

## ORDINARY MEETING OF COUNCIL

Minutes of the Ordinary Meeting of Council held at the James Young Room, Lerderderg Library, 215 Main Street, Bacchus Marsh on Wednesday 20 March 2013, at 7:00 p.m.

#### Members:

Cr. Pat Toohey (Mayor)
Cr. Allan Comrie
Cr. David Edwards
Cr. John Spain
Cr. Tonia Dudzik
Cr. Paul Tatchell
Cr. Tom Sullivan

Woodlands Ward
East Moorabool Ward
East Moorabool Ward
Cantral Ward
Central Ward
West Moorabool Ward

#### Officers:

Mr. Rob Croxford
Mr. Shane Marr
Mr. Phil Jeffrey
Mr. Satwinder Sandhu
Mr. Danny Colgan

Chief Executive Officer
General Manager Corporate Services
General Manager Infrastructure
General Manager Growth and Development
General Manager Community Services

Rob Croxford
Chief Executive Officer

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#### OPENING OF MEETING AND PRAYER

The Mayor, Cr. Toohey, opened the meeting with the Council Prayer at 7.00 pm.

#### 2. PRESENT

Cr. Pat Toohey (Mayor) Woodlands Ward
Cr. Paul Tatchell Central Moorabool Ward
Cr. Allan Comrie East Moorabool Ward
Cr. Tonia Dudzik East Moorabool Ward
Cr. David Edwards East Moorabool Ward
Cr. John Spain East Moorabool Ward
Cr. Tom Sullivan West Moorabool Ward

Mr. Rob Croxford Chief Executive Officer

Mr. Shane Marr General Manager Corporate Services

Mr. Phil Jeffrey General Manager Infrastructure

Mr. Satwinder Sandhu General Manager Growth and Development Mr. Danny Colgan General Manager Community Services

Mr. Peter Hawkins Manager Planning and Building

Mrs. Michelle Morrow Minute Taker

## 3. APOLOGIES

Nil.

#### 4. CONFIRMATION OF MINUTES

## 4.1 Ordinary Meeting of Council – Wednesday 6 March 2013

**Resolution:** 

Crs. Comrie/Dudzik

That Council confirms the Minutes of the Ordinary Meeting of Council held on Wednesday 6 March 2013.

CARRIED.

#### 5. DISCLOSURE OF CONFLICT OF INTEREST

Under the Local Government Act (1989), the classification of the type of interest giving rise to a conflict is; a direct interest; or an indirect interest (section 77A and 77B). The type of indirect interest specified under Section 78, 78A, 78B, 78C or 78D of the Local Government Act 1989 set out the requirements of a Councillor or member of a Special Committee to disclose any conflicts of interest that the Councillor or member of a Special Committee may have in a matter being or likely to be considered at a meeting of the Council or Committee.

Definitions of the class of the interest are:

- a direct interest
  - (section 77A, 77B)
- an indirect interest (see below)
  - indirect interest by close association (section 78)
  - indirect financial interest (section 78A)
  - indirect interest because of conflicting duty (section 78B)
  - indirect interest because of receipt of gift(s) (section 78C)
  - indirect interest through civil proceedings (section 78D)

#### **Time for Disclosure of Conflicts of Interest**

In addition to the Council protocol relating to disclosure at the beginning of the meeting, section 79 of the Local Government Act 1989 (the Act) requires a Councillor to disclose the details, classification and the nature of the conflict of interest immediately at the beginning of the meeting and/or before consideration or discussion of the Item.

Section 79(6) of the Act states:

While the matter is being considered or any vote is taken in relation to the matter, the Councillor or member of a special committee must:

- (a) leave the room and notify the Mayor or the Chairperson of the special committee that he or she is doing so; and
- (b) remain outside the room and any gallery or other area in view of hearing of the room.

The Councillor is to be notified by the Mayor or Chairperson of the special committee that he or she may return to the room after consideration of the matter and all votes on the matter.

There are important reasons for requiring this disclosure <u>immediately before</u> the relevant matter is considered.

- Firstly, members of the public might only be in attendance for part of a meeting and should be able to see that all matters are considered in an appropriately transparent manner.
- Secondly, if conflicts of interest are not disclosed immediately before an item there is a risk that a Councillor who arrives late to a meeting may fail to disclose their conflict of interest and be in breach of the Act.

#### 5.1 Disclosure of Conflict of an Indirect Conflict of Interest

Cr. John Spain declared an Indirect Conflict of Interest under Section 78E – A residential amenity that may be altered as specified in Section 78E - relating to Item 11.1.1 – Local Law Application – Keeping of a Ram – Love Close, Maddingley.

## 6. MAYOR'S REPORT

Since the last Ordinary Meeting of Council, the Mayor, Cr. Pat Toohey, attended the following meetings and activities:

Cr Pat Toohey – Mayor's Report		
March 2013		
7 March 2013	Launch of the Bacchus Marsh Harvest Festival	
13 March 2013	Launch of The Living Ballarat Project by The Minister for Water, The Hon Peter Walsh, and Paul O'Donohue, Managing Director Central Highlands Water	
15 March 2013	MAV Rural land Use Planning Forum	
16 March 2013	Benny's Mob Family Fun day, raising money for the Leukaemia Foundation	
17 March 2013	Bacchus Marsh Harvest Festival	
18 March 2013	Western Water ( meeting with Lucia Cade, Chairman and Neil Brennan, Managing Director)	
	Cyber Safety Forum	
20 March 2013	Launch of ACTIV8 Program 2013, Bacchus Marsh	
	Assembly of Council – Council Plan Priorities	
	Assembly of Council- Call for Motions National General Assembly	
	Assembly of Council – Expenses Policy	
	Ordinary Meeting of Council	

**Resolution:** 

Crs. Sullivan/Spain

That the Mayor's report be received.

CARRIED.

