the next COM meeting to discuss the work to date and ongoing work.

16. GARBAGE BINS:

- MSC Garbage Truck driver won't pick up the rubbish in the damaged Bins and Bins without wheels.
- 6 New bins have been ordered from Coy's, COM to be invoiced for the cost of the bins.

Meeting Closed 8.10pm

NEXT MEETING	11th June 2019, 7.30 pm JAMES YOUNG ROOM, LERDERDERG LIBRARY, MAIN STREET, BACCHUS MARSH
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Attachment Item - 12.2b



Department of Justice and Community Safety

Consumer Affairs Victoria

Regulatory Transaction Services
Level 20
121 Exhibition Street
Melbourne Victoria 3000
consumer.vic.gov.au
DX: 210220

30 April 2019

Secretary
Gordon Public Hall Inc.
74 Main Street
GORDON VIC 3345

ASSOCIATIONS INCORPORATION REFORM ACT 2012, SECTION 138

NOTICE OF CANCELLATION OF INCORPORATION OF ASSOCIATION

You are hereby notified in accordance with Section 138(5) of the Act that the incorporation

GORDON PUBLIC HALL INC.

was cancelled on the expiration of 28 days notice published in the Government Gazette on **28th March 2019**.

Dated this date 30th April 2019.

David Joyner
Deputy Registrar of Incorporated Associations

Personal and health information received by the Department of Justice and Community Safety is managed in accordance with the Victorian privacy legislation. A copy of the Department's privacy policy is available at www.justice.vic.gov.au. For Privacy enquiries, please telephone (03) 8684 0071.

Committee of Management General Meeting Minutes 3rd April, 2019

Opening

The regular meeting of the Committee of Management was called to order at 7.30pm on 3rd April, 2019.

Present: Lin Lawson, Beryl Forster, Frank Higgins, Nicole Smith, Sandra Baker, Maree Brooks, Sandra Jarrett, Stephen Derrick

Apologies: Eric Forster

Correspondence

In: Momentum Energy account reminder – to Nicole
Consumer Affairs Vic email regarding cancellation of incorporation being processed

President's Report

The Gordon Public Hall Committee of Management recommend to Council that Sandra Baker and Maree Brooks be appointed as community representatives to the Gordon Public Hall Committee of Management

Treasurer's Report –

Not available

General Business

- Greendale Cleaning to go ahead with cleaning front of hall outside, linoleum in foyer and kitchen. Beryl to follow up.
- Obtain quote from local plumbers for new urinal in men's toilet – Lin to follow up as well as Steph from Council
- Discussion with Stephen Derrick (representing Friends of Paddock Creek) regarding proposed Gordon Native Plant Propagation Centre being established behind the Gordon Public Hall. Points to be considered: Location of sheds, water and electricity, access to hall, etc.
- 5 year Plan Wishlist
 - Men's Urinal*
 - Chairs and tables for deck
 - New double Sink (as advised by Council Health and Safety representative???)
 - Landscape side and rear yards
 - Solar panels (good community example and cost effective)
 - Playground equipment
 - Shade sail for deck area – permits required?
 - Virtual and physical filing systems

Minutes approved : Frank Higgins

seconded Beryl Forster

Meeting closed at 8.30pm

12.3 Advisory Committees of Council - Reports

Advisory Committees are established to assist Council with executing specific functions or duties.

Advisory Committees of Council currently have no delegated powers to act on behalf of Council or commit Council to any expenditure unless resolved explicitly by Council following recommendation from the Committee. Their function is purely advisory.

Advisory Committees are required to report to Council at intervals determined by the Council.

Councillors as representatives of the following Advisory Committees of Council present the reports of the Committee Meetings for Council consideration.

Committee	Meeting Date	Council Representative	Attachment No.
Heritage Advisory Committee	Wednesday 17 April 2019	Cr. Keogh	12.3a

Recommendation:

That Council receives the report of the following Advisory Committees of Council:

- **Heritage Advisory Committee, Wednesday 17 April 2019.**

Attachment Item - 12.3a

HERITAGE ADVISORY COMMITTEE

62nd MEETING

James Young Room 1, Lerderderg Library

215 Main Street Bacchus Marsh

Wednesday 17 April 2019

10.00am to 12.00pm

MINUTES

Invited

Voting Members

Cr John Keogh Moorabool Shire Council (Acting Chair)	Bruce Carboon Bacchus Marsh & District Historical Society
Elizabeth Fairlie National Trust Geelong & Region Branch	Mr Mal Rogers Lady Northcote Assoc. Inc.
Margaret Simpson Blacksmith Cottage & Forge Special Committee	