## 7. COUNCILLORS' REPORTS

Cr. Spain	
March 2013	
7 March 2013	Local Government Leading Edge Forum
13 March 2013	Bacchus Marsh Public Hall Committee of Management
15 March2013	BM Aquatic Centre Consortium Meeting
16 March 2013	Little Athletics Champions Day
16 March 2013	Bacchus Marsh Harvest Festival -Cinema Event
18 March 2013	Cyber Safety Forum
19 March 2013	Masons Lane Committee of Management Meeting.
20 March 2013	Active8 Launch – Bacchus Marsh College

Cr. Tatchell		
March 2013		
7 March 2013	Launch of the Bacchus Marsh Harvest Festival	
14 March 2013	Attended an event at Pykes Creek – Hydro Plane Speed Boats EC Griffiths Cup	
14 March 2013	Meeting with Simon Ramsay, MP – in relation to agriculture going forward in our region.	
19 March 2013	Meeting with Ballan Caravan Park Committee – Progress Report	

Cr. Comrie		
March 2013		
7 March 2013	Brendan Cooper – Regain Community Meeting	
16 March 2013	Little Athletics Champions Day	
16 March 2013	Bacchus Marsh Harvest Festival -Cinema Event	
17 March 2013	Attended the Harvest Festival	

Cr. Edwards	
March 2013	
14 March 2013	Grow West Meeting

Cr. Dudzik	
March 2013	
3 March 2013	Clean Up Australia Day – Long Forest
7 March 2013	Launch of the Bacchus Marsh Harvest Festival
7 March 2013	Regain Community Meeting
13 March 2013	Attended the Avenue Bowling Club Meeting
16 March 2013	Little Athletics Champions Day
18 March 2013	Cyber Safety Forum
19 March 2013	Chaired the MSC Health and Wellbeing Meeting
19 March 2013	Masons Lane Committee of Mgt Meeting
20 March 2013	Active8 Launch – Bacchus Marsh College

Cr. Sullivan		
March 2013		
8 March 2013	AGM Timber Towns Victoria Meeting in Melbourne	
19 March 2013	Attended and chaired a Wallace Hall Committee of Management	

## Resolution:

## Crs. Comrie/Edwards

That the Councillors' reports be received.

CARRIED.

#### 8. PUBLIC QUESTION TIME

The Council has made provision in the business of the Ordinary Meetings of the Council for the holding of a Public Question Time.

Public Question Time is required to be conducted in accordance with the requirements contained within the **Public Question Time Protocols and Procedural Guidelines**.

The person asking the question is to stand and identify themselves by name and residential address before asking the question.

All questions are to be directed to the Mayor as Chairperson, who shall determine the appropriate person to respond to the question.

The person asking the question must be present in the gallery when the question is considered and may be asked for clarification by the Mayor.

At the discretion of the Mayor, a lengthy question may be required to be placed into writing by the person asking the question. The Mayor may accept a question on notice, in the event that research is required to provide a response. In the case of questions taken on notice, both the question and response shall be recorded in the Minutes of the Meeting.

#### Procedural Guidelines - Public Question Time

A maximum of two questions may be asked by any one person at any one time.

If a person has submitted 2 questions to a meeting, the second question: may, at the discretion of the Mayor, be deferred until all other persons who have asked a question have had their questions asked and answered; or may not be asked if the time allotted for public question time has expired.

A maximum of three minutes per question will be allocated. An extension of time may be granted at the discretion of the Mayor.

The Mayor will nominate the appropriate person to respond to each question. In the event that the question is directed for response by a Council Officer, it shall be referred through the Chief Executive Officer.

The Mayor may disallow any question, which is considered:

To relate to a matter outside the duties, functions and powers of Council;

To be defamatory, indecent, offensive, abusive, irrelevant, trivial or objectionable in language or substance;

To be confidential in nature or of legal significance;

To deal with a subject matter already answered; To be aimed to embarrass any person;

To relate to personnel matters;

To relate to the personal hardship of any resident or ratepayer;

To relate to industrial matters;

To relate to contractual matters;

To relate to proposed developments;

To relate to legal advice;

To relate to matters affecting the security of Council property; or

To relate to any other matter which Council considers would prejudice the Council or any person.

The Mayor has the discretion to seek clarification of the question if deemed necessary but otherwise the person asking the question is not permitted to enter into debate with or directly question the Mayor or Chief Executive Officer.

The Mayor may direct that a member of the gallery ceases speaking if the above procedure is not followed.

The following questions were responded to at the meeting.

Ms. Belinda Dellios – Bacchus Marsh – What is Council's vision for Bacchus Marsh in four years' time ?

## 9. PETITIONS

#### 10. PRESENTATIONS / DEPUTATIONS

The Council has made provision in the business of the Ordinary Meetings of the Council for the making of presentations or deputations to Council in relation to matters presented on the agenda for Council consideration.

Presentations or deputations are required to be conducted in accordance with the requirements contained within the **Presentation/Deputations Protocols** and **Procedural Guidelines**.

Persons wishing to make a presentation or deputation to Council on a matter included in the agenda shall inform Council prior to the meeting by contacting the Chief Executive Officers office and registering their name and agenda item being spoken to.

At the meeting the Mayor will invite the persons wishing to make a presentation or delegation to address the Council on the agenda item.

The person making the presentation or deputation is to stand and address Council on the item. No debate on the item is permitted between the person making the presentation or delegation and the Council.

A maximum of three minutes per presentation or delegation will be allocated. An extension of time may be granted at the discretion of the Mayor.

Councillors, through the Mayor, may ask the person making the presentation or delegation for clarification of matters presented.

The Mayor may direct that a member of the gallery ceases speaking if the above procedure is not followed.

# List of Persons making Presentations/Deputations other than in relation to a planning item listed on the agenda:

Item No	Description	Name	Position
11.1.1	Local Law Application – Keeping of a Ram – Love Close, Maddingley	Godwin Aqulina	Supporter
11.1.1	Local Law Application – Keeping of a Ram – Love Close, Maddingley	Gabriel Csillag	Objector
11.1.1	Local Law Application – Keeping of a Ram – Love Close, Maddingley	Bruce Bullock	Objector

List of Persons making Presentations/Deputations to a planning item listed on the agenda:

#### 11. OFFICER'S REPORTS

#### 11.1 CHIEF EXECUTIVE OFFICER

Cr. John Spain declared an Indirect Conflict of Interest under Section 78E – A residential amenity that may be altered as specified in Section 78E - relating to Item 11.1.1 – Local Law Application – Keeping of a Ram – Love Close, Maddingley.

#### 11.1.1 Local Law Application- Keeping of a Ram- Love Close, Maddingley

#### Introduction

File No.: 517600
Author: Rob Croxford
CEO: Rob Croxford

## **Background**

A resident of Love Close, Maddingley is keeping a ram as a pet and has applied for a Local Law permit belatedly to keep it in a residential zone. There have been objections lodged by neighbours to the keeping of the ram.

#### Issues with the Ram

The animal has recently been assessed by the RSPCA and it has provided Council with a report which supports that the ram is well kept and in good health.

The keeping of a ram on a residential property is prohibited without a permit. The resident is aware of this and has applied for a Local Law permit.

Officers have followed the Councils adopted procedure in dealing with the application, receiving two (2) objections to the application.

#### Reports that the Ram is Dangerous

The ram is not desexed. There have been two (2) reports of the ram charging at residents in Love Close.

A recent report was made by another resident of Love Close and Council Officers are currently undertaking the investigation process and interviewing the affected parties.

#### Status of the Permit Application

Whilst Council has a procedure which has been followed, the final decision to approve or reject the Local Law permit is not straight forward. The ram presents a danger and has not been contained to the property, which was a condition agreed to by the owner for retaining the ram while the permit application is being considered, and would be a requirement if the permit was granted.

#### Approval of a Local Laws Permit

Council Officers are concerned that the resident who owns the ram has not met the undertaking to contain the animal to the property at all times.

Further, for numerous reasons the resident has not erected adequate fencing to ensure the ram is contained. The resident claims that he has been prevented from completing the fence because Council removed some fencing panels from his property in the recent clean-up undertaken by Council with the residents approval at the time. Further the resident had an application for an additional crossover in Parwan Road and claimed he cannot continue to complete the fence until Council advises the outcome. This application was withdrawn on 14 March, 2013 so is no longer an issue.

#### Rejection of the Local Law Permit

The community and the residents in and around Love Close need to be safe from the ram, which would support the rejection of the permit. Whilst the safety of residents is of utmost importance Officers hold concerns that the rejection of the permit and the subsequent rehousing of the ram may have adverse effects on the ram owner and his family.

## **Proposal**

There are two options available to Council:

#### Option A

That the Council approves the Local Law permit to keep the ram conditional to the following:

- 1. That the ram be desexed within 14 days of the permit application approval.
- 2. That adequate fencing be erected and approved by Council Officers and the ram be removed from the property until this is achieved.
- 3. That the permit is specific to the ram named Jackie Chan and not transferable to any new animal in the event the ram dies or is no longer on the property for whatever reason.
- 4. That the permit will immediately lapse in the event the ram is outside the property boundary and in that event the ram be removed immediately.

#### Option B

That the Local Law permit be rejected and adequate time to rehouse the ram is provided and that the Council offer assistance in rehousing the ram.

#### **Policy Implications**

The 2009. 2013 Council Plan provides as follows:

Key Result Area Community Wellbeing

**Objective** A Safe Community

Strategy Promote and administer Councilos Local

Laws and other relevant Legislation

## **Financial Implications**

Significant resources have been expended in an effort to resolve this matter.

#### Risk & Occupational Health & Safety Issues

If the ram attacks or charges at a member of the public in the future Council may be liable if this occurs on Council land.

Risk Identifier	Detail of Risk	Risk Rating	Control/s
Financial / OHS /	Litigation and Potential	Medium	Public Liability
Public Liability	Claims Against Council		Insurance

## **Communications of the Application Process**

#### 4 July, 2012

A notice to Comply was issued advising the resident to apply for an additional animal application permit.

#### 24 July, 2012

Council received the completed application from the resident.

#### 1 August, 2012

A survey letter was sent out to surrounding residents to gauge whether or not they had an issue with an additional animal being kept on a property in Love Close.

#### 6 August, 2012 . 15 August, 2012

Survey letters were returned to Council from residents.

#### 10 September, 2012

The property was inspected by authorised officers to ascertain if the animal could be kept on the property.

## 30 November, 2102

The permit file was placed on hold as a planning application was lodged with Council for a second road opening on Parwan Road.

## Victorian Charter of Human Rights and Responsibilities Act 2006

In developing this report to Council, the officer considered whether the subject matter raised any human rights issues. In particular, whether the scope of any human right established by the Victorian Charter of Human Rights and Responsibilities is in any way limited, restricted or interfered with by the recommendations contained in the report. It is considered that the subject matter does not raise any human rights issues.

#### Officer's Declaration of Conflict of Interests

Under section 80C of the Local Government Act 1989 (as amended), officers providing advice to Council must disclose any interests, including the type of interest.

Chief Executive Officer – Rob Croxford

In providing this advice to Council as the Chief Executive Officer, I have no interests to disclose in this report.

#### Conclusion

The keeping of a ram in a residential area requires a Local Law permit. The history of the matter demonstrates that compliance with any permit conditions may be difficult. It is evident, however, that the ram is kept as a pet and has a strong attachment to the family involved. This is countered by the fact that other residents of the street have provided objections to the proposal for a permit to keep the ram.

Cr. John Spain adjourned from the Meeting at 7.38 pm and did not participate in voting on the Item.

## **Consideration of Deputation**

Mr. Godwin Aqulina – addressed Council in relation to Item 11.1.1 – Local Law Application – Keeping of a Ram – Love Close, Maddingley.

Mr. Gabriel Csillag – addressed Council in relation to Item 11.1.1 – Local Law Application – Keeping of a Ram – Love Close, Maddingley.

Mr. Bruce Bullock – addressed Council in relation to Item 11.1.1 – Local Law Application – Keeping of a Ram – Love Close, Maddingley.

#### Recommendation:

That the Council grants a Local Law permit to keep the ram at 4 Love Close, Maddingley conditional on the following:

- 1. That the ram be desexed within 14 days of the permit application approval.
- 2. That adequate fencing be erected and approved by Council Officers and that the ram be removed from the property until this is achieved.

- 3. That the permit is specific to the ram named "Jackie Chan" and not transferable to any new animal in the event the ram dies or is no longer on the property for whatever reason.
- 4. That the permit will immediately lapse in the event the ram is outside the property boundary, and in that event the ram will be removed immediately.

#### Resolution:

#### Crs. Dudzik/Tatchell

That the Council grants a Local Law permit to keep the ram at 4 Love Close, Maddingley conditional on the following:

- 1. That the ram be desexed within 14 days of the permit application subject to a veterinary report.
- 2. That the ram be microchipped or tagged for identification as "Jackie Chan".
- 3. That adequate fencing be internally erected within the perimeter of the existing fence and approved by Council Officers and that the ram be removed from the property until this is achieved.
- 4. That the permit is specific to the ram named "Jackie Chan" and not transferable to any new animal in the event the ram dies or is no longer on the property for whatever reason.
- 5. That the permit will immediately be revoked in the event the ram is outside the property boundary, and in that event the ram will be removed immediately.

CARRIED.

Cr. Spain returned to the Meeting at 8.37 pm.

#### **Report Authorisation**

Authorised by:

Name: Rob Croxford

Title: Chief Executive Officer

**Date:** 14 March, 2013

## 11.2 GROWTH AND DEVELOPMENT

# 11.2.1 Planning Application 2012-214; Subdivision of the Land Into Two (2) Lots; Lot 42 on PS 529670D, 7 Lilly Pilly Court, Darley.