Deputy Members

Barbara McMillan Bacchus Marsh & District Historical Society	
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1. Apologies

Cr Paul Tatchell
Jennifer Bantow
Tim van der Poel
Richard Biden
Cherrison Lawton
David Goldsmith

2. Adoption of Previous Minutes

Motion:

That the minutes of the Heritage Advisory Committee Meeting of 17 October 2018, be accepted.
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Moved:	Bruce Carboon
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Seconded:	Margaret Simpson
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- **Correspondence**

An invitation from Ballan Historical Society has been received for a representative from HAC to attend the Celebration of the re-printing of "A Pictorial History of the Shire of Ballan" to be held on Sunday 2nd June 2018.

Mal Rogers will be attending for HAC.

3. Business Arising

3.1 Historical Street Signs

Further discussion took place on historical street signs for the Shire. It was decided that Chris would email the current list of signs for approval by members with the plan to adopt the final list of signs at the next meeting.

Action:	Chris to email list of street signs to members for final approval.
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3.2 Burra Charter

As Jennifer is an apology for today's meeting, the Burra Charter will be listed on the agenda for the next meeting.

4. General Business

Margaret requested an update on the review of Local Laws. Cr Keogh advised the report has gone to Council.

Action:	Chris to email the Local Law report and document.
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The Meeting closed at 11.20am.

Next Meeting: 10.00am 19 June 2019
Venue: James Young Room 1, Lerderberg Library
215 Main Street, Bacchus Marsh

REPORT TO HAC 17 APRIL 2019
BLACKSMITHS COTTAGE AND FORGE

- Since the last HAC meeting, the cottage and forge has made a very pleasing beginning to 2019. The book barn continues to operate successfully in the forge, largely due to volunteers Lyn Egan and Helen Whiteley, who are kept busy restocking the shelves and keeping everything in order. Heather Robson continues to mount interesting historical displays, the latest being on the work of the wheelwright.
- The cottage has held two Open Days this year so far, one in February and one in March. The March opening was held in conjunction with the Bacchus Marsh Tourism Association Harvest Festival. There was a noticeable increase in visitors this year, with a number coming from outside the Shire. Many had travelled up from Melbourne via the train, a very promising indication that the Shire could well seek more visitations using the rail link.
- The next cottage Open Day will be held on Sunday 28 April, as part of the National Trust Heritage Festival. We are opening under the theme of 'When the Horse was King'. You can find us in the National Trust booklet under this heading. If I can make a comment here, I found the organization of the booklet under the themes structure quite difficult to negotiate. To my mind, the organization under regional areas made more sense and would be easier for any potential visitors looking to spend a day in one place and wanting to know what was available at that place. It would also encourage the Shire to take out a large page advertisement advertising what was on.
- As well as the wheelwright display on 28th April, we will invite visitors to have a go at cleaning old pieces of harness, one of the usual chores when keeping reins and harness supple and fit for use were essential jobs. We also have two recently cleaned saddles on display, one for everyday riding, one for stock work. Also on display the silver nickel stirrups donated by the family of Thomas Manly, the second blacksmith to own and work at this smithy.
- As representatives of the Cottage and Forge, Helen Whiteley and I recently attended the Rotary Vintage Trucks and Lost Trades Show in Maddingley Park. This was their first show, so a learning experience for all. It does show a great deal of potential and could offer Bacchus Marsh another tourist drawcard for the future.

Margaret Simpson

13. NOTICES OF MOTION**13.1 Cr. Bingham N.O.M: No. 283 – Council Managed Meeting Room Hire Rates****Motion**

That Council:

1. Undertakes community consultation for the purposes of reviewing hire rates of Council managed buildings.
2. Receive a report regarding Council managed building hire rates and the financial implication to Council to remove casual and regular ongoing hire costs for Moorabool community groups.

Preamble

As per discussion at the Ordinary Meeting of Council held on Wednesday 5th June 2019, there is a possibility that other community groups within the Shire may very well be experiencing difficulty in meeting the current set hire rates. As such I request that we include the entire Shire within our review of Council managed meeting rooms.

Attachment - Item 13.1

No. 283

Mr Derek Madden
Chief Executive Officer
Moorabool Shire Council
PO Box 18
BALLAN VIC 3342

28 June, 2019

Ref: JB

Dear Derek,

Notice Of Motion – Council Managed Meeting Room Hire Rates

In accordance with the Council's Meeting Procedure Local Law No. 9-2016 – Notices of Motion, please accept this Notice of Motion for placement on the agenda of the Ordinary Meeting of Council to be held on Wednesday 3 July, 2019.