Application Summary:		
Application No:	2012-214	
Lodgement Date:	17 September 2012	
Planning Officer:	Satyen Kothari	
Earliest date the applicant may apply to VCAT for an appeal against Failure to Determine:	18 <sup>th</sup> January 2012	
Address of the land:	Lot 42 on PS 529670D 7 Lilly Pilly Court, Darley	
Proposal:	Subdivision of the land into two (2) lots	
Lot size:	862 square metres	
Covenants or other restrictions on the land	Nil	
Moorabool Planning Scheme (	Relevant details):	
State Planning Policy	Clause 11 Settlement	
Framework (SPPF):	Clause 11.02-1 Supply of urban land	
	Clause 11.05-2 Melbournes hinterland	
	Clause 15.01 Neighbourhood and subdivision design	
Local Planning Policy	Clause 21.03-2 Urban Growth	
Framework (LPPF):	management	
	Clause 21.07 Bacchus Marsh	
Zone:	Residential 1 Zone (R1Z)	
Overlays:	Nil	
Particular provisions:	Clause 52.01 Public open space contribution	
General provisions:	Clause 56 Residential subdivision Clause 65 Decision guidelines Clause 66.01 Subdivision referrals	
Why is a permit required?	Under Clause 32.01-2 of the Moorabool Planning Scheme, a planning permit is required to subdivide land.	

Public Consultation:		
Number of notices to properties:	Ten (10)	
Notices on site:	One	
Notice in Newspaper:	Nil	
Number of objections:	One	
Submission of support:	Nil	
Consultation meeting:	N/A	
Policy Implications:		
Key Result Area -	Sustainable development	
Objective -	Effective and efficient land use planning and building controls.	
Strategy -	Provide a high quality and timely development application processing system.	

### Victorian Charter of Human Rights and Responsibilities Act 2006

In developing this report to Council, the officer considered whether the subject matter raised any human rights issues. In particular, whether the scope of any human right established by the Victorian Charter of Human Rights and Responsibilities is in any way limited, restricted or interfered with by the recommendations contained in the report. It is considered that the subject matter does not raise any human rights issues.

#### Officer's Declaration of Conflict of Interests

Under section 80C of the Local Government Act 1989 (as amended), officers providing advice to Council must disclose any interests, including the type of interest.

Manager Statutory Planning and Building – Peter Hawkins In providing this advice to Council as the Manager, I have no interests to disclose in this report.

#### Author – Satyen Kothari

In providing this advice to Council as the Author, I have no interests to disclose in this report.

#### **Executive Summary:**

The application seeks permission for a two-lot subdivision at 7 Lilly Pilly Court, Darley. The application is before Council due to the receipt of one objection from an adjoining property owner.

The site has an area of 862 sq m. A recent application for the development of two dwellings on the lot has been considered by Council with a Notice of Decision to Grant a Permit resolved upon by Council on the 19<sup>th</sup> December 2012. The proposed subdivision is to subdivide the land that would contain a dwelling on each of the lots, once constructed. The layout and dimensions of the proposed lots satisfactorily meet the requirements of Clause 56 of the Moorabool Planning Scheme.

Objections relate to the development of the two dwellings on the site rather than the subdivision and focuses on neighbourhood character, car parking and traffic impacts. Details of the objectors concerns and response to the key issues have been provided in the report.

The proposed subdivision is consistent with State and Local Planning Policies, the objectives of the zone and particular provisions in relation to subdivision.

#### **Summary Recommendation:**

That, having considered all relevant matters pursuant to s.60 of the Planning and Environment Act 1987, Council resolve to issue a Notice of Decision to Grant a Permit for subdivision of the land into two (2) lots at 7 Lilly Pilly Court, Darley.

## **Site History**

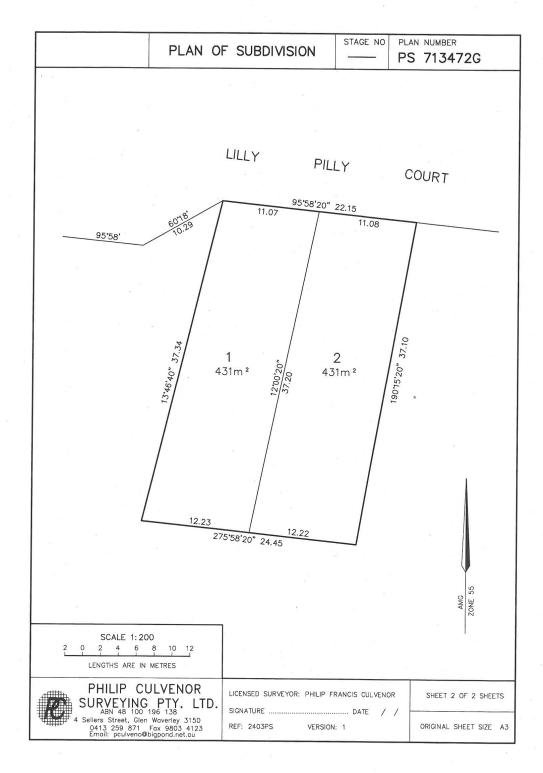
On 19 December 2012, Council resolved to issue a Notice of Decision to Grant a Permit for the development of two (2) dwellings at 7 Lilly Pilly Court, Darley. No objection was lodged with VCAT regarding this Notice of Decision to Grant a Permit and so a Planning Permit was issued.

## **Proposal**

It is proposed to subdivide the land into two lots with the common boundary between the lots running north-south, parallel to the long axis of the lot.

Lot 1 has a street frontage width of 11.07 m, a depth of 37.34 m and an area of 431 square metres. Lot 2 has a street frontage width of 11.08 m, a depth of 37.2 metres and an area of 431 square metres.

Vehicle access to Lot 2 is via the existing crossover, and a new crossover is proposed to provide access to Lot 1.



## **Proposed Subdivision Layout**

## **Site Description**

The site is located on the south side of Lilly Pilly Court, approximately 60 metres west of Nicholson Street within a new residential subdivision south of Wittick Street.



#### **Locality Map**

The lots are irregular polygons resembling rhomboids in shape with a street frontage width of 11.07 m and 11.08 m respectively for lots 1 and 2. The lots have a maximum depth of 37.34 metres and an area of 431 square metres for each of the lots. The land has a moderately steep slope (1:8 gradient), falling towards the east from side boundary to side boundary. There are no easements affecting the land.

The site is undeveloped with no significant vegetation. There is an existing crossover at the north-east corner of the lot.

The adjoining property to the west (No 9 Lilly Pilly Court), and one opposite have been developed with single-storey dwellings. The adjoining property to the east and one opposite remain vacant. Adjoining properties at the rear, on higher ground, have been developed with two-storey dwellings fronting onto Maddison Circuit. Multi dwellings are being constructed at 11 Lilly Pilly Court and others have been approved at 5 Lilly Pilly Court.

Lilly Pilly Court is a cul-de-sac providing access to 13 lots, connected to services and still undergoing development. The size of the lots ranges between 680 and 1267 square metres. There are eight single-storey dwellings including two under construction.

#### **Planning Scheme Provisions**

Council is required to consider the State Planning Policy Framework (SPPF), the Local Planning Policy Framework (LPPF) and the Municipal Strategic Statement (MSS).

otatoment (Mee).			
SPPF			
Clause 11	Settlement	The proposal is consistent with sustainable development that takes full advantage of existing settlement patterns.	

Clause 11.02-1	Supply of urban land	In planning for urban growth, the proposed subdivision responds to opportunities for consolidation and intensification of existing urban areas with no significant impact on neighbourhood character and without service limitations.
Clause 11.05-2	Melbournecs hinterland	In accordance with policy, the proposed subdivision is linked to the timely and viable provision of physical and social infrastructure.
Clause 15.01	Neighbourhood and subdivision design	The proposal is consistent with policies aimed at creating compact neighbourhoods and a range of lot sizes within walking distance of services and facilities.
LPPF		
Clause 21.03	Urban growth management	The proposed subdivision responds to strategies, which direct population growth to Bacchus Marsh.
Clause 21.07	Bacchus Marsh	The proposal is consistent with the Bacchus Marsh Framework Plan.

#### Zone

The site is located within the Residential 1 Zone. Pursuant to Clause 32.01-4 of the Moorabool Planning Scheme, a planning permit is required to subdivide land.

The purpose of the zone is:

- To provide for residential development at a range of densities with a variety of dwellings to meet the housing needs of all households.
- To encourage residential development that respects the neighbourhood character.

It is considered that the proposal supports the purpose of the Residential 1 Zone by increasing the range of lot sizes, which provide for dwellings in keeping with the emerging pattern of development in Lilly Pilly Court.

#### **Overlay**

The site is not affected by any Overlay.

#### **Particular Provisions**

Pursuant to Clause 52.01, a subdivision is exempt from a requirement to contribute toward public open space, in accordance with Section 18(8) of the Subdivision Act 1988, if it subdivides land into two lots and Council considers it unlikely that each lot will be further subdivided.

Pursuant to Clause 56 of Moorabool Planning Scheme, an application to subdivide land in a residential zone must meet all the objectives specified in the Particular Provisions (Rescode) and should meet the all of the standards specified in the provisions.

An assessment against Clause 56 is as follows:

Clause	Title	Detail	Compliance
56.03-5	Neighbourhood character	Standard C2	Complies  Amongst a range of lot sizes, the proposed two-lot subdivision to subdivide land on which two dwellings have already been approved. The impact, if any, accrues at the stage of the dwelling development, not at the subdivision stage.
56.04-2	Lot area and building envelope	Standard C8	Complies. The proposed lots with areas of 431 sq m enable appropriate siting of two, previously approved dwellings located side by side with associated car parking and private open space. Both lots can contain a rectangle measuring 9 x 15 m if a boundary is nominated as part of the building envelope. As required for dwellings built to the boundary, the long axis of the lots is within 30° east and 20° west. The building envelopes in previous application, (applicable to this application) is satisfactory.
56.04-3	Solar orientation of lots	Standard C9	Complies. The dimensions and orientation of the proposed lots provide for the protection of access to northern sunlight.
56-04-5	Common area	Standard C11	N/A

56-06-8	Lot access	Standard C21	Complies. There is an existing crossover to Lot 2, and a requirement would be made for the construction of a new crossover to Lot 1.
56.07-1	Drinking water supply	Standard C22	Complies. A reticulated water supply is available to each lot.
56.07-2	Reused and recycled water	Standard C23	Complies. This is a matter for the relevant water authority. The greater Bacchus Marsh area does not currently have access to reticulated recycled water.
56.07-3	Waste water management	Standard C24	Complies. Reticulated sewerage is available to each lot.
56.07-4	Urban run-off management	Standard C25	Complies. Standard drainage conditions apply.
56.08-1	Site management	Standard C26	Complies. Standard construction management conditions apply.
56.09-1	Shared trenching	Standard C27	Complies. This standard is relevant to greenfield developments where new roads and trenching is undertaken. This is not relevant to a two lot subdivision such as the current proposal.
56.09-2	Electricity, telecommunicati ons and gas	Standard C28	Complies.  Mandatory conditions provide for agreements to be entered into with service authorities.

## **General Provisions**

In accordance with Clause 65.02, the report considers the decision guidelines for an application to subdivide land.

#### Referrals

Under Clause 66.01 of the Moorabool Planning Scheme, a two-lot subdivision does not require referral. However mandatory conditions apply to subdivisions not requiring referral.

The application was referred to Councils Infrastructure Department for comments. The response raised no objection to the proposal subject to eight conditions.

#### **Public Notice**

The application was advertised to adjoining owners and occupiers by sending individual notices on 14 November 2012 and a sign placed on the site from 25th November to 20th December 2012 There has been one objection received.

#### Other Policies/Procedures

Council adopted the Urban Growth Policy Statement at the Ordinary Meeting of Council of the 5<sup>th</sup> September 2012. Council can give weight to this document under the provisions of section 60(1A)(g) of the Planning and Environment Act 1987.

The policy seeks ‰ ensure that future housing development compliments the character of the town+. This policy has been considered to the extent appropriate in the writing of this report.

#### **Summary of Objections**

The grounds of objection are outlined below with officercs comments accompanying them. The objector lives around the next corner to the east of the subject site.

Objection	Officer's Response
The proposed development does not respect the neighbourhood character.	The development proposal was considered under Planning Permit PA2012206 where a Planning Permit was issued on 23 January 2013 after the Notice of Decision period. These issues of Neighbourhood Character have therefore been addressed previously and this proposal seeks the subdivision of the land to accord with the approved development of two dwellings.
Car parking is inconvenient and unsafe.	A development proposal does not form part of this application. It has been determined under assessment of the development permit PA2012206 that each of the proposed lots can accommodate adequate on-site parking with appropriate access from Lilly Pilly Court.
The proposed subdivision, creating a cluster of units, will compound traffic issues, creating hazards for pedestrians and children.	Car parking generated by two lots as opposed to one lot in a small street with no through-traffic is has not resulted in and identified traffic problems or threat to pedestrian safety. These matters were considered at the time of assessment of the development application for Planning Permit PA2012206.