Background

As per discussion at the Ordinary Meeting of Council held on Wednesday 5th June 2019, there is a possibility that other community groups within the Shire may very well be experiencing difficulty in meeting the current set hire rates. As such I request that we include the entire Shire within our review of Council managed meeting rooms.

Motion

That Council:

- 1. Undertakes community consultation for the purposes of reviewing hire rates of Council managed buildings.**
- 2. Receive a report regarding Council managed building hire rates and the financial implication to Council to remove casual and regular ongoing hire costs for Moorabool community groups.**



**Cr Jarrod Bingham
East Moorabool Ward**

13.2 Cr. Bingham N.O.M: No. 284 – Fire Service Levy**Motion**

That Council:

1. Writes to the Minister for Police and Emergency Services the Hon Lisa Neville MP seeking clarification of:
 - a. The future of the Fire Services Levy;
 - b. What impacts, if any, the Fire Service Reform may have for the ratepayers of Moorabool Shire Council;
 - c. How the Fire Services Levy, as collected through Moorabool rates and totalling \$14.871M over the last five years, has been allocated; and
 - d. What is the current and future % of levy raised to be returned to CFA infrastructure within Moorabool Shire.

Preamble

The Fire Service Reform has successfully passed the Upper House. Whilst this may not directly affect our local emergency services as we do not have permanent staff located within our Shire, it has been mentioned that the Fire Service Levy that is raised through the rates of residents will not change. For the purpose of clarification surrounding the levy I propose the following motion.

Attachment - Item 13.2

Mr Derek Madden
Chief Executive Officer
Moorabool Shire Council
PO Box 18
BALLAN VIC 3342

28 June, 2019

Ref: JB

Dear Derek,

Notice Of Motion – Fire Service Levy

In accordance with the Council's Meeting Procedure Local Law No. 9-2016 – Notices of Motion, please accept this Notice of Motion for placement on the agenda of the Ordinary Meeting of Council to be held on Wednesday 3 July, 2019.

Background

The Fire Service Reform has successfully passed the Upper House. Whilst this may not directly affect our local emergency services as we do not have permanent staff located within our Shire, it has been mentioned that the Fire Service Levy that is raised through the rates of residents will not change. For the purpose of clarification surrounding the levy I propose the following motion.

Motion

That Council:

1. Writes to the Minister for Police and Emergency Services the Hon Lisa Neville MP seeking clarification of:
 - a. The future of the Fire Services Levy;
 - b. What impacts, if any, the Fire Service Reform may have for the ratepayers of Moorabool Shire Council; and
 - c. How the Fire Services Levy, as collected through Moorabool rates and totalling \$14.871M over the last five years, has been allocated.
 - d. What is the current and future % of levy raised to be returned to CFA infrastructure within Moorabool Shire.



Cr Jarrod Bingham
East Moorabool Ward

14. MAYOR'S REPORT

To be presented at the meeting by the Mayor.

Recommendation:

That the Mayor's report be received.

15. COUNCILLORS' REPORTS

To be presented at the meeting by Councillors.

Recommendation:

That the Councillors' reports be received.

16. URGENT BUSINESS

17. CLOSED SESSION OF THE MEETING TO THE PUBLIC

17.1 Financial Hardship Applications	
Directorate:	Chief Executive Office
CEO	Derek Madden
Author:	Jacinta Erdody
<i>Section 89(2) (b) the personal hardship of any resident or ratepayer;</i>	

Recommendation:

That pursuant to the provisions of the Local Government Act 1989, the meeting now be closed to members of the public to enable the meeting to discuss matters, which the Council may, pursuant to the provisions of Section 89(2) of the Local Government Act 1989 (the Act) resolve to be considered in Closed Session, being a matter contemplated by Section 89(2) of the Act, as follows:

- (a) personnel matters;
- (b) the personal hardship of any resident or ratepayer;
- (c) industrial matters;
- (d) contractual matters;
- (e) proposed developments;
- (f) legal advice;
- (g) matters affecting the security of Council property;
- (h) any other matter which the Council or special committee considers would prejudice the Council or any person;
- (i) a resolution to close the meeting to members of the public.

Pursuant to the provisions of
Section 89(2) of the Local Government Act 1989,
Item 17.1 is a confidential item and therefore not
included as part of this Agenda.

18. MEETING CLOSURE