#### Mediation

It was not considered that mediation would be likely to resolve objector concerns and so no mediation was conducted.

#### Discussion

It is considered that the proposed subdivision meets the objectives and standards under Clause 56 with no adverse impact on residential amenity or the neighbourhood character.

The site is located in a residential zone where the objective is to provide for residential development at a range of densities. The proposed subdivision increases the range of lot sizes, still at relatively low density, with no significant impact on the pattern of subdivision in Lilly Pilly Court.

At the western end of Lilly Pilly Court, there is an open space reserve/walkway providing a direct link to Dunn Court, Pentland Primary School, and the Civic and Community Hub. Similar links also provide easy access to a bus service along Morrison Drive less than 600 metres away. Telford Park is approximately 300 metres north of the site, and Bacchus Marsh Shopping Centre can be accessed by bus. Providing good access to facilities and services, the site is considered suitable for subdivision.

Both lots provide for dwellings facing the street and the potential for shared walls or walls on boundaries. The long axis of the lots responds appropriately to the slope of the land and facilitates good access to northern sunlight. As demonstrated in the previous, multi-dwelling application, each lot can contain a dwelling with associated car parking and private open space. There is an existing vehicle crossing to Lot 2, and no constraints on the construction of a new crossover to Lot 1.

The area and dimensions of each lot is satisfactory, and it is considered unlikely that the land will be further subdivided. There is no significant vegetation on the site, and reasonable scope for new landscaping. Utility services are readily available, and the function of existing road remains unchanged.

In many respects an application for subdivision, such as this, would usually be considered administrative, given that a Planning Permit has previously been issued for Development of Two Dwellings on the Lot. Objections to the development permit PA2012-206 where not tested through VCAT Appeal and therefore this application does not have to address the requirements of Clause 55. Development of More than One Dwelling on the Lot and provided it meets the requirements of Clause 56. Subdivision.

#### **Financial Implications**

Determining this application would not represent any financial implications to Council.

### Risk and Occupational Health and Safety Issues

The recommendation of approval of this development does not create any risk or Occupational Health and Safety issues to Council.

#### **Communications Strategy**

Notice was undertaken for the application, in accordance with the Planning and Environment Act 1987, and three objections were received. The applicant and objectors were informed that this matter would be heard by Council and was advised of their right to address Council. The applicant and objectors will be advised of Councils determination.

#### Conclusion

The proposed subdivision complies with the requirements of Clause 56. Subdivision, is consistent with State and Local Planning Policies, the objectives of the zone, and particular provisions in relation to subdivision.

#### Resolution:

#### Crs. Sullivan/Comrie

That Council having considered all relevant matters as prescribed by s.60 of the Planning and Environment Act 1987, issue a Notice of Decision to Grant a Planning Permit PA2012-214 for the subdivision of the land into two (2) lots at 7 Lilly Pilly Court, Darley also known as Lot 42 PS 529670D, subject to the following conditions:

- 1. The size, layout and location of the lots shown on the endorsed plans must not be altered without the written consent of the Responsible Authority.
- 2. The owner of the land must enter into agreements with the relevant authorities for the provision of water supply, facilities, drainage, sewerage electricity, gas telecommunication services to each lot shown on the endorsed plan in accordance with the authority's requirements and relevant legislation at the
- 3. All existing and proposed easements and sites for existing or required utility services and roads on the land must be set aside in the plan of subdivision submitted for certification in favour of the relevant authority for which the easement or site is to be created.
- 4. The plan of subdivision submitted for certification under the Subdivision Act 1988 must be referred to the relevant authority in accordance with Section 8 of that Act.
- 5. Before the Statement of Compliance is issued under the Subdivision Act 1988, a payment of \$900 for each lot created must be made to Council for social development infrastructure.
- 6. Prior to the issue of a Statement of Compliance for the subdivision, a standard urban residential vehicle crossing must be provided to Lot 1 on Lilly Pilly Court to the satisfaction of the Responsible Authority.

- 7. Prior to the issue of a Statement of Compliance for the subdivision, the development must be provided with a drainage system constructed to a design approved by the Responsible Authority, and must ensure that:
  - i. The development as a whole must be self draining.
  - ii. Volume of water discharging from the development in a 10% AEP storm shall not exceed the 20% AEP storm prior to development. Peak flow must be controlled by the use of a detention system located and constructed to the satisfaction of the Responsible Authority.
  - iii. All units must be provided with a stormwater legal point of discharge at the low point of each potential lot, to the satisfaction of the Responsible Authority.
  - iv. Stormwater runoff must meet the "Urban Stormwater Best Practice Environmental Management Guidelines (CSIRO 1999)".
- 8. Storm water drainage from the development must be directed to a legal point of discharge to the satisfaction of the Responsible Authority. A legal point of discharge permit must be taken out prior to the construction of the stormwater drainage system.
- 9. Unless otherwise approved by the Responsible Authority there must be no buildings, structures, or improvements located over proposed drainage pipes and easements on the property.
- 10. If required, the layout of the development must be modified based on the approved stormwater design.
- 11. Sediment discharges must be restricted from any construction activities within the property in accordance with the relevant Guidelines including "Construction Techniques for Sediment Control" (EPA 1991).
- 12. Any existing works affected by the development must be fully reinstated at no cost to and to the satisfaction of the Responsible Authority.
- 13. Prior to the commencement of the development, plans and specifications of all road and drainage works must be prepared and submitted to the responsible authority for approval, detailing but not limited to the following:
  - v. location of vehicle crossings
  - vi. details of the underground drainage
  - vii. location of drainage legal points of discharge
  - viii. standard details for vehicle crossing and legal point of discharge
  - ix. civil notes as required to ensure the proper construction of the works to the satisfaction of the responsible authority.

- 14. This permit will expire if either of the following circumstances applies:
  - a) The plan of subdivision is not certified within two (2) years of the date of this permit;
  - b) The registration of the subdivision is not completed within five (5) years of the date of this permit.

The Responsible Authority may extend the period for certification of plans referred to, if a request is made in writing before the permit expires or within three months afterwards.

CARRIED.

**Report Authorisation** 

Authorised by:

Name: Satwinder Sandhu

Title: General Manager Growth and Development

Date: Wednesday 20 March 2013

## 11.3 COMMUNITY SERVICES

## 11.4 INFRASTRUCTURE SERVICES

## 11.5 CORPORATE SERVICES

#### 12. OTHER REPORTS

#### 12.1 Assembly of Councillors

File No.: 02/01/002

Section 76(AA) of the Local Government Act 1989 defines the following to be Assemblies of Councillors; an advisory committee of the Council that includes at least one Councillor; a planned or scheduled meeting of at least half the Councillors and one member of council staff which considers matters that are intended or likely to be:

- the subject of a decision of the Council; or
- subject to the exercise of a Council function, power or duty by a person or committee acting under Council delegation.

It should be noted, an assembly of Councillors does not include an Ordinary Council meeting, a special committee of the Council, meetings of the Councils audit committee, a club, association, peak body or political party.

Council must ensure that the written record of an assembly of Councillors is, as soon as practicable .

- a) reported to the next ordinary meeting of the Council; and
- b) incorporated in the minutes of that council meeting. (s. 80A(2))

Council also records each Assembly of Councillors on its website at <a href="https://www.moorabool.vic.gov.au">www.moorabool.vic.gov.au</a>

A record of Assemblies of Councillors since the last Ordinary Meeting of Council is provided below for consideration:

- Assembly of Councillors . Wednesday 6 March 2013 . Confidential Item
- Assembly of Councillors . Wednesday 6 March 2013 . Budget Parameters
- Assembly of Councillors . Wednesday 6 March 2013 . Confidential Item
- Assembly of Councillors . Wednesday 6 March 2013 . Councillor Review of Council Plan
- Assembly of Councillors . Wednesday 6 March 2013 . Asset Management Overview

#### **Resolution:**

#### Crs. Comrie/Edwards

That Council receives the record of Assemblies of Councillors as follows:

- Assembly of Councillors Wednesday 6 March 2013 Confidential Item
- Assembly of Councillors Wednesday 6 March 2013 Budget Parameters
- Assembly of Councillors Wednesday 6 March 2013 Confidential Item
- Assembly of Councillors Wednesday 6 March 2013 Councillor Review of Council Plan
- Assembly of Councillors Wednesday 6 March 2013 Asset Management Overview.

#### 12.2 Section 86 - Delegated Committees of Council - Reports

Section 86 Delegated Committees are established to assist Council with executing specific functions or duties. By instrument of delegation, Council may delegate to the committees such functions and powers of the Council that it deems appropriate, utilising provisions of the Local Government Act 1989. The Council cannot delegate certain powers as specifically indicated in Section 86(4) of the Act.

Section 86 Delegated Committees are required to report to Council at intervals determined by the Council.

Councillors as representatives of the following Section 86. Delegated Committees of Council present the reports of the Committee Meetings for Council consideration.

Committee	Meeting Date	Council Representative
Greendale Recreation Reserve Committee of Management	13 February 2013	Cr. Toohey
Elaine Recreation Reserve Committee of Management	27 November 2012	Cr. Sullivan

#### **Resolution:**

#### Crs. Sullivan/Edwards

That Council receives the reports of the following Section 86 - Delegated Committees of Council:

- Greendale Recreation Reserve Committee of Management meeting of Wednesday 13 February 2013.
- Elaine Recreation Reserve Committee of Management meeting of Tuesday 27 November 2012.

#### 12.3 Section 86 - Advisory Committees of Council - Reports

Section 86 Advisory Committees are established to assist Council with executing specific functions or duties.

Advisory Committees of Council currently have no delegated powers to act on behalf of Council or commit Council to any expenditure unless resolved explicitly by Council following recommendation from the Committee. Their function is purely advisory.

Section 86 Advisory Committees are required to report to Council at intervals determined by the Council.

Councillors as representatives of the following Section 86. Advisory Committees of Council present the reports of the Committee Meetings for Council consideration.

Committee	Meeting Date	Council Representative
Audit and Risk Committee	12 December 2012	Cr. Spain Cr. Dudzik
Audit and Risk Committee	27 February 2013	Cr. Spain Cr. Dudzik

#### Resolution:

### Crs. Spain/Dudzik

That Council receives the reports of the following Section 86 Advisory Committees of Council:

- Audit and Risk Committee meeting of Wednesday 12 December 2012.
- Audit and Risk Committee meeting of Wednesday 27 February 2013.

#### 13. NOTICES OF MOTION

## 13.1 Cr. Tatchell: N.O.M. No. 224 – Myrniong Reserve Committee of Management – Central Moorabool Reserve Fund

In accordance with the Councils Meeting Procedure Local Law No. 8 Section 28. Notice of Motion, please accept this Notice of Motion for placement on the agenda of the Ordinary Meeting of Council to be held on Wednesday 20 March, 2013.

#### **Motion**

That an amount of up to \$2,200 (inc. GST) be made available to the Myrniong Recreation Reserve Committee of Management from the Central Ward Development Fund for assistance in hiring showers for camping associated with the conduct of the EC Griffith Cup subject to:

- Approval from DSE as land owner.
- Obtaining all required permits and licences.
- Compliance with external statutory requirements that may include the need for a Place Of Public Entertainment (POPE) permit.
- A reconciliation of the funds expended being received.

#### **Preamble**

Myrniong Recreation Reserve has approach Council with a proposal to use the Reserve for the purposes of camping from the 26th to 28th April, 2013. Details include:

- The Recreation Reserve Committee (DSE) has been looking for an opportunity to expand the function of the facility to include camping for visitors to the area.
- The EC Griffith Cup Australasian Speedboat Championship to be held at Pykes Creek on the same weekend will provide an opportunity for the Committee to trial the 'camping' concept.
- It is expected that there will be 50 to 70 people (30 to 40 camp sites) using the reserve for camping.
- Campers will be charged \$20 per person which will cover associated costs. Surplus funds will be used to improve the facility.
- There are free electric BBQ's on site for use by campers.
- Additional rubbish bins will be provided by the Committee.
- There will be no fires allowed.

- CoM representatives will monitor the use of the Reserve during its use as a camping facility and will organise a 'clean up' the next day.
- The Myrniong Pub is walking distance from the reserve. The CoM are in talks with the owner of the Pub in regards to a set menu/campers specials for the weekend.
- The CoM will seek approval in writing from DSE for use of the site as a camping facility.
- The CoM is requesting financial assistance of \$2200 to cover the costs of Portable Showers.

The CoM will be required to provide portable showers on site for the duration of the camping. This is at a cost of \$2200. The CoM is ineligible for Summer 2013 Community Grant funding as the initiative is proposed to be held before the successful applications are adopted by Council.

The community strongly believe that this initiative will have positive economic/tourism benefits as it will provide a low cost accommodation option for people attending the event at Pykes Creek and as such will encourage them to stay in the local area. Campers are likely to further investigate Myrniong and surrounds during their stay and many are expected to eat meals at the Myrniong Pub. Any surplus funds raised as a result of the initiative will go toward improvements to the facility.

The Myrniong Recreation Reserve is in the ownership of DSE. Advice from DSE is that the CoM will be required to seek approval in writing to use the facility for the purposes of camping. Other DSE owned reserves such as Blackwood have been approved for use as a camping area by DSE.

The use of the land for accommodation for the Pykes Creek event would be exempt from a planning permit under Clause 62.03 of the Moorabool Planning Scheme provided that DSE consent in writing to such a use.

The activity may require other permits and licences. The Committee is working through this aspect of the proposal.

Approval of the funding does not provide Councils agreement to other permits and licences that may be required.

This Notice of Motion is presented due to the short time frames involved leading up to the event.

#### **Resolution:**

#### Crs. Tatchell/Comrie

That an amount of up to \$2,200 (inc. GST) be made available to the Myrniong Recreation Reserve Committee of Management from the Central Ward Development Fund for assistance in hiring showers for camping associated with the conduct of the EC Griffith Cup subject to:

- Approval from DSE as land owner.
- Obtaining all required permits and licences.
- Compliance with external statutory requirements that may include the need for a Place Of Public Entertainment (POPE) permit.
- A reconciliation of the funds expended being received.

#### 14. URGENT BUSINESS

# 14.1 Report pertaining Panel Process for a Review of Objections in relation to Infringements

Resolution:

Crs. Edwards/Dudzik

That Council provide a report on the panel process for a review of objections in relation to infringements.

### **ADMIT ITEM OF BUSINESS**

#### Crs. Sullivan/Dudzik

That the Lal Lal Wind Farm – Application to the Minister for Planning for an Extension of Time for Planning Permit PL-SP/05/0461 Report be admitted to the business of the meeting.

CARRIED.

## 14.2 Lal Lal Wind Farm – Application to the Minister for Planning for an Extension of Time for Planning Permit PL-SP/05/0461

#### Introduction

File No.: 2011-005

Author: Natalie Robertson General Manager: Satwinder Sandhu

#### **Background**

The above planning permit was issued by the Minister for Planning for the Lal Lal Wind Farm (LLWF) on 30 April 2009. The conditions of the permit state that development must commence on or before 30 April 2013 and be complete by 30 April 2017.

No works have commenced to date and Council has received a copy of correspondence from WestWind Energy Pty Ltd to the Minister for Planning seeking an extension of time of eighteen months in which to commence development.

Pursuant to S.69 of the Planning and Environment Act 1987 the proponent is within its rights to apply for an extension of time, either by the expiry date or within three months afterwards.

As the application relates to an existing planning permit the transitional arrangements of Amendment VC78 are in effect, that is, the Minister is the authority to decide the extension of time application.

### **Key Issues**

## Extension of Time granted by the Minister

The application for extension of time was provided to the Minister for Planning for consideration on 28 February, 2013. Although Council have not seen any formal acknowledge of the application from the Minister of office, if we are to assume that the extension was received by it on 1 March 2013 the Minister as the Responsible Authority has one month to decide on the application. This is still within LLWF time frame to meet the original commencement date should a refusal for extension of time be received.

#### If Works are to commence late April

Should the extension of time application be refused we are informed that LLWF will commence <code>creation</code> access and access track for the substation. With development works to recommence in November in line with the summer period.

LLWF have undertaken to provide Council with a works schedule to outline the extent of works in detail.

Commencement of works is defined in the Planning and Environment Act 1987 as when "there is any change to the natural or existing condition or topography of land including removal, destruction or lopping of trees or the removal of vegetation or topsoil".

The creation of an access and access road on site would constitute commencement of works when considered by Statutory Planning. In this regard, Council has no jurisdiction to determine if the works proposed would be adequate to be considered commencement and any dispute about the meaning of commencement in this instance must be determined by the Minister.

During the development stage, LLWF will become responsible for road maintenance. As part of the permit conditions an inspection by both LLWF and Council officers will produce an existing conditions survey of roads whereby roads must be returned to the agreed standard on completion of works. Maintenance through the development period will be conducted by LLWF as a result of weekly audits and through feedback from road users and contractors.

Council are currently arranging a policy and key contact for dealing with enquiries that are likely to come to Council at this time particularly with regard to road damage. It is generally agreed there should be one point of contact so all information can be captured and forwarded to relevant parties.

## **Financial Implications**

No financial implications can be considered as part of this report to Council as it is merely a briefing report. Council will need to consider extra resourcing to address ongoing compliance issues.

## Risk & Occupational Health & Safety Issues

The recommendation for Council to receive and acknowledge this report does not implicate any risk or OH & S issues to Council

#### Victorian Charter of Human Rights and Responsibilities Act 2006

In developing this report to Council, the officer considered whether the subject matter raised any human rights issues. In particular, whether the scope of any human right established by the Victorian Charter of Human Rights and Responsibilities is in any way limited, restricted or interfered with by the recommendations contained in the report. It is considered that the subject matter does not raise any human rights issues.

#### Officer's Declaration of Conflict of Interests

Under section 80C of the Local Government Act 1989 (as amended), officers providing advice to Council must disclose any interests, including the type of interest.

#### General Manager – Satwinder Sandhu

In providing this advice to Council as the General Manager, I have no interests to disclose in this report.

#### Author – Natalie Robertson

In providing this advice to Council as the Author, I have no interests to disclose in this report.

#### Conclusion

The Minister for Planning as responsible authority must make a determination to either grant or refuse an extension of time of Planning Permit PL-SP/05/0461. Should the extension be granted for commencement to be delayed for 18 months it is reasonable to state that works will commence in full in November of 2014.

Should the Minister refuse an extension of time then works will commence in April 2013 by the preparation of access and an access track which in Statutory Planning terms would constitute commencement unless otherwise determined by the Minister.

#### Resolution

#### Crs. Sullivan/Dudzik

That Council writes to the Minister for Planning to seek clarification of the term "commenced works" in accordance with the recent application submitted to the Minister as Responsible Authority for extension of time to commence for Planning Permit PL-SP/05/0461.

## 15. CLOSED SESSION OF THE MEETING TO THE PUBLIC

Nil.

## 16. MEETING CLOSURE

The meeting closed at 8.46 pm.

Confirmed......Mayor.